COUNTY OF GAINES INDEPENDENT AUDITOR'S REPORT

FOR THE YEAR ENDED SEPTEMBER 30, 2019

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DAVIS, RAY & CO., PC

CERTIFIED PUBLIC ACCOUNTANTS

P.O. Box 309 Seminole, Texas 79360 (432) 758-3226 FAX (432) 758-3086

INDEPENDENT AUDITOR'S REPORT

To the Honorable Judge and Commissioners' Court County of Gaines P.O. Box 847 Seminole, Texas 79360

We have audited the accompanying modified cash basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the County of Gaines, Seminole, Texas, as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the County of Gaines, Seminole, Texas, as of September 30, 2019, and the respective changes in modified cash basis financial position thereof for the year then ended in accordance with the modified cash basis of accounting described in Note 1.

Basis of Accounting

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to that matter.

INDEPENDENT AUDITOR'S REPORT (CONTINUED)

Other Matters

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements as a whole that collectively comprise the County's basic financial statements. The management's discussion and analysis, budgetary comparison information, schedule of changes in net pension liability and related ratios, and the schedule of employer contributions on pages 3 – 10 and 41 – 50, which are the responsibility of management, are presented for the purpose of additional analysis and are not a required part of the basic financial statements. Such information has not been subjected to auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Davis, Ray: Co.

Seminole, Texas November 27, 2019 P. O. Box 847

Seminole, Texas 79360

November 27, 2019

Honorable Reed A. Filley, District Judge, 106th Judicial District

Honorable Commissioners Court:

Tom N. Keyes

County Judge

Brian Rosson

Commissioner, PCT 1

Craig Belt

Commissioner, PCT 2

David Murphree

Commissioner, PCT 3

Biz Houston

Commissioner, PCT 4

In accordance with Chapter 114.025(c) VTCA, I submit herewith my report of the financial position of County of Gaines, Texas as of September 30, 2019 together with the results of the operations for the fiscal year of 2019.

MANAGEMENT'S DISCUSSION AND ANALYSIS

In this section of the Audited Financial Report, the management of County of Gaines, Texas, discusses and analyzes the County's financial performance for the fiscal year ended September 30, 2019. Please read it in conjunction with the independent auditors' report and the County's basic financial statements which begin on page 11.

FINANCIAL HIGHLIGHTS

- At the close of the most recent fiscal year, County of Gaines's net position was \$65,595,289 an increase of \$544,789 from the prior year. Of this amount, \$28,170,020 was unrestricted net position.
- The County has no capital long term debt, but does have various operating leases for computer equipment and copiers, as well as a capital lease for golf course maintenance equipment. Everything else is on a cash basis.
- During the year, the County had expenses of \$22,018,251 which were \$544,789 less than the \$22,563,040 generated in Program and General Revenues. This compares to last year when revenues exceeded expenses by \$860,299.
- The General Fund ended the year with a fund balance of \$5,769,341 as compared to last year's fund balance of \$6,413,223.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to County of Gaines' basic financial statements. County of Gaines' basic financial statements comprise three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements.

The government-wide financial statements include the Statement of Net Position and the Statement of Activities (on pages 11 and 12). These provide information about the activities of the County as a whole and present a long-term view of the County's property and debt obligations and other financial matters. They reflect the flow of total economic resources in a manner similar to the financial reports of a business enterprise.

The Road to Excellence is Built with Vision

Fund financial statements (starting on page 13) report the County's operations in more detail than the government-wide statements by providing information about the County's most significant funds. For governmental activities, these statements tell how services were financed in the short term as well as what resources remain for future spending. They reflect the flow of current financial resources and supply the basis for tax levies and the appropriations budget. For proprietary activities, fund financial statements tell how goods or services of the County were sold to departments within the County or to external consumers and how the sales revenues covered the expenses of the goods or services. The remaining statements, fiduciary statements, provide financial information about activities for which the County acts solely as a trustee or agent for the benefit of other County funds or those outside of the County. They show what assets these funds have and who they belong to.

The notes to the financial statements (starting on page 20) provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

REPORTING THE COUNTY AS A WHOLE - THE GOVERNMENT-WIDE FINANCIAL STATEMENTS

The analysis of the County's overall financial condition and operations begins on page 11. Its primary purpose is to show whether the County is better or worse off as a result of the year's activities. The Statement of Net Position includes all the County's assets and liabilities at the end of the year while the Statement of Activities includes all the revenues and expenses generated by the County's operations during the year. The County has elected to present its financial statements on a modified cash basis of accounting. This modified cash basis of accounting is a basis of accounting other than generally accepted accounting principles. Basis of accounting is a reference to when financial events are recorded, such as the timing for recognizing revenues, expenses, and their related assets and liabilities. Under the County's modified cash basis of accounting, revenues and expenses and related assets and liabilities are recorded when they result from cash transactions, except for the recording of depreciation expense on capital assets in the government-wide financial statements for all activities and in the fund financial statements for proprietary fund activities.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the modified cash basis of accounting.

These two statements report the County's net position and changes in position. The County's net position (the difference between assets and liabilities) provides one measure of the County's financial health or financial position. Over time, increases or decreases in the County's net position is one indicator of whether its financial health is improving or deteriorating. To fully assess the overall health of the County, however, you should consider non-financial factors as well, such as changes in the County's property tax base and the condition of the County's facilities.

In the Statement of Net Position and the Statement of Activities, the County reports governmental activities:

Governmental activities – Most of the basic services are reported here, including general administration, law enforcement, judicial, road and bridge maintenance, cemetery, parks, airport and library services. Property taxes, courts and services revenue and vehicle registration fees finance most of these activities.

REPORTING THE COUNTY'S MOST SIGNIFICANT FUNDS - THE FUND FINANCIAL STATEMENTS

The fund financial statements begin on page 13 and provide detailed information about the most significant funds—not the County as a whole. A fund is a group of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. Laws and contracts require the County to establish some funds. The County's administration can establish many other funds to help it control and manage money for particular purposes (e.g. capital projects). All of the funds of the County can be divided into two categories: governmental funds and fiduciary funds. Each category uses a different accounting approach.

Governmental funds – Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide statements, governmental funds focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the County's near-term financing requirements. These funds use modified cash basis of accounting (a method that measures the receipt and disbursement of cash and all other financial assets that can be readily converted to cash) to reflect that focus. The governmental fund statements provide a detailed near-term view of the County's general operations and the basic services it provides.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financing decisions. Following each of the governmental fund financial statements (the balance sheet and the statement of revenues, expenditures and changes in fund balance) is a reconciliation to facilitate this comparison between the governmental fund financial statements and the government-wide statements.

Fiduciary funds – The County is the trustee, or fiduciary, for money received in numerous offices. All of the County's fiduciary activities are reported in a separate Statement of Fiduciary Net Position on page 19. We report the resources these activities produce that are due to County operating funds as an interfund receivable in those funds and as an interfund payable in the Statement of Fiduciary Net Position. All other resources within the fiduciary activities are excluded from the County's other financial reports because the County cannot use those assets to finance its operations. The County is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Our analysis focuses on the net position (Table I) and changes in net position (Table II) of the County's governmental and business-type activities.

Net position of the County's governmental activities increased from \$65,050,500 to \$65,595,289. Unrestricted net position – the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements – was \$28,170,020 at September 30, 2019.

Tal	ble I										
County of C	Saines, Texas										
NET POSITION											
	Governmental	Governmental									
	Activities	Activities									
	2019	2018									
Assets:											
Current and Other Assets	28,170,020	29,058,935									
Capital Assets	37,682,873	36,024,130									
Total Assets	65,852,893	65,083,065									
Liabilities:											
Lease Obligation Payable-Current Portion	57,689	32,565									
Noncurrent Liabilities											
Lease Obligation Payable-Noncurrent Portion	199,915	-									
Total Liabilities	257,604	32,565									
Net Assets:											
Net Investment in Capital Assets	37,425,269	35,991,565									
Unrestricted Net Postion	28,170,020	29,058,935									
Total Net Position	65,595,289	65,050,500									

Table	II											
County of Gaines, Texas												
CHANGES IN NET POSITION												
Governmental Governmental												
	Activities	Activities										
	2019	2018										
Revenues:												
Program Revenues:												
Charges for Services	2,128,884	1,945,010										
Operating Grants and Contributions	318,115	307,634										
Capital Grants and Contributions	-	190,960										
Total Program Revenues	2,446,999	2,443,604										
General Revenues:												
Taxes												
Property Taxes, Levied for General Purposes	19,210,576	19,086,818										
Investment Earnings	781,247	537,974										
Miscellaneous Revenue	47,641	8,105										
Gain on Sale of Assets	76,577	34,153										
Total General Revenue and Special Items	20,116,041	19,667,050										
Total Program & General Revenues	22,563,040	22,110,654										

Table II (Continued) County of Gaines, Texas CHANGES IN NET POSITION

-	Governmental	Governmental
es .	Activities	Activities
	2019	2018
Expenses:		
General Administration	1,794,119	1,820,621
Judicial	1,905,080	1,957,164
Elections	201,173	180,484
Financial Administration	614,856	579,464
Tax Administration	596,711	528,037
Facilities Management	1,641,217	1,695,521
Law Enforcement	1,693,965	1,505,913
Fire Protection	533,642	310,624
Corrections	2,963,797	3,068,015
Civil Defense	103,560	105,068
Road and Bridge	6,852,909	6,230,955
Sanitation	22,519	22,519
Airport	84,016	185,011
Health	785,311	783,474
Human Services	72,974	71,517
Golf Course	721,182	725,508
Parks	394,696	442,410
Museums	143,287	140,737
County Extension Service	172,909	166,164
Libraries	426,801	455,533
Senior Citizens	293,527	275,616
Total Expenses	22,018,251	21,250,355
Change in Net Position	544,789	860,299
Net Position at Beginning of Year	65,050,500	64,190,201
Net Position at End of Year	65,595,289	65,050,500

Key factors related to the County's financial performance over the last year include the following:

- 1. Mineral values increased about 3.07% while real property taxable values stayed about the same.
- 2. The court worked hard this year to keep the tax rate as low as possible, and decreased the revenue required to fund the budget by less than 1%, which included a pay raise for county employees and restoring some funding to various items from the prior year budget including personnel positions, capital expenditure and reserve funding.
- 3. The county finished work on a complete renovation of the civic center and show barn, a project being mostly funded by insurance proceeds. This work will ensure a quality building for county citizens for years to come.
- 4. Local officials, department heads and employees are committed to staying within their budgets and not asking for unnecessary things. This attention to budget discipline really helps the county control its costs.

The cost of all governmental activities this year was \$22,018,251 which was a 3.61% increase over the prior year. However, as shown in the Statement of Activities on page 12, the amount that our taxpayers ultimately financed for these activities was \$19,210,576 because some of the costs were paid with charges for services of \$2,128,884 a \$183,874 increase from the year before and operating grants and contributions of \$318,115 a \$10,481 increase.

THE COUNTY'S FUNDS

As the County completed the year, its governmental funds (as reported on the balance sheet on page 13-14) reported a combined fund balance of \$28,170,020 which is \$888,915 less than last year's total of \$29,058,935.

For fiscal year 2019, actual expenditures out of the General Fund were \$12,915,824 compared to the final expenditure budget of \$13,495,788. Actual revenue on a budgetary basis was \$15,139,500 compared to the final budget of \$14,107,645. Reasons for the actual numbers varying from the budget follow:

- The various categories of revenues were significantly higher than budgeted for a variety of reasons.
 - o Property tax received was higher than budgeted because the Court only budgets 97% of the levy.
 - o Charges for services was significantly higher because of higher utilization of services, not fee raises.
 - o Interest earnings received were much higher than budgeted, a reflection of the uptick in rates.
- Total disbursements were \$579,964 less than budgeted and transfers out were well above budget so that the court could follow their GASB 54 fund balance guidelines. They transferred over two million dollars to the capital projects fund during this year.
- In fact, virtually every expenditure category came in under budget as the court and the various officials and department heads really limited spending to only what was necessary.

Over the course of the year, the County's Commissioners' Court revised the County budget several times. These revisions include amendments and supplemental appropriations that were approved during the year to address mid-year situational changes and amendments. This was accomplished by moving funds from programs that did not need all the resources originally appropriated to them to programs with resource needs. The primary amendments include moving contingency/reserve budgeted amounts to amend other lines to allow:

- Finishing various capital and non-capital projects,
- Increasing several line items in a variety of departments to purchase or replace various items.
- Upgrading or replacing office computers and hardware as they wore out,
- Purchasing furniture and equipment.

Page 41 provides a comparison of these changes as they relate to the General Fund.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets – At the end of fiscal year 2019, the County had \$37,682,873, an increase of \$1,658,743, invested in a broad range of capital assets, including land, buildings and equipment. The County's fiscal year 2019 capital outlay expenditures in all funds totaled \$4,144,982. This includes the following:

- Various pieces of heavy machinery were purchased.
- Various pieces of fleet replacement equipment were purchased.
- Completed renovations on the county owned civic building.

More detailed information about the County's capital assets is presented in Note III, Item D to the financial statements.

At year end, the County had \$511,112 in commitments under operating and capital leases.

More detailed information about the County's long-term liabilities is presented in Note III, Item E and F to the financial statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The County Judge and Commissioners' Court members considered many factors when setting the FY 2020 budget and tax rates. Some key items that should be noted are as follows:

- 1. Mineral and related taxable values increased 22.26%. Local property tax values increased slightly as well. The Court increased the budget and adopted a tax rate increase of 7.9% to fund the approved budget and to help mitigate any future budgetary constraints. Therefore, in anticipation of increases in prices for services & supplies, Gaines County postured the budget to meet these future needs.
- 2. Elected official/employee base pay increased by 3% and the Court did allow longevity increases for the employees. There were no changes to the retirement system or other employee benefits.
- 3. The Court continues to save and pay cash for projects. By paying cash for these projects, the county continues to be able to say that it is debt free and saves the taxpayers a small fortune in debt servicing costs. In the end, the Court adopted a tax rate of \$0.519795 which was about 5.59 cents per hundred lower than last year's tax rate.
- 4. The court believes in maintaining all county facilities, and the Capital Projects fund may be used to upgrade and modify existing county buildings this year. There are a few capital projects anticipated, which includes building a safe water supply for the park. Finally, after entering into an inter-local agreement with Seagraves ISD, the old post office building became county property in exchange for asphalt work to the school's parking lots. The county is planning to move the Seagraves Library in to that facility after it is renovated. Money is set aside for these projects, and the capital projects fund will decrease substantially.
- 5. Gaines County is growing as is all of West Texas. The oil and agriculture industries in our area have had successful years but continue to be very unpredictable. This year is a classic example of the boom and bust cycle of the oil industry and agriculture continues to be challenging for those that work in this vital industry. These two industries remain the largest parts of our local business activity, and the uncertainty that goes along with them makes it a challenge to accurately predict long-term economic and population numbers for County of Gaines. Possibilities that will help strengthen and expand existing business and industry remain a focal point for economic development, along with seeking and pursuing opportunities not directly linked to oil and agriculture to help create stability and diversification for our local economy.

REQUEST FOR INFORMATION

This financial report is designed to provide our citizens, taxpayers, consumers, investors and creditors with a general overview of the County of Gaines' finances and to show the County's accountability for the money it receives. For questions concerning any information provided in this report or requests for additional financial information, contact County Auditor, County of Gaines, Texas, PO Box 847, Seminole, Texas 79360.

ACKNOWLEDGMENTS

For their assistance and cooperation already and during the upcoming year, we thank the District Judge, County Judge, Commissioners' Court, Treasurer's Office and other elected officials, department heads, foremen and employees in the various departments. The interest and involvement of the Commissioners' Court in planning and conducting the financial operations of the County is appreciated.

Kudos also to the Auditor's staff for their hard work, knowledge and willingness to help the great folks serving the County of Gaines. Please remember that County Auditor's Office is here to help, and looks forward to the opportunity of working with anyone who calls upon them.

Respectfully submitted,

Rick Dollahan
County of Gaines Auditor



STATEMENT OF NET POSITION - MODIFIED CASH BASIS SEPTEMBER 30, 2019

	Governmental Activities
<u>ASSETS</u>	
Current Assets:	
Cash and cash equivalents	\$ 27,630,261
Inventory	539,759
Capital assets:	
Land	488,215
Infrastructure, net	9,315,454
Buildings, net	20,368,875
Machinery and equipment, net	7,351,113
Construction in progress	159,216
Total Assets	65,852,893
<u>LIABILITIES</u>	
Current Liabilities:	
Lease obligation payable-current portion	57,689
Noncurrent Liabilities:	
Lease obligation payable-noncurrent portion	199,915
Total Liabilities	257,604
NET POSITION	
Net investment in capital assets	37,425,269
Unrestricted	28,170,020
Net Position	\$ 65,595,289

STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS FOR THE YEAR ENDED SEPTEMBER 30, 2019

Net (Expenses) Revenue and Changes in Net

				Oi	Position				
	Expenses		Charges for Services	O Gr	m Revenues perating ants and atributions	Car Grant Contrib	s and	. <u> </u>	overnmental
Governmental Activities:			00111000				41,0110		
General administration	\$ 1,79	4,119 \$	57,847	\$	81,329	\$	_	\$	(1,654,943)
Judicial		5,080	672,949		195,639	7	_	•	(1,036,492)
Elections		1,173	9,581		-		-		(191,592)
Financial administration		4,856			-		-		(614,856)
Tax administration		6,711	215,818		-		-		(380,893)
Facilities management		1,217	-		-		-		(1,641,217)
Law enforcement	1,693	3,965	108,292		2,681		_		(1,582,992)
Fire protection	533	3,642	=		-		-		(533,642)
Corrections	2,96	3,797	118,701		=		-		(2,845,096)
Civil defense	103	3,560	-		-		-		(103,560)
Road and bridge	6,85	2,909	585,017		37,451		-		(6,230,441)
Sanitation	22	2,519	_		-		-		(22,519)
Airport	84	4,016	19,608		-		-		(64,408)
Health	78	5,311	1-		-		-		(785,311)
Human services		2,974	-		-		=		(72,974)
Golf course		1,182	251,610		-		-		(469,572)
Parks		4,696	62,920		=		-		(331,776)
Museums		3,287	10		=		=		(143,277)
County extension		2,909	<u> </u>		-		=		(172,909)
Libraries		6,801	26,531		1,015		-		(399,255)
Senior citizens	29:	3,527	-		-		-		(293,527)
Total Primary Government	\$ 22,018	8,251 \$	2,128,884	\$	318,115	\$		\$	(19,571,252)
	General Rev	enues:							
	Property ta							\$	19,210,576
	Interest inc							•	781,247
	Miscellane		e						47,641
	Gain on sa	le of asset	s					3	76,577
	Total Genera	l Revenue	es .						20,116,041
	Changes in N	Net Positio	n						544,789
	Net Position								65,050,500
	Net Position		•					\$	65,595,289
		9							

GOVERNMENTAL FUNDS BALANCE SHEET MODIFIED CASH BASIS SEPTEMBER 30, 2019

		0		Road	-	No1
	General · Fund			Bridge Fund	F	Precinct #1
<u>ASSETS</u>		Tana	-	rang	(
Cash and cash equivalents Inventory	\$	5,769,341	\$	64,653	\$	3,981,875 151,697
Total Assets	\$	5,769,341	\$	64,653	\$	4,133,572
Fund Balances: Non-Spendable:						
Inventory Assigned:	\$	-	\$	-	\$	151,697
Road and bridge		-		64,653		3,981,875
Capital projects		-				-
Special revenue funds		-		-		-
Unassigned:		5,769,341				
Total Fund Balances		5,769,341		64,653		4,133,572
Total Liabilities and Fund Balances	\$	5,769,341	\$	64,653		4,133,572

_ F	Precinct #2	F	Precinct #3	F	recinct #4	Farm to Market Fund		to Market			Capital Projects Fund		Projects		Other overnmental Funds	G	Total Governmental Funds
\$	3,073,354 74,013	\$	3,547,393 77,839	\$	3,052,884 236,210	\$	- -	\$	6,553,283 -	\$	1,587,478 -	\$	27,630,261 539,759				
	3,147,367	\$	3,625,232	\$	3,289,094	\$		\$	6,553,283	\$	1,587,478	\$	28,170,020				
\$	74,013	\$	77,839	\$	236,210	\$	-	\$	-	\$	-	\$	539,759				
	3,073,354		3,547,393		3,052,884		-		_		-		13,720,159				
	-		-		-		-		6,553,283		-		6,553,283				
	-		-		-		-		-		1,587,478		1,587,478				
	-		-		-	0	-				_		5,769,341				
	3,147,367		3,625,232		3,289,094		-		6,553,283		1,587,478		28,170,020				
\$	3,147,367	\$	3,625,232	\$	3,289,094	\$	-	\$	6,553,283	\$	1,587,478	\$	28,170,020				

RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET - MODIFIED CASH BASIS SEPTEMBER 30, 2019

Reconciliation of Governmental Fund Balances to Net Position of Governmental Activities:

Governmental Fund Balances	\$ 28,170,020
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	37,682,873
Long-term liabilities, including capital lease obligations are not due and payable in the current period and therefore are not reported in the funds.	 (257,604)
Net Position of Governmental Activities	\$ 65,595,289

GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS FOR THE YEAR ENDED SEPTEMBER 30, 2019

		General Fund	&	Road Bridge Fund	Precinct #1		
REVENUES	•						
Property taxes	\$	13,515,731	\$		\$	-	
Intergovernmental revenue and grants		-		=		•	
Charges for services		852,078		513,712		-	
Fines		223,141		71,305		-	
Investment income		532,145		F=+(-	
Contributions & donations from private sources		-		-		-	
Miscellaneous revenue		16,405		•		8,306	
Total Revenues		15,139,500		585,017		8,306	
EXPENDITURES				-			
General administration		1,246,962		_		-	
Judicial		1,807,124	•	=		_	
Elections		123,552		_		_	
Financial administration		614,856		_			
Tax administration		596,711		_			
Facilities management		1,532,254		_		_	
Public safety:		1,002,204					
Law enforcement		1,563,328		_		_	
Fire protection		316,837		_		-	
Corrections		2,710,239		_		_	
Civil defense		103,560		_		_	
Road and bridge		100,000		53,228		1,320,615	
Sanitation		22,519		-		1,020,010	
Airport		-		=		-	
Health		760,643		2		=	
Human services		72,974		-		-	
Culture and recreation:		12,011					
Golf course		_		_		-	
Parks		257,618		_		-	
Museums		143,287		-		-	
County extension		162,775		-		-	
Libraries		419,875		-		-	
Senior citizens		287,333		-			
Principal on long-term debt		-		-		-	
Interest on long-term debt		_		-		_	
Capital outlay		173,377		=		742,587	
Total Expenditures		12,915,824		53,228		2,063,202	
OTHER FINANCING SOURCES (USES)	-						
		10 102				7 727	
Sale of real and personal property		19,182		; -		7,737	
Issuance of capital lease Transfers in (out)		(2,886,740)		(531,699)		1,672,677	
Total Other Financing Sources (Uses)		(2,867,558)	-	(531,699)		1,680,414	
Net Change in Fund Balance		(643,882)		90		(374,482)	
Fund Balances - Beginning		6,413,223	•	64,563	_	4,508,054	
Fund Balances - Ending	\$	5,769,341	\$	64,653	\$	4,133,572	

Pre	ecinct #2	_	Precinct #3	P —	recinct #4		Farm to Market Fund	_	Capital Projects Fund	_	Other Funds		Total Sovernmental Funds
\$	-	\$	-	\$	_	\$	5,694,845	\$	_	\$	-	\$	19,210,576
	-		-		-		37,451		-		195,639		233,090
	=		-		-				-		459,385		1,825,175
	=		=		-		-		-		9,263		303,709
	-		=		-		247,971		-		1,131		781,247
	-		-		-		-		46,360		38,665		85,025
	2,176	_	344		160				20,250			_	47,641
	2,176		344		<u>160</u>		5,980,267		66,610		704,083		22,486,463
	_				_		-		164,067		11,000		1,422,029
	_		_		_). -		-		96,751		1,903,875
	_		_		_		-		-		33,088		156,640
	-		_		-		_		-		-		614,856
	_		=		-		-		=		=		596,711
	-		-		-		-		=		95,961		1,628,215
	-		-		-		-		-		6,597		1,569,925
	-		-		-		-		-		216,805		533,642
	=		=		-		-		-		-		2,710,239
	-		-		-		-		-		-		103,560
1	1,358,309		1,241,506		1,495,415		-		-		-		5,469,073
	-		-		-		-		₩.		-		22,519
	-		-		-		_		-		56,773		56,773
	•		-		-		-		-		24,668		785,311
	-		-		-		-		-		-		72,974
	-		=		=		-		-		601,782		601,782
	-		-		=		-		-		18,025		275,643
	-		-		-		•		-		-		143,287
	-		-		-		-		-		- 207		162,775
	-		-		-		_		-		5,367		425,242
	-		-		-		-		-		32,565		287,333 32,565
	-		=		-		_		-		409		409
	500,911		291,900		646,233		-		1,463,256		326,718		4,144,982
1	1,859,220		1,533,406		2,141,648				1,627,323		1,526,509		23,720,360
			00.450										07 070
	# F		60,459		=		-				- 257,604		87,378 257,604
1	- 1,652,212		- 1,651,607		- 1,535,470		(5,980,267)		2,300,000		586,740		257,604
	1,652,212	_	1,712,066		1,535,470		(5,980,267)	_	2,300,000	_	844,344		344,982
		_		_		_	(0,000,201)	_		-			
	(204,832) 3,352,199		179,004 3,446,228		(606,018) 3,895,112		_		739,287 5,813,996		21,918 1,565,560		(888,915 29,058,935
	3,147,367	<u> </u>	3,625,232	\$	3,289,094	\$		\$	6,553,283	\$	1,587,478	\$	28,170,020
Ψ ·	J, 177,007	- Ψ	0,020,202		0,200,007	<u> </u>		<u></u>	5,000,200	<u></u>	1,001,710	=	20,170,020

RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT
OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS
SEPTEMBER 30, 2019

Reconciliation of Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities:

Net changes in Governmental Fund Balances	\$ (888,915)
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets:	
Capital asset purchases capitalized	4,144,982
Depreciation expense	(2,475,438)
Net book value of disposed assets	(10,801)
Debt proceeds are not reported as income in the Statement of Activities	(257,604)
Debt service payments are not reported as expenses in the Statement of Activities	32,565
Change in Net Position of Governmental Activities	\$ 544,789

STATEMENT OF FIDUCIARY NET POSITION - MODIFIED CASH BASIS - FIDUCIARY FUNDS SEPTEMBER 30, 2019

<u>ASSETS</u>	 Agency Funds
Cash and cash equivalents Investments	\$ 1,115,648 -
Total Assets	1,115,648
LIABILITIES	
Current Liabilities: Intergovernmental payable Due to others	113,793 1,001,855
Total Liabilities	 1,115,648
NET POSITION	
Total Net Position	\$

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2019

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in Note I.C, these financial statements are presented on a modified cash basis of accounting. This modified basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements. In the government-wide financial statements, Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, have been applied, to the extent they are applicable to the modified cash basis of accounting, unless those pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails.

A. REPORTING ENTITY

Gaines County, Texas (the "County"), was created in 1905 by the Texas Legislature. The County operates under the authority of the Commissioners' Court and provides the following services: Law Enforcement, Judicial, Health, Safety, Welfare, Culture, Road & Bridge Maintenance and General Administrative Services. The Commissioners' Court (the "Court") consists of four County Commissioners and the County Judge who are elected by the public. The Court has the primary accountability for fiscal matters.

B. BASIS OF PRESENTATION

GOVERNMENT-WIDE FINANCIAL STATEMENTS

The Statement of Net Position and the Statement of Activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. They report information in all of Gaines County, Texas with most of the interfund activities removed. Governmental activities include programs supported primarily by taxes, intergovernmental revenues, and other non-exchange revenues.

FUND FINANCIAL STATEMENTS

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitutes its assets, liabilities, fund equity, revenues, and expenditures/expenses. Funds are organized into two major categories: governmental and fiduciary. An emphasis is placed on major funds within the governmental categories. A fund is considered major if it is the primary operating fund of the County or meets the following criteria:

- a. Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
- b. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

The funds of the financial reporting entity are described below:

Governmental Funds

<u>The General Fund</u>-The General Fund is the County's primary operating fund and is always classified as a major fund. It accounts for all financial resources except those required to be accounted for in another fund. This fund is operated and maintained separately by the Commissioners' Court decision. There are not any outside requirements for the self-imposed separation, and the funds can be used for general County operations.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2019

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. BASIS OF PRESENTATION (CONTINUED)

Governmental Funds (Continued)

Other Major Governmental Funds-The Road & Bridge Fund is designated to receive the road and bridge taxes. A portion of these monies is expended in the fund, but the bulk (99%) is transferred to the four precinct funds. All of the precincts' funds have been presented as major funds to obtain a more meaningful presentation. The Farm to Market Fund and Capital Projects Fund are also major special revenue funds.

<u>Special Revenue Funds</u>-The County accounts for resources restricted to, or designated for, specific purposes by the County or a grantor in special revenue funds. Most federal and some state financial assistance is accounted for in a special revenue fund and sometimes unused balances must be returned to the grantor. Most of the County's special revenue funds are not from grants but simply have restrictions on their use.

Fiduciary Funds

Agency Funds-The County accounts for resources held for others in a custodial capacity in agency funds. The County's agency funds are the County Attorney's funds, Sheriff's funds, Justice of the Peace's funds, County Clerk's funds, Tax Assessor Collector's funds, District Clerk's funds, Golf Course fund, State Fee fund, Appellate Judicial fund, County Wide Equalization fund, Employee Flexible Spending fund, Employee Insurance fund and the Probation funds.

Proprietary Funds

The County has no proprietary funds at this time.

C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

Measurement focus is a term used to describe how transactions are recorded within the various financial statements. Basis of accounting refers to when transactions are recorded regardless of the measurement focus applied.

MEASUREMENT FOCUS

In the government-wide Statement of Net Position and the Statement of Activities, governmental activities are presented using the economic resources measurement focus, within the limitations of the modified cash basis of accounting, as defined on page 22.

In the fund financial statements, the current financial resources measurement focus or the economic resources measurement focus, as applied to the modified cash basis of accounting, is used as appropriate:

a. All governmental funds utilize a current financial resources measurement focus. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2019

- I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)
- C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING (CONTINUED)

MEASUREMENT FOCUS (CONTINUED)

b. Proprietary funds utilize an economic resources measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. All assets and liabilities (whether current or noncurrent, financial, or nonfinancial) associated with their activities are reported. Proprietary fund equity is classified as net position. The County currently has no proprietary funds.

BASIS OF ACCOUNTING

In the government-wide Statement of Net Position and Statement of Activities and the fund financial statements, governmental activities are presented using a modified cash basis of accounting. This basis recognizes assets, liabilities, net position/fund equity, revenues, and expenditures/expenses when they result from cash transactions with a provision for depreciation in the government-wide statements. This basis is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

If the County utilized the basis of accounting recognized as generally accepted, the fund financial statements for governmental funds would use the modified accrual basis of accounting, while the fund financial statements for proprietary fund types would use the accrual basis of accounting. All government-wide financials would be presented on the accrual basis of accounting.

D. ASSETS, LIABILITIES, AND EQUITY

CASH AND CASH EQUIVALENTS

For the purpose of financial reporting, cash and cash equivalents includes all demand and savings accounts or investments if they are in bank money market accounts, certificates of deposits maturing within 90 days or money market investment pools.

DUE FROM (TO) OTHER FUNDS

Interfund receivables and payables arise from interfund transactions and are recorded in the affected funds in the period in which transactions are executed. See Note III, C for additional discussion of interfund receivables, payables and transfers.

CONSUMABLE MATERIAL AND SUPPLIES/INVENTORY

Inventories consist of consumable materials and supplies held for future consumption. Inventory is accounted for under the purchases method. The cost is recorded as an expenditure at the time inventory is purchased. Quantities on hand at year-end are recorded at cost on a first-in, first-out basis with an offsetting nonspendable fund balance.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2019

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. ASSETS, LIABILITIES, AND EQUITY (CONTINUED)

CAPITAL ASSETS

The County's modified cash basis of accounting reports capital assets resulting from cash transactions and reports depreciation where appropriate. The accounting treatment over infrastructure, land, buildings, furniture and equipment, depends on whether the assets are used in governmental fund operations and whether they are reported in the government-wide or fund financial statements.

Government-Wide Statements

In the government-wide financial statements, capital assets arising from cash transactions are accounted for as assets in the Statement of Net Position. All capital assets are valued at historical cost or estimated historical cost if actual is unavailable.

Depreciation on all exhaustible capital assets arising from cash transactions is recorded as an allocated expense in the Statement of Activities, with accumulated depreciation reflected in the Statement of Net Position. Depreciation is provided on the assets' estimated useful lives using the straight-line method of depreciation. The County defines capital assets as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of two years. The range of estimated useful lives by type of asset is as follows:

<u>Assets</u>	<u>Years</u>
Roads	40
Buildings	40-50
Building Improvements	15-25
Vehicles	5-10
Other Equipment	5-10

Fund Financial Statements

In the fund financial statements, capital assets arising from cash transactions acquired for use in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition.

EQUITY CLASSIFICATION

Government-Wide Statements

Equity is classified as net position and displayed in three components:

- a. Net investment in capital assets—Consists of capital assets including restricted capital assets, net of accumulated depreciation.
- b. Restricted net position—Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws and regulation of other governments; or (2) law through constitutional provisions or enabling legislation. The County has no restricted net position.
- Unrestricted net position—Consists of all other net position that does not meet the definition of restricted or net investment in capital assets.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2019

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. ASSETS, LIABILITIES, AND EQUITY (CONTINUED)

Fund Financial Statements

The Commissioner's Court meets regularly to manage and review cash financial activities and to ensure compliance with established policies. It is the County's policy to keep adequate fund balance to provide a stable financial foundation. The target level for the County's unassigned General Fund balance is set at 120 days of the budgeted General Fund expenditures, considering the annual budget, as amended, for any given fiscal year. Any shortfalls or excess fund balance shall be considered and remedied as set forth in the policy by the Commissioner's Court.

In accordance with GASB Statement No. 54, fund balances are required to be reported according to the following classifications:

- a. Nonspendable fund balance—Includes amounts that cannot be spent because they are either not in spendable form, or, for legal or contractual reasons, must be kept intact. This classification includes inventories.
- b. Restricted fund balance—Constraints placed on the use of these resources are either externally imposed by creditors, grantors, contributors or other governments; or are imposed by law (through constitutional provisions or enabling legislation).
- c. Committed fund balance—Includes amounts designated only by formal action of Commissioners Court.
- d. Assigned fund balance—Includes amounts that are constrained by the County's intent to use for specific purposes, but that do not meet the criteria to be classified as restricted or committed. Intent can be determined by the County Judge, with assistance of the County Auditor and County Attorney, as needed. The Governmental Funds Balance Sheet provides details of the amounts that have been assigned for specific purposes.
- e. Unassigned fund balance—This is the residual classification for the general fund. The general fund is the only governmental fund that can report a positive unassigned fund balance. Other governmental funds might have a negative unassigned fund balance as a result of overspending for specific purposes for which amounts had been restricted, committed, or assigned.

E. REVENUES, EXPENDITURES, AND EXPENSES

In the Statement of Activities, modified cash basis revenues that are derived directly from each activity or from parties outside the County's taxpayers are reported as program revenues. The Statement of Activities demonstrates how other people or entities that participate in programs the County operates have shared in the payment of the direct costs. The "charges for services" column includes payments made by parties that purchase, use or directly benefit from goods or services provided by a given function or segment of the County such as vehicle registrations.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2019

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

E. REVENUES, EXPENDITURES, AND EXPENSES (CONTINUED)

The "grants and contributions" columns includes amounts paid by organizations outside the County to help meet the operational or capital requirements of a given function.

If a revenue is not program revenue, it is general revenue used to support all of the County's functions. Taxes are always general revenues.

The Fund financial statements provide reports on the financial condition and results of operations for three fund categories-governmental, proprietary and fiduciary. Since the resources in the fiduciary funds cannot be used for County operations, they are not included in the government-wide statements. The County considers some governmental funds major and reports their financial condition and results of operations in a separate column. Grants and similar items are recognized as revenue when collected and all eligibility requirements imposed by the provider have been met.

F. INTERNAL AND INTERFUND BALANCES AND ACTIVITIES

In the process of aggregating the financial information for the government-wide Statement of Net Position and Statement of Activities, some amounts reported as interfund activity and balances in the fund financial statements have been eliminated or reclassified.

FUND FINANCIAL STATEMENTS

Interfund activity, if any, within and among the governmental category is reported as follows in the fund financial statements:

- 1. Interfund loans—Amounts provided with a requirement for repayment are reported as interfund receivables and payables.
- 2. Interfund services—Sales or purchases of goods and services between funds are reported as revenues and expenditures/expenses.
- 3. Interfund reimbursements—Repayments from funds responsible for certain expenditures/adjustments to expenditures/expenses in the respective funds.
- 4. Interfund transfers—Flow of assets from one fund to another where repayment is not expected is reported as transfers in and out.

GOVERNMENT-WIDE FINANCIAL STATEMENTS

Interfund activity and balances, if any, are eliminated or reclassified in the government-wide financial statements as follows:

- 1. Internal balances—Amounts reported in the fund financial statement as interfund receivables and payables are eliminated in the governmental columns of the Statement of Net Position, except for the net residual amounts due between governmental and business-type activities, which are reported as Internal Balances.
- Internal activities—Amounts reported as interfund transfers in the fund financial statements are eliminated
 in the government-wide Statement of Activities except for the net amount between governmental and
 business-type activities, which are reported as Transfers—Internal Activities. The effects of interfund
 services between funds, if any, are not eliminated in the Statement of Activities.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2019

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

G. USE OF ESTIMATES

The preparation of financial statements in conformity with the other comprehensive basis of accounting (OCBOA) used by the County requires management to make estimates and assumptions that affect certain reported amounts and disclosures (such as estimated useful lives in determining depreciation expense); accordingly, actual results could differ from those estimates.

II. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

A. BUDGETARY COMPLIANCE

The Commissioners' Court adopts an "appropriated budget" for the General Fund and all other funds. The adopted and final amended budgeted revenues and expenditures for the General Fund are presented in the Required Supplementary Information.

The following procedures are used in establishing the budgetary data reflected in the general purpose financial statements:

- a. In July, the County Judge, with the assistance of the County Auditor, prepares a budget for the succeeding fiscal year beginning October 1. The operating budget includes proposed expenditures and the means of financing them.
- b. The budget is filed with the County Clerk and is open to public inspection. The Commissioners' Court is required to hold at least one public hearing on the budget no less than 15 days subsequent to the filing by the County Judge.
- c. Prior to October 1, the budget is legally enacted through passage of a resolution by the Commissioners' Court. Once a budget is approved, it can only be amended at the department and fund level by approval of a majority of the members of the Commissioners' Court. The law requires that such amendments are made before the fact, are reflected in the official minutes of the Commissioners' Court and are not made after fiscal year end. The County had several routine budget amendments during the year. The largest amendments were mainly to purchase capital items, and to fund miscellaneous projects throughout the County.
- d. Each budget is controlled at the revenue and expenditure function level in accordance with Texas statutory guidance. The County Auditor audits and approves legal expenditures. The Commissioners' Court audits and settles claims against the County but can spend money only in accordance with the adopted budget. The Treasurer disburses money after ordered by the Court if the expenditure is in accordance with Texas statutes. All budget appropriations lapse at year end.

B. EXCESS OF EXPENDITURES OVER APPROPRIATIONS

The following funds had expenditures in excess of revenues with the resulting reduction of fund balance:

General Fund	\$ 643,882
Precinct #1 Fund	374,482
Precinct #2 Fund	204,831
Precinct #4 Fund	606,018
911 Addressing Fund	1,045
Higginbotham Community Center Fund	3,556
Walmart Grant Fund	157
Justice Court Technology Fund	1,449
Appellate Judicial Fund	15
Fire Truck Fund	216,805
Sheriff Commissary Fund	8,670
Sheriff Leose Fund	1,117

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2019

II. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (CONTINUED)

B. EXCESS OF EXPENDITURES OVER APPROPRIATIONS (CONTINUED)

The following funds had planned deficit spending as reflected by budgeted expenditures in excess of expected revenue:

General Fund	\$ 2,498,035
Precinct #1 Fund	1,000,000
Precinct #2 Fund	1,000,000
Precinct #3 Fund	1,000,000
Precinct #4 Fund	1,000,000
Law Library Fund	896
Sheriff Forfeiture Fund	3,990
Donations Fund	9,896
911 Addressing Fund	9,774
Court Reporting Fund	500
County and District Clerk Technology Fund	2,643
District Clerk Record Preservation Fund	1,221
Higginbotham Community Center Fund	5,088
(RAF) Record Archive Fund	31,336
(RMF) District Clerk Record Management Fund	948
Justice Court Technology Fund	2,631
Fire Truck Fund	216,801
Sheriff Commissary Fund	12,312
Capital Projects Fund	1,657,106

III. NOTES ON FUNDS AND ACCOUNTS

A. DEPOSITS AND INVESTMENTS

County Policies and Legal and Contractual Provisions Governing Deposits

Custodial Credit Risk for Deposits (cash and savings accounts)-The funds of the County must be deposited and invested under the terms of a contract, contents of which are set out in the Depository Contract Law. The depository banks place approved pledged securities for safekeeping and trust with the County's agent bank in an amount sufficient to protect County funds on a day-to-day basis during the period of the contract. The pledge of approved securities is waived only to the extent of the depository banks' dollar amount of Federal Deposit Insurance Corporation ("FDIC") insurance.

The County's depository during the year was Commercial State Bank. There were no instances of uninsured or uncollateralized deposits during the year.

At September 30, 2019, the carrying amount of the County's deposits (cash, certificates of deposits and interest-bearing savings accounts) was \$8,292,826, and the bank balance was \$8,923,522. The County's cash deposits as of September 30, 2019 were fully covered by FDIC insurance or by pledged collateral held by the County's agent bank in the County's name.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2019

III. NOTES ON FUNDS AND ACCOUNTS (CONTINUED)

A. DEPOSITS AND INVESTMENTS (CONTINUED)

A Summary of the County's cash and cash equivalents and investments at September 30, 2019 is shown below:

	CI	Checking and Savings Accounts		rtificate of Deposit	f Investment Pools			Total
General	\$	5,573,140	\$	16,560	. \$	179,641	\$	5,769,341
Road & Bridge		-		-		64,653		64,653
Precinct #1		-		-		3,981,875		3,981,875
Precinct #2		-		-		3,073,354		3,073,354
Precinct #3		-		-		3,547,393		3,547,393
Precinct #4		=		-		3,052,884		3,052,884
Capital Projects Fund		-		-		6,553,283		6,553,283
Other Governmental Funds		1,587,478		-		=		1,587,478
Total Governmental Funds	\$	7,160,618	\$	16,560	\$	20,453,083	-\$	27,630,261
Agency Funds		956,175		159,473	_	-		1,115,648
Total	\$	8,116,793	\$	176,033	\$	20,453,083	_\$	28,745,909

Legal and Contractual Provisions Governing Investments

The Public Funds Investments Act (Government Code Chapter 2256) contains specific provisions in the areas of investment practices, management reports and establishment of appropriate policies. Among other things, it requires the County to adopt, implement and publicize an investment policy. That policy must address the following areas: (1) safety of principal and liquidity, (2) portfolio diversification, (3) allowable investments, (4) acceptable risk levels, (5) expected rates of return, (6) maximum allowable stated maturity of portfolio investments, (7) maximum average dollar-weighted maturity allowed based on the stated maturity date for the portfolio, (8) investment staff quality and capabilities, (9) and bid solicitation preferences for certificates of deposit. Statutes authorize the County to invest in (1) obligations of the U.S. Treasury, certain U.S. agencies and the State of Texas; (2) certificates of deposit, (3) certain municipal securities, (4) money market savings accounts, (5) repurchase agreements, (6) bankers acceptances, (7) mutual funds, (8) investment pools, (9) guaranteed investment contracts, (10) and common trust funds. The Act also requires the County to have independent auditors perform test procedures related to investment practices as provided by the Act. The County is in substantial compliance with the requirements of the Act and with local policies.

The County's investments at September 30, 2019, are shown below:

Investment Type	Fair Value	Yield
Certificate of Deposit-		
Commercial State Bank	\$ 176,033	1.24%-1.50%
Texas Class Investment Pool	8,464,801	2.20%
Tex Pool Investment Pool	6,019,500	2.16%
Tex Star Investment Pool	5,968,782	2.11%
Total	\$ 20,629,116	=

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2019

III. NOTES ON FUNDS AND ACCOUNTS (CONTINUED)

A. DEPOSITS AND INVESTMENTS (CONTINUED)

The County's investments in pools are reported at an amount determined by the fair value per share of the pool's underlying portfolio, unless there is a 2a7-like, in which case they are reported at share value. A 2a7-like pool is a pool which is not registered with the Securities and Exchange Commission (SEC) as an investment company, but nevertheless has a policy that will, and does, operate in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940.

Policies Governing Deposits and Investments

Interest Rate Risk-Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. The County invests in certificates of deposit and securities with short-term maturity dates to limit the interest rate risk.

Custodial Credit Risk for Deposits (cash, savings account and certificates of deposit)-This is the risk that in the event of a bank failure, the County's deposits may not be returned to it. The County's policy regarding types of deposits allowed and collateral requirements is that all deposits must be insured by FDIC or secured by another manner provided by law.

Custodial Credit Risk for Investments-To limit the risk that an issuer or other counter-party to an investment will not fulfill its obligations, the County limits investments to certificates of deposit and public funds investment pools.

Public funds investment pools in Texas are established under the authority of the Interlocal Cooperation Act, Chapter 79 of the Texas Government Code, and are subject to the provisions of the Public Funds Investment Act (the Act). In addition to other provisions of the Act designed to promote liquidity and safety of principal, the Act requires pools to (1) have an advisory board composed of participants in the pool and other persons who do not have a business relationship with the pool and are qualified to advise the pool; (2) maintain a continuous rating no lower than AAA or AAA-m or an equivalent rating by at least one nationally recognized rating service; (3) maintain market value of it's underlying investment portfolio within one half of one percent of the value of its shares.

The public fund investment pool invests only in securities issued or backed by the U.S. Government or its agencies. An investment in these securities is not insured or guaranteed by the Federal Deposit Insurance Corporation or any other government agency. Although the issuer seeks to preserve the value of an investment at \$1.00 per share, it is possible to lose money by investing in the security. At September 30, 2019, the County had approximately \$8,464,801 uninsured with Texas Class Investment Pool, \$6,019,500 uninsured with Tex Pool Investment Pool, and \$5,968,782 uninsured with Tex Star Investment Pool.

B. PROPERTY TAXES

In accordance with State Law, The Gaines County Appraisal District makes all appraisals for tax purposes. Assessed values are based upon 100 percent of market value and reviewed every three years. Taxpayers have the right to challenge the assessed value.

Property taxes are levied by October 1 on the assessed value listed as of the prior January 1 for all real and business personal property located in the County in conformity with Subtitle E, Texas Property Tax Code. Taxes are due on receipt of the tax bill and are delinquent if not paid before February 1 of the year following the year in which imposed. On January 31 of each year, a tax lien attaches to property to secure the payment of all taxes, penalties and interest ultimately imposed. Property tax revenues are not considered available in the funds until the County collects them.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2019

III. NOTES ON FUNDS AND ACCOUNTS (CONTINUED)

B. PROPERTY TAXES (CONTINUED)

The tax rate for the fiscal year ended September 30, 2019, (2018 tax levy) was \$.405 per \$100 assessed value for County General Fund operations and \$.171 for Farm-Market Lateral Road maintenance and operations for a total rate of \$.576. The County is subject to tax rate rollback if the total amount of the property taxes imposed in any year, as defined by statute, exceeds the total amount of property taxes imposed in the preceded year by 8 percent.

C. INTERFUND BALANCES AND TRANSFERS

The interfund transfers reflected on the Statements of Revenues and Expenditures were for routine purposes. Transfers from the Road and Bridge and the Farm to Market funds were to the corresponding precinct funds for precinct operations. Transfers from the General Fund were for operations of the Special Revenue Fund for indigent health care, airport operations, cemetery maintenance, capital projects, and golf course operations.

D. CAPITAL ASSET ACTIVITY

Capital asset activity for the County for the year ended September 30, 2019, was as follows:

	Beginning Balance		Additions		Deletions		Ending Balance	
Governmental Activities:								
Land	\$	488,215	\$	-	\$	-	\$	488,215
Infrastructure		19,230,473		=		-		19,230,473
Buildings and Improvements		31,953,771		2,310,129		-		34,263,900
Furniture and Equipment		17,884,743		3,213,247	(1,466,281)		19,631,709
Construction in Progress		1,537,610		159,216	(1,537,610)		159,216
Totals at Historic Cost	\$	71,094,812	\$	5,682,592	\$ (3,003,891)	\$	73,773,513
Less Accumulated Depreciation for:								
Infrastructure	\$	(9,434,257)	\$	(480,762)	\$	-	\$	(9,915,019)
Buildings and Improvements		(13,124,721)		(770,304)				(13,895,025)
Furniture and Equipment		(12,511,704)		(1,224,372)		1,455,480		(12,280,596)
Total Accumulated Depreciation	\$	(35,070,682)	\$	(2,475,438)	\$	1,455,480	\$	(36,090,640)
Governmental Activities Capital							-	
Assets, Net	\$	36,024,130	\$	3,207,154	\$ (1,548,411)	\$	37,682,873

Depreciation expense was charged to governmental functions as follows:

General Government	\$ 372, 0 90
Justice System	1,205
Elections	44,533
Facilities Management	13,002
Law Enforcement	124,040
Corrections	253,558
Roads and Bridges	1,383,836
Airport	27,243
Golf Course	118,991
Parks	119,053
County Extension Service	10,134
Libraries	1,559
Senior Citizens	 6,194
Total Depreciation Expense	\$ 2,475,438

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2019

III. NOTES ON FUNDS AND ACCOUNTS (CONTINUED)

E. COMMITMENTS

Commitments under operating (noncapitalized) lease agreements for several copiers, a postage machine and software provide for minimum future rental payments as of September 30, 2019, as follows:

2020	\$ 97,175
2021	86,507
2022	31,399
2023	26,848
2024	 11,579
Total Minimum Rentals	\$ 253,508

In the current year, the County entered into a contract for the construction of a well house/water treatment facility at the Gaines County Park. Contractual commitments and estimated costs to complete this project were approximately \$22,818 as of September 30, 2019.

F. LONG-TERM OBLIGATIONS

Long-term obligations include debt and other long-term liabilities. Changes in long-term obligations for the year ended September 30, 2019, are as follows:

									Amo	ounts Due
	В	eginning							Wi	thin One
		Balance	lr	ncreases	De	ecreases	End	ing Balance		Year
Governmental Activities:										
Capital leases	\$	32,565	\$	257,604	\$	32,565	\$	257,604	\$	57,689

Commitments under capitalized lease agreements for equipment provide for minimum future rental payments as of September 30, 2019, as follows:

2020	\$ 57,689
2021	50,166
2022	52,054
2023	54,013
2024	43,682
Total Minimum Rentals	\$ 257,604

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2019

IV. OTHER NOTES

A. HEALTH CARE COVERAGE

During the current fiscal year, the employees of Gaines County were covered by a health insurance plan. The coverage is purchased through Blue Cross Blue Shield. The County's cost per employee per month was \$822. The employees, at their option, authorized payroll withholdings to pay contributions for dependents.

B. CAFETERIA PLAN

The County entered into a Pre-Tax Premium Plan that qualifies as a "cafeteria plan." The insurance premiums that qualify for the plan are medical, life and accidental death and dismemberment. The individuals who are eligible to participate are all employees who are covered or who are eligible to be covered under the County's group health plan.

C. EMPLOYEE RETIREMENT BENEFITS

The County provides two separate retirement benefit plans. One plan is the defined benefit plan that is provided through the Texas County and District Retirement System. The County also offers a deferred compensation plan to its employees.

TEXAS COUNTY AND DISTRICT RETIREMENT SYSTEM PLAN

Plan Description. Gaines County, Texas provides retirement, disability and death benefits for all of its full-time employees through a nontraditional defined benefit pension plan in the statewide Texas County and District Retirement System (TCDRS). The Board of Trustees of TCDRS is responsible for the administration of the statewide agent multiple-employer public employee retirement system consisting nontraditional defined benefit pension plans. TCDRS in the aggregate issues a comprehensive annual financial report (CAFR) on a calendar year basis. The CAFR is available upon written request from the TCDRS Board of Trustees, P.O. Box 2034, Austin, Texas 78768-0234.

The plan provisions are adopted by the governing body of the employer within the options available in the Texas state statutes governing TCDRS (TCDRS Act). Members can retire at ages 60 and above with 8 or more years of service, with 30 years of service regardless of age or when the sum of their age and years of service equals 80 or more. Members are vested after 8 years of service but must leave their accumulated deposits in the plan to receive any employer-financed benefit. Members who withdraw their personal deposits in a lump sum are not entitled to any amounts contributed by their employer.

Benefit amounts are determined by the sum of the employee's deposits to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the governing body of the employer within the actuarial constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer's commitment to contribute. At retirement, death or disability, the benefit is calculated by converting the sum of the employee's accumulated deposits and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act.

Funding Policy. The employer has elected the annually determined contribution rate (variable-rate) plan provisions of the TCDRS Act. The plan is funded by monthly contributions from both employee members and the employer based on the covered payroll of employee members. Under the TCDRS Act, the contribution rate of the employer is actuarially determined annually. It varied from 5.87% to 5.75% for the year ending September 30, 2019. The deposit rate payable by the employee members is 7% as adopted by the governing body of the employer. The employee deposit rate and the employer contribution rate may be changed by the governing body of the employer within the options available in the TCDRS Act.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2019

IV. OTHER NOTES (CONTINUED)

C. EMPLOYEE RETIREMENT BENEFITS (CONTINUED)

Actuarial Assumptions. All actuarial methods and assumptions used for this GASB analysis were the same as those used in the December 31, 2018 funding valuation, except as noted below and throughout this report. Please see the employer summary actuarial valuation report as of December 31, 2018 for further details.

Following are the key assumptions and methods used in this GASB analysis.

Valuation Timing Actuarially determined contribution rates are calculated

as of December 31, two years prior to the end of the fiscal year in which the contributions are reported.

Actuarial Cost Method Entry Age Normal⁽¹⁾

Amortization Method

Recognition of economic/demographic

gains or losses Straight-line amortization over expected working life

Recognition of assumptions changes

or inputs Straight-line amortization over expected working life

Asset Valuation Method

Smoothing period 5 years

Recognition method Non-asymptotic

Corridor None

Inflation Same as funding valuation: See Appendix C of TCDRS report.

Salary Increases Same as funding valuation: See Appendix C of TCDRS report.

Investment Rate of Return 8.10% (Gross of administrative expenses)

Cost-of-Living Adjustments Cost-of-Living Adjustments for County of Gaines are not

considered to be substantively automatic under GASB 68. Therefore, no assumption for future cost-of-living adjustments is included in the GASB calculations. No assumption for future cost-

of-living adjustments is included in the funding valuation.

Retirement AgeSame as funding valuation: See Appendix C of TCDRS report.

Turnover Same as funding valuation: See Appendix C of TCDRS report.

Mortality Same as funding valuation: See Appendix C of TCDRS report.

⁽¹⁾ Individual entry age normal cost method, as required by GASB 68, used for GASB calculations. Note that a slightly different version of the entry age normal cost method is used for the funding actuarial valuation.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2019

IV. OTHER NOTES (CONTINUED)

C. EMPLOYEE RETIREMENT BENEFITS (CONTINUED)

Long-Term Expected Rate of Return. The long-term expected rate of return on TCDRS assets is determined by adding expected inflation to expected long-term real returns, and reflecting expected volatility and correlation. The capital market assumptions and information shown below are provided by TCDRS' investment consultant, Cliffwater LLC. The numbers shown are based on January 2019 information for a 10 year time horizon.

Note the valuation assumption for long-term expected return is re-assessed at a minimum of every four years, and is set based on a 30-year time horizon; the most recent analysis was performed in 2017.

Asset Class	Benchmark	Target Allocation ⁽¹⁾	Geometric Real Rate of Return (Expected Inflation) ⁽²⁾
US Equities	Dow Jones U.S. Total Stock Market Index	10.50%	5.40%
Private Equity	Cambridge Associates Global Private Equity & Venture Capital Index ⁽³⁾	18.00%	8.40%
Global Equities	MSCI World (net) Index	2.50%	5.70%
International Equities - Developed	MSCI World Ex USA (net)	10.00%	5.40%
International Equities - Emerging	MSCI Emerging Markets (net) Index	7.00%	5.90%
Investment-Grade Bonds	Bloomberg Barclays U.S. Aggregate Bond Index	3.00%	1.60%
Strategic Credit	FTSE High-Yield Cash-Pay Capped Index	12.00%	4.39%
Direct Lending	S&P/LSTA Leveraged Loan Index	11.00%	7.95%
Distressed Debt	Cambridge Associates Distressed Securities Index ⁽⁴⁾	2.00%	7.20%
REIT Equities	67% FTSE NAREIT Equity REITs Index + 33% S&P Global REIT (net) Index	2.00%	4.15%
Master Limited Partnerships (MLPs)	Alerian MLP Index	3.00%	5.35%
Private Real Estate Partnerships	Cambridge Associates Real Estate Index ⁽⁵⁾	6.00%	6.30%
Hedge Funds	Hedge Fund Research, Inc. (HFRI) Fund of Funds Composite Index	13.00%	3.90%

⁽¹⁾ Target asset allocation adopted at the April 2019 TCDRS Board meeting.

⁽²⁾ Geometric real rates of return in addition to assumed inflation of 1.70%, per Cliffwater's 2019 capital market assumptions.

⁽³⁾ Includes vintage years 2006-present of Quarter Pooled Honzon IRRs.

⁽⁴⁾ Includes vintage years 2005-present of Quarter Pooled Horizon IRRs.

⁽⁵⁾ Includes vintage years 2007-present of Quarter Pooled Horizon IRRs.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2019

IV. OTHER NOTES (CONTINUED)

C. EMPLOYEE RETIREMENT BENEFITS (CONTINUED)

Depletion of Plan Assets/GASB Discount Rate. The discount rate is the single rate of return that, when applied to all projected benefit payments results in an actuarial present value of projected benefit payments equal to the total of the following:

- The actuarial present value of benefit payments projected to be made in future periods in which (a) the amount of the pension plan's fiduciary net position is projected to be greater than the benefit payments that are projected to be made in that period and (b) pension plan assets up to that point are expected to be invested using a strategy to achieve the long-term rate of return, calculated using the long-term expected rate of return on pension plan investments.
- 2. The actuarial present value of projected benefit payments not included in (1), calculated using the municipal bond rate.

Therefore, if plan investments in a given future year are greater than projected benefit payments in that year and are invested such that they are expected to earn the long-term rate of return, the discount rate applied to projected benefit payments in that year should be the long-term expected rate of return on plan investments. If future years exist where this is not the case, then an index rate reflecting the yield on a 20-year, tax-exempt municipal bond should be used to discount the projected benefit payments for those years.

The determination of a future date when plan investments are not sufficient to pay projected benefit payments is often referred to as a depletion date projection. A depletion date projection compares projections of the pension plan's fiduciary net position to projected benefit payments and aims to determine a future date, if one exists, when the fiduciary net position is projected to be less than projected benefit payments. If an evaluation of the sufficiency of the projected fiduciary net position compared to projected benefit payments can be made with sufficient reliability without performing a depletion date projection, alternative methods to determine sufficiency may be applied.

In order to determine the discount rate to be used by the employer we have used an alternative method to determine the sufficiency of the fiduciary net position in all future years. Our alternative method reflects the funding requirements under the employer's funding policy and the legal requirements under the TCDRS Act.

- 1. TCDRS has a funding policy where the Unfunded Actuarial Accrued Liability (UAAL) shall be amortized as a level percent of pay over 20-year closed layered periods.
- 2. Under the TCDRS Act, the employer is legally required to make the contribution specified in the funding policy.
- 3. The employer's assets are projected to exceed its accrued liabilities in 20 years or less. When this point is reached, the employer is still required to contribute at least the normal cost.
- 4. Any increased cost due to the adoption of a COLA is required to be funded over a period of 15 years, if applicable.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2019

IV. OTHER NOTES (CONTINUED)

C. EMPLOYEE RETIREMENT BENEFITS (CONTINUED)

Depletion of Plan Assets/GASB Discount Rate (Continued). Based on the above, the projected fiduciary net position is determined to be sufficient compared to projected benefit payments. Based on the expected level of cash flows and investment returns to the system, the fiduciary net position as a percentage of total pension liability is projected to increase from its current level in future years.

Since the projected fiduciary net position is projected to be sufficient to pay projected benefit payments in all future years, the discount rate for purposes of calculating the total pension liability and net pension liability of the employer is equal to the long-term assumed rate of return on investments. This long-term assumed rate of return should be net of investment expenses, but gross of administrative expenses for GASB 68 purposes. Therefore, we have used a discount rate of 8.10%. This rate reflects the long-term assumed rate of return on assets for funding purposes of 8.00%, net of all expenses, increased by 0.10% to be gross of administrative expenses.

Sensitivity Analysis. The following presents the net pension liability/(asset) of the County, calculated using the discount rate of 8.10%, as well as what the County of Gaines net pension liability/(asset) would be if it were calculated using a discount rate that is 1 percentage point lower (7.10%) or 1 percentage point higher (9.10%) than the current rate.

v .	1% Decrease	Current Discount Rate	1% Increase
	7.10%	8.10%	9.10%
Total pension liability	\$41,930,701	\$37,630,104	\$33,950,396
Fiduciary net position	36,549,605	36,549,605	36,549,605
Net pension liability/(asset)	\$5,381,096	\$1,080,499	\$(2,599,209)

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2019

IV. OTHER NOTES (CONTINUED)

C. EMPLOYEE RETIREMENT BENEFITS (CONTINUED)

Changes in Net Pension Liability/(Asset). The following presents the increases/(decreases) in net pension liability/(asset):

	Increase (Decrease)						
Changes in Net Pension Liability/ (Asset)	Total Pension Liability (a)	Fiduciary Net Position (b)	Net Pension Liability/(Asset) (a) – (b)				
Balances as of December 31, 2017	\$35,570,939	\$38,137,403	\$(2,566,464)				
Changes for the year:							
Service cost	992,031	0	992,031				
Interest on total pension liability ⁽¹⁾	2,887,629	0	2,887,629				
Effect of plan changes	0	0	0				
Effect of economic/demographic losses	42,224	0	42,224				
Effect of assumptions changes or inputs	0	0	0				
Refund of contributions	(66,951)	(66,951)	0				
Benefit payments	(1,795,768)	(1,795,768)	0				
Administrative expenses	0	(29,357)	29,357				
Member contributions	0	568,083	(568,083)				
Net investment income	0	(719,631)	719,631				
Employer contributions	0	476,375	(476,375)				
Other ⁽²⁾	0	(20,549)	20,549				
Balances as of December 31, 2018	\$37,630,104	\$36,549,605	\$1,080,499				

⁽¹⁾ Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest.

⁽²⁾ Relates to allocation of system-wide items.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2019

IV. OTHER NOTES (CONTINUED)

C. EMPLOYEE RETIREMENT BENEFITS (CONTINUED)

Breakdown of Pension Expense. The following presents the components of pension expense:

Pension Expense/(Income)	January 1, 2018 to December 31, 2018
Service cost	\$992,031
Interest on total pension liability ⁽¹⁾	2,887,629
Effect of plan changes	0
Administrative expenses	29,357
Member contributions	(568,083)
Expected investment return net of investment expenses	(3,054,653)
Recognition of deferred inflows/outflows of resources:	
Recognition of economic/demographic gains or losses	(173,218)
Recognition of assumption changes or inputs	115,064
Recognition of investment gains or losses	887,788
Other ⁽²⁾	20,549
Pension expense/(income)	\$1,136,464

⁽¹⁾ Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest.

Deferred Inflows/Outflows of Resources. As of December 31, 2018, the deferred inflows and outflows of resources are as follows:

Deferred Inflows/Outflows of Resources:	Deferred Inflows of Resources	Deferred Outflows of Resources
Differences between expected and actual experience	\$225,354	\$33,779
Changes in assumptions	0	200,724
Net difference between projected and actual earnings	0	2,220,852
Contributions subsequent to measurement date ⁽³⁾	N/A	349,667

Amounts currently reported as deferred outflows of resources and deferred inflows of resources related to pensions, excluding contributions made subsequent to the measurement date, will be recognized in pension expense as follows:

Year ended December 31:	
2019	\$801,607
2020	325,718
2021	339,375
2022	763,301
2023	0
Thereafter ⁽⁴⁾	0

⁽³⁾ If eligible employer contributions were made subsequent to the measurement date through the employer's fiscal year-end, the employer should reflect these contributions, adjusted as outlined in Appendix D of the TCDRS report.

⁽²⁾ Relates to allocation of system-wide items.

⁽⁴⁾ Total remaining balance to be recognized in future years, if any. Note that additional future deferred inflows and outflows of resources may impact these numbers.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2019

IV. OTHER NOTES (CONTINUED)

C. EMPLOYEE RETIREMENT BENEFITS (CONTINUED)

Schedule of Deferred Inflows and Outflows of Resources. The following presents the components of deferred inflows and outflows of resources:

	Original Amount E	Date stablished	Original Recognition Period ⁽¹⁾	Amount Recognized in 12/31/2018 Expense ⁽¹⁾	Balance of Deferred Inflows 12/31/2018	Balance of Deferred Outflows 12/31/2018
Investment (gains) or losses			5.0 5.0 5.0 5.0	\$ 754,857 (448,722) 39,490 468,611	\$ 0 1,346,165 0 0	\$3,019,428 0 78,979 468,610
	Ph. 30 141 2 2 2 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	12/31/2014	5.0	73,552	ő	0
Economic/demographi (gains) or losses	42,224 (90,184 (265,723) (324,776)	12/31/2018) 12/31/2017 12/31/2016 12/31/2015 12/31/2014	5.0 5.0 5.0 5.0 5.0	8,445 (18,037) (53,145) (64,955) (45,526)	0 54,110 106,289 64,955 0	33,779 0 0 0 0
Assumption changes or inputs	0 214,150 0 361,169 0	12/31/2018 12/31/2017 12/31/2016 12/31/2015 12/31/2014	5.0 5.0 5.0 5.0 5.0	0 42,830 0 72,234 0	0 0 0 0	0 128,490 0 72,234 0
Employer contributions Made subsequent to measurement date	N/A N/A N/A N/A N/A	12/31/2018 12/31/2017 12/31/2016 12/31/2015 12/31/2014	N/A N/A N/A N/A N/A	N/A N/A N/A N/A N/A	N/A N/A N/A N/A N/A	349,667 0 0 0 0

⁽¹⁾ Investment (gains)/losses are recognized in pension expense over a period of five years; economic/demographic (gains)/losses and assumption changes or inputs are recognized over the average remaining service life for all active, inactive, and retired members.

DEFERRED COMPENSATION PLAN

The County offers a deferred compensation plan for employees who elect to participate. In a plan set up under Section 457 of the Internal Revenue Code, Participants may defer up to \$19,000 per year. Withdrawals are permitted because of death, emergency as defined by the Internal Revenue Service, termination of employment or retirement. The County does not contribute to the plan, and all assets in the plan belong to the employees.

⁽²⁾ If eligible employer contributions were made subsequent to the measurement date, the employer should reflect these contributions, adjusted as outlined in Appendix C of the TCDRS report.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2019

IV. OTHER NOTES (CONTINUED)

D. RISK MANAGEMENT

The County is exposed to various risks of loss related to torts, thefts, damage or destruction of assets, errors and omissions, injuries to employees and natural disasters. During 2019, the County purchased commercial insurance to cover these risks. There were no significant reductions in coverage in the past fiscal year, and there were no settlements exceeding insurance coverage for each of the past three fiscal years.

E. JOINT VENTURE ARRANGEMENTS

The County is involved in joint ventures with the City of Seminole, Northeast Gaines County Emergency Service District and South Plains Public Health District. These shared costs are for fire protection, landfill operations, emergency medical service, and public health services. Many of these agreements result in the County paying approximately half of the budget, but significant accumulations of financial resources or deficits are not generated from these joint ventures.

F. SUBSEQUENT EVENTS

Management has evaluated subsequent events through November 27, 2019, the date the financial statements were issued.

OTHER SUPPLEMENTARY INFORMATION

BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

	BUDGETED AMOUNTS				VARIANCE		
		ORIGINAL		FINAL	ACTUAL AMOUNTS		VORABLE AVORABLE)
RECEIPTS:		OTTION V.E		1110/12	 7.111001110	(014)	7110101010227
Taxes-property Charges for services Fines Investment income Miscellaneous revenue	\$	13,205,000 539,615 198,205 75,000 89,820	\$	13,205,000 539,615 198,210 75,000 89,820	\$ 13,515,731 852,078 223,141 532,145 16,405	\$	310,731 312,463 24,931 457,145 (73,415)
Total receipts		14,107,640		14,107,645	15,139,500		1,031,855
DISBURSEMENTS: Current: General administrative Judicial		1,949,804 1,736,404		1,512,902 1,746,077	1,246,962 1,807,124		265,940 (61,047)
Elections Financial administration Tax administration Facilities management Public safety:		160,287 739,973 607,658 1,490,993		160,287 739,973 607,658 1,559,335	123,552 614,856 596,711 1,532,254		36,735 125,117 10,947 27,081
Law enforcement Fire protection Corrections Civil defense		1,483,721 359,318 2,428,076 97,291		1,569,293 359,318 2,715,076 103,791	1,563,328 316,837 2,710,239 103,560		5,965 42,481 4,837 231
Sanitation Health Human services Culture and recreation: Parks		22,519 763,194 75,326 296,594		22,519 763,194 75,326 296,594	22,519 760,643 72,974 257,618		2,551 2,352 38,976
Museums County extension Libraries Senior citizens Capital Outlay		144,472 198,348 461,015 295,620 135		144,472 198,348 461,015 307,120 153,490	143,287 162,775 419,875 287,333 173,377		1,185 35,573 41,140 19,787 (19,887)
Total disbursements		13,310,748		13,495,788	 12,915,824		579,964
Excess (deficiency) of receipts over (unde disbursements	r)	796,892		611,857	 2,223,676		1,611,819
OTHER FINANCING SOURCES (USES): Sale of real and personal property Transfers in (out) Total other financing sources (uses)		5 (796,897) (796,892)	_	5 (3,109,897) (3,109,892)	 19,182 (2,886,740) (2,867,558)		19,177 223,157 242,334
Net change in fund balance Fund balance, beginning of year		6,413,223	1.	(2,498,035) 6,413,223	 (643,882) 6,413,223		1,854,153
Fund balance, end of year	\$	6,413,223	\$	3,915,188	\$ 5,769,341	\$	1,854,153

BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS ROAD & BRIDGE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

	BUDGE	TED AMOUNTS	- ACTUAL	VARIANCE FAVORABLE	
	ORIGINAL	FINAL	AMOUNTS	(UNFAVORABLE)	
RECEIPTS:					
Charges for services Fines	\$ 391,74 135,00	00 258,715	\$ 513,712 71,305	\$ 121,967 (187,410)	
Total receipts	526,7	45 650,460	585,017	(65,443)	
DISBURSEMENTS: Current:					
Road and bridge	64,56	64,563	53,228	11,335	
Total disbursements	64,56	64,563	53,228	11,335	
Excess (deficiency) of receipts over (under) disbursements	462,18	82 585,897	531,789	(54,108)	
OTHER FINANCING SOURCES (USES): Transfers in (out) Total other financing sources (uses)	(462,18 (462,18			483	
Net change in fund balance Fund balance, beginning of year	64,56	53,715 64,563	90 64,563	(53,625)	
Fund balance, end of year	\$ 64,56	<u>\$ 118,278</u>	\$ 64,653	\$ (53,625)	

BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS PRECINCT #1 FOR THE YEAR ENDED SEPTEMBER 30, 2019

	BUDGETED	AMOUNTS		VARIANCE	
DECEMBED.	ORIGINAL	FINAL	ACTUAL AMOUNTS	FAVORABLE (UNFAVORABLE)	
RECEIPTS:	с Е	e c	¢ 0.206	e 0.201	
Miscellaneous	\$ 5	\$ 5	\$ 8,306	\$ 8,301	
Total receipts	5	5	8,306	8,301	
DISBURSEMENTS: Current:					
Road and bridge	2,447,158	2,447,158	1,320,615	1,126,543	
Capital outlay	2,000	2,000	742,587	(740,587)	
Total disbursements	2,449,158	2,449,158	2,063,202	385,956	
Excess (deficiency) of receipts					
over (under) disbursements	(2,449,153)	(2,449,153)	(2,054,896)	394,257	
				,	
OTHER FINANCING SOURCES (USES):					
Sale of real and personal property	5	5	7,737	7,732	
Transfers in (out)	1,449,148	1,449,148	1,672,677	223,529	
Total other financing sources (uses)	1,449,153	1,449,153	1,680,414	231,261	
Net change in fund balance	(1,000,000)	(1,000,000)	(374,482)	625,518	
Fund balance, beginning of year	4,508,054	4,508,054	4,508,054		
Fund balance, end of year	\$ 3,508,054	\$ 3,508,054	\$ 4,133,572	\$ 625,518	

COUNTY OF GAINES BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS PRECINCT #2 FOR THE YEAR ENDED SEPTEMBER 30, 2019

	BUDGETED	AMOUNTS		VARIANCE	
DECEIDTO:	ORIGINAL	FINAL	ACTUAL AMOUNTS	FAVORABLE (UNFAVORABLE)	
RECEIPTS: Miscellaneous Total receipts	\$ 5 5	\$ <u>5</u> 5	\$ 2,176 2,176	\$ <u>2,171</u> 2,171	
DISBURSEMENTS: Current:					
Road and bridge	2,425,430	2,425,430	1,358,309	1,067,121	
Capital outlay	10	10	500,911	(500,901)	
Total disbursements	2,425,440	2,425,440	1,859,220	566,220	
Excess (deficiency) of receipts over (under) disbursements	(2,425,435)	(2,425,435)	(1,857,044)	568,391	
OTHER FINANCING SOURCES (USES): Sale of real and personal property	5	5	_	(5)	
Transfers in (out)	1,425,430	1,425,430	1,652,212	226,782	
Total other financing sources (uses)	1,425,435	1,425,435	1,652,212	226,777	
Net change in fund balance Fund balance, beginning of year	(1,000,000) 3,352,199	(1,000,000) 3,352,199	(204,832) 3,352,199	795,168 -	
Fund balance, end of year	\$ 2,352,199	\$ 2,352,199	\$ 3,147,367	\$ 795,168	

COUNTY OF GAINES BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS PRECINCT #3 FOR THE YEAR ENDED SEPTEMBER 30, 2019

	BUDGETED	AMOUNTS		VARIANCE	
DEGENTO	ORIGINAL	FINAL	ACTUAL AMOUNTS	FAVORABLE (UNFAVORABLE)	
RECEIPTS: Miscellaneous	\$ 5	\$ 5	\$ 344	\$ 339	
Total receipts	5	5	344	339	
DISBURSEMENTS: Current:					
Road and bridge	2,466,671	2,466,671	1,241,506	1,225,165	
Capital outlay	5	5	291,900	(291,895)	
Total disbursements	2,466,676	2,466,676	1,533,406	933,270	
Excess (deficiency) of receipts				Value on the second	
over (under) disbursements	(2,466,671)	(2,466,671)	(1,533,062)	933,609	
OTHER FINANCING SOURCES (USES):					
Sale of real and personal property	5	5	60,459	60,454	
Transfers in (out)	1,466,666	1,466,666	1,651,607	184,941	
Total other financing sources (uses)	1,466,671	1,466,671	1,712,066	245,395	
Net change in fund balance Fund balance, beginning of year	(1,000,000) 3,446,228	(1,000,000) 3,446,228	179,004 3,446,228	1,179,004	
Fund balance, end of year	\$ 2,446,228	\$ 2,446,228	\$ 3,625,232	\$ 1,179,004	

COUNTY OF GAINES BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS PRECINCT #4 FOR THE YEAR ENDED SEPTEMBER 30, 2019

	BUDGETED	AMOUNTS		VARIANCE		
	ORIGINAL	FINAL	ACTUAL AMOUNTS	FAVORABLE (UNFAVORABLE)		
RECEIPTS:						
Miscellaneous	\$ 5	\$ 5	\$ 160	\$ <u>155</u>		
Total receipts	5	5	160	155		
DISBURSEMENTS:						
Current:						
Road and bridge	2,300,543	2,300,543	1,495,415	805,128		
Capital outlay	5	5	646,233	(646,228)		
Total disbursements	2,300,548	2,300,548	2,141,648	158,900		
Excess (deficiency) of receipts						
over (under) disbursements	(2,300,543)	(2,300,543)	(2,141,488)	159,055		
OTHER FINANCING SOURCES (USES):						
Sale of real and personal property	5	5	-	(5)		
Transfers in (out)	1,300,538	1,300,538	1,535,470	234,932		
Total other financing sources (uses)	1,300,543	1,300,543	1,535,470	234,927		
				10 2 0 0 10 10		
Net change in fund balance	(1,000,000)	(1,000,000)	(606,018)	393,982		
Fund balance, beginning of year	3,895,112	3,895,112	3,895,112			
Fund balance, end of year	\$ 2,895,112	\$ 2,895,112	\$ 3,289,094	\$ 393,982		
•						

BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS FARM TO MARKET FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

	BUDGETED AMOUNTS						VARIANCE		
RECEIPTS:		ORIGINAL		FINAL		ACTUAL AMOUNTS		AVORABLE FAVORABLE)	
Taxes:									
Property Taxes Investment income Other revenue Total receipts	\$	5,590,000 15,000 36,784 5,641,784	\$	5,694,934 247,980 37,454 5,980,368	\$	5,694,845 247,971 37,451 5,980,267	\$	(89) (9) (3) (101)	
OTHER FINANCING SOURCES (USES): Transfers in (out) Total other financing sources (uses)		(5,641,784) (5,641,784)	_	(5,980,368) (5,980,368)	_	(5,980,267) (5,980,267)		<u>101</u> 101	
Net change in fund balance Fund balance, beginning of year		-				-			
Fund balance, end of year	\$	-	\$	-	\$	-	\$		

BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS CAPITAL PROJECTS FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

	BUDGETED AMOUNTS					VARIANCE		
DECEMPTO.	ORIGINAL			FINAL	 ACTUAL AMOUNTS	FAVORABLE (UNFAVORABLE)		
RECEIPTS: Contributions from private sources Miscellaneous revenue Total receipts	\$	<u>.</u>	\$	46,360 - 46,360	\$ 46,360 20,250 66,610	\$	20,250 20,250	
DISBURSEMENTS: Current:								
General government Capital outlay	\$	200,005 480,010	\$	200,005 1,503,481	\$ 164,067 1,463,256	\$	35,938 40,225	
Total disbursements Excess (deficiency) of receipts		680,015		1,703,486	1,627,323		76,163	
over (under) disbursements		(680,015)		(1,657,126)	 (1,560,713)		96,413	
OTHER FINANCING SOURCES (USES): Sale of real and personal property Transfers in (out)		15 5		15 5	2,300,000		(15) 2,299,995	
Total other financing sources (uses)		20		20	2,300,000		2,299,980	
Net change in fund balance Fund balance, beginning of year		(679,995) 5,813,996		(1,657,106) 5,813,996	 739,287 5,813,996		2,396,393	
Fund balance, end of year	\$	5,134,001	\$	4,156,890	 6,553,283	\$	2,396,393	

SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS GASB 68 DISCLOSURE MEASUREMENT DATE DECEMBER 31, 2018

	YEAR ENDED DECEMBER 31, 2018			EAR ENDED CEMBER 31, 2017	EAR ENDED ECEMBER 31, 2016	EAR ENDED ECEMBER 31, 2015	YEAR ENDED DECEMBER 31, 2014	
TOTAL PENSION LIABILITY								
Service cost Interest on total pension liability Changes of benefit terms Economic/demographic (gains)	\$	992,031 2,887,629 0	\$	1,017,799 2,730,748 0	\$ 1,127,870 2,562,845 0	\$ 935,599 2,437,789 (165,778)	\$	919,180 2,320,034 0
or losses Change of assumptions Refund of contributions Benefit payments/refunds		42,224 0 (66,951)		(90,184) 214,150 (197,329)	(265,723) 0 (22,216)	(324,776) 361,169 0		(227,631) 0 0
of contributions		(1,795,768)		(1,758,021)	 (1,661,647)	 (1,712,666)		(1,612,645)
Net Change in Total Pension Liability		2,059,165		1,917,163	1,741,129	1,531,337		1,398,938
Total Pension Liability, Beginning		35,570,939	77	33,653,776	31,912,647	 30,381,310		28,982,372
Total Pension Liability, Ending	\$	37,630,104	\$	35,570,939	\$ 33,653,776	\$ 31,912,647	\$	30,381,310
Fiduciary Net Position								
Employer contributions Member contributions Investment income net of	\$	476,375 568,083	\$	450,289 546,279	\$ 492,558 554,319	\$ 3,801,209 561,451	\$	1,763,096 501,625
investment expenses Benefit payments/refunds		(719,631)		4,971,241	2,400,446	186,139		1,895,727
of contributions Administrative expenses Other		(1,862,719) (29,357) (20,549)		(1,955,350) (25,363) (13,087)	(1,683,863) (26,099) 55,271	 (1,712,666) (22,392) (201,857)		(1,612,645) (22,042) (255,310)
Net Change in Fiduciary Position		(1,587,798)		3,974,009	1,792,632	2,611,884		2,270,451
Fiduciary Net Position, Beginning		38,137,403		34,163,394	32,370,762	29,758,878		27,488,427
Fiduciary Net Position, Ending	\$	36,549,605	\$	38,137,403	\$ 34,163,394	\$ 32,370,762	\$	29,758,878
Net Pension Liability / (Asset), Ending	\$	1,080,499	\$	(2,566,464)	\$ (509,618)	\$ (458,115)	\$	622,432
Fiduciary Net Position as a % of total pension liability		97.13%		107.22%	101.51%	101.44%		97.95%
Pensionable Covered Payroll	\$	8,115,465	\$	7,803,987	\$ 7,918,843	\$ 8,020,732	\$	7,166,066
Net Pension Liability as a % of covered payroll		13.31%		-32.89%	-6.44%	-5.71%		8.69%

This schedule is presented to illustrate the requirement to show information for 10 years. Recalculations of prior years are not required in accordance with GASB 68, therefore, only the years for which the new GASB statements have been implemented are shown.

SCHEDULE OF EMPLOYER CONTRIBUTIONS GASB 68 DISCLOSURE

YEAR ENDING SEPTEMBER 30	DE	TUARIALLY TERMINED NTRIBUTION	Ε	ACTUAL MPLOYER NTRIBUTION	DI	ONTRIBUTION PENSIONABLE DEFICIENCY COVERED (EXCESS) PAYROLL		OVERED	ACTUAL CONTRIBUTION AS A % OF COVERED PAYROLL	
2015 2016 2017 2018 2019	\$	1,448,834 588,912 456,527 471,018 479,363	\$	2,387,834 3,538,452 456,527 471,018 479,363	\$	(939,000) (2,949,540) - - -	\$	7,701,880 8,017,932 7,748,378 8,060,895 8,290,636	31.0% 44.1% 5.9% 5.8% 5.8%	

This schedule is presented to illustrate the requirement to show information for 10 years. Recalculations of prior years are not required in accordance with GASB 68, therefore, only the years for which the new GASB statements have been implemented are shown.