

Mayarro County Courthouse

# **NAVARRO COUNTY, TEXAS**

COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED SEPTEMBER 30, 2009

**NAVARRO COUNTY AUDITOR** 

**Comprehensive Annual Financial Report** 

For The Year Ended September 30, 2009

**County Auditor** 

#### COMPREHENSIVE ANNUAL FINANCIAL REPORT

#### TABLE OF CONTENTS

#### **SEPTEMBER 30, 2009**

	Page <u>Number</u>
INTRODUCTORY SECTION	
Letter of Transmittal	i - v
Certificate of Achievement for Excellence in Financial Reporting	vi
Organization Chart	vii
Principal City Officials	viii
FINANCIAL SECTION	
Independent Auditors' Report	1 – 2
Management's Discussion and Analysis	3 – 11
Basic Financial Statements	
Government-wide Financial Statements	
Statement of Net Assets	12
Statement of Activities	13
Fund Financial Statements	
Balance Sheet - Governmental Funds	14
Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Assets	15

(continued)

#### COMPREHENSIVE ANNUAL FINANCIAL REPORT

#### TABLE OF CONTENTS (Continued) SEPTEMBER 30, 2009

	Page <u>Number</u>
FINANCIAL SECTION (Continued)	
Fund Financial Statements (Continued)	
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds	16
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	17
Statement of Fiduciary Assets and Liabilities	18
Notes to the Basic Financial Statements	19 – 37
Required Supplementary Information	
Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (GAAP Basis) and Actual – General Fund	38
Notes to Required Supplementary Information	39
Combining Statements and Budgetary Comparison Schedules as Supplementary Information:	
Nonmajor Governmental Funds	
Combining Balance Sheet	40 – 41
Combining Statement of Revenues, Expenditures and	42 – 43

#### COMPREHENSIVE ANNUAL FINANCIAL REPORT

#### TABLE OF CONTENTS (Continued) SEPTEMBER 30, 2009

	Page <u>Number</u>
FINANCIAL SECTION (Continued)	
Combining Statements and Budgetary Comparison Schedules as Supplementary Information: (Continued)	
Budgetary Comparison Schedules Flood Control	44 45 46 47 48 49 50 51
Combining Statement of Changes in Fiduciary Assets and Liabilities	52 – 55

## COMPREHENSIVE ANNUAL FINANCIAL REPORT

#### TABLE OF CONTENTS (Continued) SEPTEMBER 30, 2009

	Table	Page <u>Number</u>
STATISTICAL SECTION (Unaudited)		
Financial Trends:		
Net Assets by Component	1	56
Changes in Net Assets	2	57 – 58
Governmental Fund Balances	3	59 - 60
Changes in Fund Balances – Governmental Funds	4	61 – 64
Revenue Capacity:		
Assessed Value and Actual Value of Taxable Property	5	65
Direct and Overlapping Property Tax Rates	6	66 - 67
Principal Taxpayers - Current and Nine Years Ago	7	68
Property Tax Levies and Collections	8	69
Debt Capacity:		
Ratio of Outstanding Debt by Type	9	70
Ratio of Net General Bonded Debt Outstanding	10	71
Direct and Overlapping Governmental Activities Debt	11	72
Legal Debt Margin Information	12	73 – 74
Demographic and Economic Information:		
Demographic and Economic Statistics	13	75
Principal Employers	14	76
Operating Information:		
Fulltime Employees by Function	15	77
Operating Indicators by Function/Program	16	78 – 79
Capital Asset and Infrastructure Statistics	17	80

(continued)

#### COMPREHENSIVE ANNUAL FINANCIAL REPORT

#### TABLE OF CONTENTS (Continued) SEPTEMBER 30, 2009

	Page <u>Number</u>
COMPLIANCE SECTION	
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Governmental Auditing Standards	81 – 82
Report on Compliance With Requirements Applicable to Each Major Program and Internal Control Over Compliance Required by OMB Circular A-133	83 – 84
Schedule of Expenditures of Federal Awards	85 – 86
Notes to the Schedule of Expenditures of Federal Awards	87
Schedule of Findings and Questioned Costs	88 – 91
Summary Schedule of Prior Audit Findings	92 – 93

# INTRODUCTORY SECTION



#### **NAVARRO COUNTY AUDITOR'S OFFICE**

Tim Easley, First-Assistant Terri Gillen, Assistant Jeannie Keeney, Assistant Ann Tanner, Assistant Julie Jennings, Assistant

Fax: (903) 654-3097

300 West Third Avenue, Suite 10 Corsicana, TX 75110-4672

County Auditor

Phone: (903) 654-3095

April 9, 2010

Honorable District Judge of Navarro County and Honorable Members of the Navarro County Commissioners Court

The County Auditor's Office proudly presents the Comprehensive Annual Financial Report (CAFR) of Navarro County, Texas for the fiscal year ended September 30, 2009. This report is submitted in compliance with Section 114.025 of the *Texas Local Government Code*.

This report consists of management's representations concerning the finances of Navarro County. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, the County has established a comprehensive internal control framework that is designed both to protect county assets from loss, theft or misuse and to compile sufficient reliable information for the preparation of the basic financial statements in conformity with generally accepted accounting principles (GAAP). Because the cost of internal controls should not outweigh their benefits, the County's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the basic financial statements will be free from material misstatement. Responsibility for internal controls is shared by the Commissioners Court, which is the governing body of the County, the County Auditor, who is appointed by the District Judge, and the County Treasurer. We believe that the County's internal accounting controls adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions. We assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

Navarro County's basic financial statements have been audited by Patillo, Brown and Hill, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the basic financial statements of the County, for the fiscal year ended September 30, 2009, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements; assessing the accounting principles used; and evaluating the overall financial statement presentation. The independent auditors' report is presented as the first component of this report.

The independent audit of the basic financial statements of Navarro County was part of a broader, federally mandated Single Audit designed to meet the special needs of federal grantor

agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the basic financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports are presented in the Compliance Section of the report.

Generally accepted accounting principles require a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). The introduction includes this transmittal letter, the County's organizational chart and a list of principal officials. This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. Navarro County's MD&A can be found immediately following the report of the independent auditors in the Financial Section of this report. The financial section also includes government-wide financial statements, fund financial statement, notes, required supplementary information and the combining and individual fund financial statements and schedules in addition to the report of the independent auditors on the financial statements and schedules. The statistical section of this report includes selected financial and demographic information in accordance with GASB Statement No. 44. This information is generally presented on a multi-year basis.

#### PROFILE OF NAVARRO COUNTY

Navarro County is located in north central Texas and is strategically central to the economic regions of Texas, Louisiana, Arkansas, Oklahoma and New Mexico, as well as centrally located within the United States. The county region was opened for settlement by the Mexican colonization laws and was included in an impresario grant to Thomas J. Chambers on September 23, 1834. The first Texas legislature created the County from Robertson County on March 30, 1846 and designated the town of Corsicana as a temporary seat of justice. The County's name honors Jose Antonio Navarro, a Texas patriot who chose the name Corsicana in honor of the Isle of Corsica, his father's birthplace. The County encompasses an area of 1,086 square miles. According to the North Central Texas Council of Governments the 2008 estimated population for the County was 49,500.

The County is a public corporation and a political subdivision of the State of Texas. The Commissioners Court, which is composed of four Commissioners and the County Judge, is the general governing body of the County in accordance with Article 5 Paragraph 18 of the Texas Constitution. Commissioners serve four-year staggered terms, two members elected every two years. The County Judge is elected at large to serve a four-year term.

The Commissioners Court sets the tax rate, establishes policies for County operations, approves contracts for the County and develops and adopts the County budget within the resources as estimated by the County Judge as assisted by the County Auditor. The Commissioners Court is also responsible for developing policies and orders, approving financial commitments and appointing various department heads. The management and leadership provided by members of the Commissioners Court and the elected and appointed officials of other key County offices is crucial to the success of the County in financial management and growth.

The County Auditor has responsibilities for prescribing the systems and procedures for handling the finances of the County and "examining, auditing and approving" all disbursements from County funds prior to their submission to the Commissioners Court for approval.

The County provides many services not ordinarily provided by any other entity of government and provides additional services in cooperation with other local government units. The County provides the following services as authorized by the statutes of the State of Texas: general government (e.g., tax collection), judicial (e.g., courts, juries, district attorney, etc.), public safety (e.g., sheriff, jail, etc.), roads and highways and health and welfare (e.g., assistance to indigents).

The annual budget serves as the foundation for the County's planning and control. Budget hearings are posted annually in August with the final budget approved by the Commissioners Court following the hearings. The final budget includes contingency and emergency reserve line items. Unencumbered appropriations lapse at fiscal year-end. Most appropriated budgets are prepared by fund, function, department and category. Capital expenditures are approved on a line item basis. Budget to actual comparisons are provided in this report for each individual government fund for which an appropriated annual budget has been adopted.

#### **FACTORS AFFECTING FINANCIAL CONDITION**

An understanding of the financial condition of Navarro County is enhanced through a perspective of the environment in which the County operates.

Local Economy – The County's economy has been based primarily on agriculture and oil and gas exploration and production for many decades. However, the county is becoming more economically diversified due to the efforts of an aggressive industrial development team, working in conjunction with the Chamber of Commerce, as well as tax abatements offered by most governmental entities in the county. These benefits have been responsible for a number of large companies considering the County as a desirable area for expansion and development.

During 2009, Navarro County continues to experience growth in industrial expansions, retail and commercial developments, and residential development.

Effective Environmental, Inc. is in the process of locating its combined solid waste recycling, transportation, and solvent recovery facility in Corsicana. The company projects to employ approximately twenty-five (25) full time equivalent employees and create a projected capital investment of approximately \$12 million for the facility. In addition, Kayem Pipe & Supply is constructing a facility, located to the east of I-45 and to the south of Texas Highway 31. Kayem Pipe & supply plans to employ approximately thirty-five full time equivalent employees. Also, Able Technologies has opened a company that provides information technology support for education service providers. Able Technology employs ten (10) full time equivalent employees.

Commercial and retail expansions include the Denny's Restaurant, located at I-45 and US 287, that employs approximately fifty (50) full time equivalent employees. Also, the Cinergy Cinema that will be located in the Corsicana Crossing retail center and to the south of Gander Mountain, is currently under construction. The eight (8) screen Cinergy Cinema with its proposed taxable valuation to be approximately \$7 million plans to employ approximately thirty (30) full time equivalent employees. The cinema is scheduled to open in the summer of 2010. In addition, a Subway restaurant located at the intersection of I-45 and US 287 and behind the Taco Bell Restaurant, is currently under construction.

Medical and health facilities are expanding in Navarro County with the Navarro Regional Hospital currently expanding the Emergency Department that will feature fourteen (14) treatment rooms and expanded health and medical care services. The Emergency Room

expansion project is valued at \$5 million and will expand the size of the existing hospital by approximately 9,000 square feet in size.

Residential developments in Navarro County continue with the Shores residential development project setting the pace. According to representatives from the Shores, to this date over five hundred ninety (590) lots of the total six hundred eighteen (618) single family lots have been sold. During the summer of 2009, the Northshore Harbor Condominiums residential development broke ground. When complete, the Northshore Harbor project will feature approximately two hundred eighty-eight (288) single family two and three bedroom, condominiums. The total value of the Northshore Harbor Condominiums is projected to be \$35 million. Both the Shores and Northshore Harbor Condominiums residential developments are located in the vicinity of the Richland Chambers Reservoir. These developments are in addition to over 4,000 single family lots that are under development or in the planning stages in Navarro County with approximately 3,000 of the single family lots being located in the vicinity of the Richland Chambers Reservoir.

In the past the economic condition of the county has been marginal at best; however, through the cooperation of governmental entities and county citizens, new development is taking place and local residents are becoming actively involved in creating an atmosphere that attracts the type of business and industry that will allow Navarro County to continue to build the diversified economic base necessary to support and sustain growth and prosperity.

Long-term Financial Planning –The Commissioners Court continues to be very active in economic development to insure and promote continued growth throughout the County. Vigorous efforts to attract new industry to the area by the Navarro County Commissioners Court and the Corsicana-Navarro County Chamber of Commerce continue and the prospect of continued growth in the local economy is very encouraging at this time. The establishment of the Corsicana Navarro County Economic Development Commission, a joint venture with the Chamber of Commerce, the Corsicana Industrial Foundation, the City of Corsicana and Navarro County, has become a significant instrument in promoting economic development in our area. Both Navarro County and the City of Corsicana provide the funding for the Commission which provides economic incentives to companies meeting certain social and economic performance standards.

The long-term effect of the current economic growth and development will be to provide sufficient resources to fund County operations while mitigating the overall tax burden on county taxpayers.

Major Initiatives – The County has applied for and been awarded a Texas Historic Courthouse Preservation Program planning grant for restoration of our beautiful courthouse. In conjunction with the Texas Historical Commission and local historical and preservation groups, the County has engaged an architectural firm to develop plans for restoring our local historical building to its original beauty and functionality. The County is also in the process of searching for a suitable facility for a courthouse annex.

#### AWARDS AND ACKNOWLEDGEMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Navarro County, Texas for its comprehensive annual financial report for the fiscal year ended September 30, 2008. The Certificate of Achievement is a prestigious national award recognizing conformance

with the highest standards for preparation of state and local government financial reports. This is the fifteenth consecutive year that Navarro County has achieved this prestigious award.

In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to program standards. This report must satisfy both accounting principles generally accepted in the United States of America and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

I would like to express my appreciation to the staff of the County Auditor's Office for their continuing diligence and dedication to the ever-changing responsibilities of the office. I would also like to thank the District Judge and the Commissioners Court of Navarro County for their leadership and support during the past year. In addition to these County resources, I would like to thank Lee McCleary, Economic Development Director, City of Corsicana / Navarro County and for his assistance in compiling demographic and statistical data for this report.

Sincerely,

Kathy B. Hollomon, CPA Navarro County Auditor

Staff: Tim Easley – First Assistant Auditor
Terri Gillen – Assistant County Auditor
Jeannie Keeney – Assistant County Auditor
Ann Tanner – Assistant County Auditor
Julie Jennings – Assistant County Auditor

Certificate of Achievement for Excellence in Financial Reporting

Presented to

## Navarro County Texas

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
September 30, 2008

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

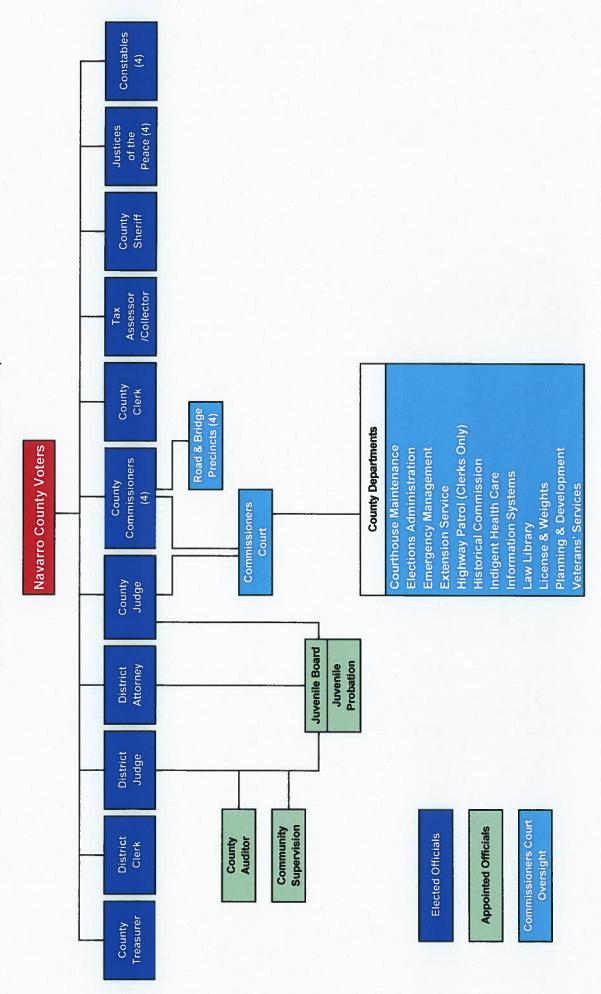


President

All A .. com

**Executive Director** 

# NAVARRO COUNTY, TEXAS ORGANIZATIONAL CHART FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2008



#### PRINCIPAL OFFICIALS

#### FOR THE YEAR ENDING SEPTEMBER 30, 2009

#### **Commissioners Court**

H. M. Davenport, Jr.

Kit Herrington
Faith D. Holt
David "Dutch" Women

David "Butch" Warren

James Olsen

County Judge

Commissioner, Precinct 1
Commissioner, Precinct 2

Commissioner, Precinct 3

Commissioner, Precinct 4

#### Judicial

James Lagomarsino

Vicki Gray
Kirby Hill
Bob McQuary \*
Connie Mayfield

Judge, 13th Judicial District Court Justice of the Peace, Precinct 1 Justice of the Peace, Precinct 2 Justice of the Peace, Precinct 3 Justice of the Peace, Precinct 4

#### Law Enforcement

Leslie A. Cotten, Sr.

R. Lowell Thompson Mike Davis

David Foreman Brad K. Butler Tommy Grant

Chris Aldama \*
Melanie Hyder \*

County Sheriff

Criminal District Attorney

Constable, Precinct 1
Constable, Precinct 2
Constable, Precinct 3
Constable, Precinct 4

Adult Probation Director Juvenile Probation Director

#### Financial Administration

Kathy B. Hollomon \*

Ruby Coker

Russell P. Hudson

**County Auditor** 

County Treasurer

County Tax Assessor-Collector

#### **Recording Officials**

Marilyn Greer

Sherry Dowd

District Clerk

County Clerk

<sup>\*</sup> Designates appointed officials. All others are elected.

## FINANCIAL SECTION

#### INDEPENDENT AUDITORS' REPORT

To the Honorable Judge and Members of the Commissioners' Court Navarro County, Texas

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Navarro County, Texas as of and for the year ended September 30, 2009, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Navarro County, Texas' management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Navarro County, Texas, as of September 30, 2009, and the respective changes in financial position thereof, for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government's Auditing Standards, we have also issued a report dated April 9, 2010, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

The management's discussion and analysis and budgetary comparison information on pages 3 through 11 and 36 through 40 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Navarro County, Texas' basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by U. S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Nonprofit Organizations, and is also not a required part of the basic financial statements of Navarro County, Texas. The combining and individual nonmajor fund financial statements and schedules, and the Schedule of Expenditures of Federal Awards have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

April 9, 2010

Parillo Brown & Hill, UP

## MANAGEMENT'S DISCUSSION AND ANALYSIS

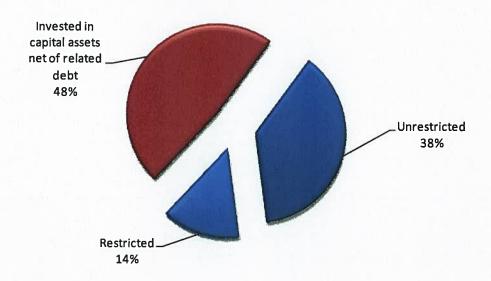
#### MANAGEMENT'S DISCUSSION AND ANALYSIS

As Management of Navarro County, Texas, (the "County"), we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended September 30, 2009. We encourage readers to consider the information presented here in conjunction with the independent auditors' report on page 1 and the County's basic financial statements that begin on page 12.

#### FINANCIAL HIGHLIGHTS

• The total government-wide assets of the County exceeded liabilities at the close of fiscal year 2009 by \$19,193,656 and is reported as total net assets. Of this amount, \$7,298,077 (unrestricted net assets) may be used to meet ongoing obligations to citizens and creditors, \$2,669,973 is restricted for specific purposes (restricted net assets) and \$9,225,606 is invested in capital assets, net of related debt.

## **Net Assets by Category**



- In contrast to the government-wide financial statements, the fund statements report a combined fund balance at year-end of, \$5,291,059 of which, \$4,631,720 or 87.5% represents unreserved fund balances.
- At the end of the current fiscal year, the General Fund unreserved fund balance was \$2,611,547 or 15.6% of total General Fund expenditures.
- The County's long-term liability decreased by \$129,412. This decrease is a result of the liquidation of outstanding bonds and capital leases.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements are comprised of three components: 1) Government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. Required supplementary information is included in addition to the basic financial statements. The single audit is included in this year's CAFR in the compliance section.

#### Government-wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of County finances, in a manner similar to a private-sector business. They present the financial picture of the County from an economic resources measurement focus using the accrual basis of accounting. These statements include all assets of the County as well as all liabilities (including long-term debt).

The Statement of Net Assets presents information on all of the County's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future years.

The government-wide financial statements can be found on pages 12 - 13 of this report.

#### **Fund Financial Statements**

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into two categories: governmental funds and fiduciary funds.

• Governmental funds — Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental fund statements of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains 13 governmental funds, 10 Special Revenue Funds, 1 Debt Service Fund, 1 Capital Projects Funds and the General Fund. Information is presented separately in the governmental fund balance sheet and in the governmental funds statement of revenues, expenditures and changes in fund balances for the General Fund, and HIDTA Fund. These funds are considered to be major funds. Data from the other 11 nonmajor governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The County adopts an annual appropriated budget for its general fund, road and bridge funds, and certain other special revenue funds. Budgetary comparison schedules have been provided to demonstrate compliance with these budgets.

The basic governmental fund financial statements can be found on pages 14 - 18 of this report.

• Fiduciary funds – Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support Navarro County's own programs. The full accrual method of accounting is used for fiduciary funds. The County is responsible for ensuring that the assets reported in these funds are used for their intended purposes. A description of all fiduciary funds held by the County can be found on page 18 of this report.

#### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found immediately following the basic financial statements on pages 19-37 of this report.

#### Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the County's budgetary schedules for major funds – the General Fund. The County adopts an annual budget for this fund. A budgetary comparison schedule, which includes the original and final budget and actual figures, has been provided to demonstrate compliance with this budget. Required supplementary information can be found on pages 38 – 39 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information. Combining and individual fund statements and schedules can be found on pages 40 - 55 of this report.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net assets may serve over time as a useful indicator of the County's financial position. In the case of the County, assets exceeded liabilities by \$19,193,656 as of September 30, 2009, a decrease of \$246,573 as compared with the previous fiscal year.

A major portion of the County's net assets for the current fiscal year (38%) is made up of unrestricted net assets, which may be used to meet the County's ongoing obligations to citizens and creditors. The largest portion of the County's net assets is investments in capital assets (e.g. land, buildings and improvements, and machinery and equipment and infrastructure) less any related outstanding debt used to acquire those assets. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The following table reflects the condensed Statement of Net Assets:

#### **NAVARRO COUNTY'S NET ASSETS**

	Governm	ntal Activities			
	2009	2008			
Current and other assets	\$ 10,696,488	\$ 11,580,370			
Capital assets	12,425,342	12,097,837			
Total assets	23,121,830	23,678,207			
Current and other liabilities	530,120	710,512			
Long-term liabilities	3,398,054	3,527,466			
Total liabilities	3,928,174	4,237,978			
Net assets:					
Invested in capital assets,					
net of related debt	9,225,606	8,796,531			
Restricted	2,669,973	590,630			
Unrestricted	7,298,077	10,053,068			
Total net assets	\$ 19,193,656	\$19,440,229			

Assets as of September 30, 2009, reflect a decrease of \$556,377 (2.3%) over assets at the end of fiscal year 2008. Cash and investments decreased as compared to the previous year. Accounts receivable decreased by \$206,843 compared to the previous year. Of Navarro County's total assets, the largest components are 1) cash and investments of \$4,699,706, (20.3%), 2) accounts receivable of \$4,753,396 (20.5%), and 3) capital assets of \$12,425,342, (53.7%). Capital assets are non-liquid assets and cannot be utilized to satisfy County obligations.

Total liabilities decreased \$309,804, (7.3%) in comparison with fiscal year 2008. Long-term debt decreased primarily due to principal payments made on capital leases and bonds payable.

Navarro County's assets exceeded liabilities by \$19,193,656 at the close of the fiscal year. Of this amount, \$2,669,973 (13.9%) represents restricted net assets which are resources that are subject to external restrictions on how they may be used. Restrictions include statutory requirements, bond covenants and grant conditions. Another portion of the County's net assets, \$9,225,606 (48.1%) reflects its investment in capital assets (e.g., land, buildings, machinery and equipment and infrastructure) net of related debt. The other significant portion of the County's net assets for the current fiscal year in the amount of \$7,298,077 (38%) represents unrestricted net assets, which may be used to meet the County's ongoing obligations to citizens and creditors.

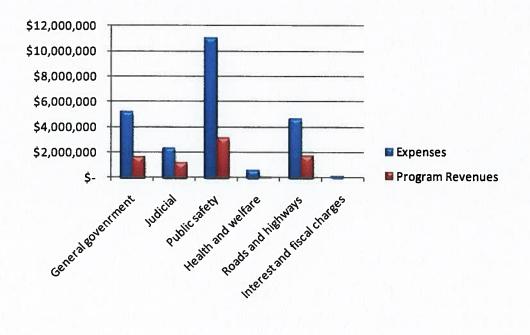
At the end of the current fiscal year, the County reported positive net assets in all three categories of net assets for its governmental activities.

Governmental Activities. Governmental activities decreased the County's net assets by \$246,573 during the current fiscal year. Key elements of this decrease are as follows:

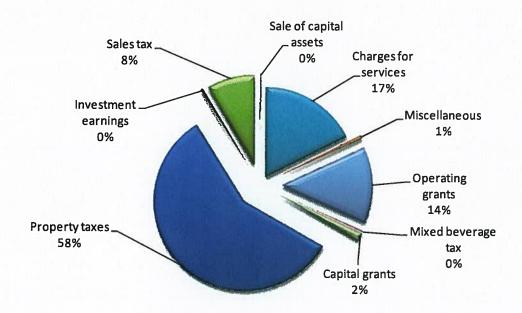
#### NAVARRO COUNTY, TEXAS' CHANGES IN NET ASSETS

	Governmental Activities				
	2009	2008			
Revenues:					
Program revenues:					
Charges for services	\$ 4,102,084	\$ 4,443,431			
Operating grants and contributions	3,202,347	3,092,844			
Capital grants and contributions	359,550				
General revenues:	1 111				
Property taxes	13,658,077	12,640,920			
Sales tax	1,998,786	2,251,771			
Taxes from the sale of alcohol	37,065	33,948			
Miscellaneous	136,644	176,507			
Interest on investments	79,340	280,494			
Gain from sale of capital assets	15,776	52,706			
Total revenues	23,589,669	22,972,621			
Expenses:					
General government	5,161,840	4,965,892			
Judicial	2,320,480	2,303,243			
Public safety	11,031,850	10,668,710			
Health and welfare	577,654	486,507			
Roads and highways	4,622,991	3,882,420			
Interest on long-term debt	121,427	144,006			
Total expenses	23,836,242	22,450,778			
Change in net assets	( 246,573)	521,843			
Net assets, beginning	19,440,229	18,918,386			
Net assets, ending	\$ 19,193,656	\$19,440,229			

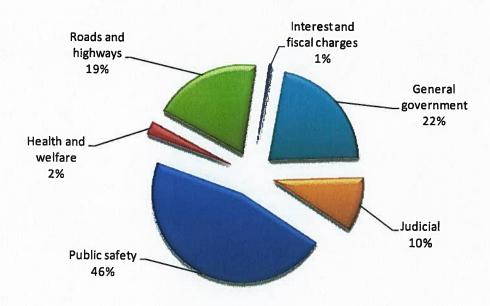
Property taxes increased by \$1,017,157 (8.04%), offsetting the reduction in the amount reported as judicial revenue for a net increase in total revenues of \$617,048 (2.7%). The increase in property taxes is the result of an increase in the taxable value of property in Navarro County.



#### Revenues by Source - Governmental Activitites



#### Expenses by Function - Governmental Activities



#### FINANCIAL ANALYSIS OF THE GOVERNMENTAL FUNDS

As noted earlier, Navarro County uses fund accounting to ensure and demonstrate compliance with finance-related requirements.

#### **Governmental Funds**

The focus on the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At September 30, 2009, the County's governmental funds reported combined ending fund balances of \$5,291,059, a decrease of \$652,421 in comparison with the prior year. Approximately \$4,631,720 (87.6%) of the combined fund balances constitutes unreserved fund balance, which is available to meet the County's current and future needs. The remainder of fund balance is reserved to indicate that it is not available for new spending because it has been committed to pay debt service (\$117,781), Capital Projects (\$353,519), and prepaid items (\$188,039).

The General Fund is the chief operating fund of Navarro County. At the end of the current fiscal year, the unreserved fund balance of the General Fund was \$2,611,547.

#### GENERAL FUND BUDGETARY HIGHLIGHTS

Differences between the original expenditure budget and the final amended budget of the General Fund resulted in an increase of \$1,162,689 in appropriations.

During the year, actual revenues exceeded budgetary estimates by \$209,680. Actual expenditures were less than budgetary estimates by \$1,218,739. The net effect of over-realization of revenue and under-utilization of appropriations resulted in a positive variance of \$1,428,419.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### **Capital Assets**

Navarro County's investment in capital assets for its governmental type activities as of September 30, 2009, amounts to \$12,425,342 (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, machinery and equipment, and infrastructure.

#### NAVARRO COUNTY'S CAPITAL ASSETS

	Governmen	tal Activities
	2009	2008
Land	\$ 1,074,962	\$ 1,074,962
Buildings and improvements	5,342,875	5,742,192
Machinery and equipment	3,064,500	2,266,010
Infrastructure	2,943,005	3,014,673
Total capital assets	\$_12,425,342	\$ 12,097,837

Additional information regarding the County's capital assets can be found in Note II, C on pages 29 - 30 of this report.

**Long-term Debt.** At September 30, 2009, the County had total long-term debt outstanding of \$3,398,054. The County's bonded debt carries a rating of "AAAm" from Moody's Investor Services.

#### NAVARRO COUNTY'S OUTSTANDING DEBT AT YEAR-END

	Governmen	tal Activities
Refunding bonds Capital leases Compensated absences OPEB obligation	2009	2008
Refunding bonds	\$ 2,798,819	\$ 3,200,289
Capital leases	400,917	184,152
Compensated absences	139,166	143,025
OPEB obligation	59,152	
	\$_3,398,054	\$ 3,527,466

The net amount of refunding bonds and capital leases decreased by \$184,705. This decrease is a result of the liquidation of outstanding bonds and capital leases. Additional information on Navarro County's long-term debt can be found in Note II, E on pages 30 - 32 of this report.

County officials and investors will find the ratio of net general bonded debt outstanding and the amount of bonded debt per capita as useful indicators of the County's debt position. These indicators are shown in the statistical section (unaudited) of this report.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The Commissioners' Court adopted the County's budget for the fiscal year ended September 30, 2010, on September 21, 2009. The budget was adopted based on estimated balances that would be available at the end of fiscal year 2009 and estimated revenues to be received in fiscal year 2010. The total available resources for all funds for fiscal year 2010 are \$4,631,720. For the County's General Fund, the 2010 budget utilizes \$664,519 of available funds.

The 2009 property tax rate was \$0.627/\$100 valuation, an increase of \$0.0758/\$100 valuation over the previous year. As a result of a 3.73% increase in taxable value, the County expects tax revenue collected during fiscal year 2010 to increase 12.96% over projected collections for fiscal year 2009. Additionally, the County's budget anticipates all other sources of revenue to be approximately 9.7% less than fiscal year 2009, primarily due to an anticipated decrease in sales tax revenue and fines and fees of office.

#### REQUESTS FOR INFORMATION

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the County's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the County Auditor's office, 300 West Third Avenue, Suite 10, Corsicana, Texas 75110.

# BASIC FINANCIAL STATEMENTS

#### STATEMENT OF NET ASSETS

#### **SEPTEMBER 30, 2009**

ASSETS	
Cash and cash equivalents	\$ 644,515
Investments	4,055,191
Accounts receivable, net	4,753,396
Property taxes receivable, net	984,088
Prepaid items	188,039
Bond issuance costs	71,259
Capital assets (net of accumulated depreciation)	
Nondepreciable	1,074,962
Depreciable	11,350,380
Total assets	23,121,830
LIABILITIES	
Accounts payable	501,817
Accrued interest	11,473
Unearned revenue	16,830
Noncurrent liabilities:	
Due within one year	650,537
Due in more than one year	2,747,517
Total liabilities	3,928,174
NET ASSETS	
Invested in capital assets,	
net of related debt	9,225,606
Restricted for:	
Debt service	203,701
Capital projects	353,519
Public safety	341,535
Flood control	708,051
Road and bridge	1,063,167
Unrestricted	
Total net assets	\$_19,193,656

#### STATEMENT OF ACTIVITIES

#### FOR THE YEAR ENDED SEPTEMBER 30, 2009

Functions/Programs			Program	Reven	1e			R	et (Expense) evenues and Changes in Net Assets
	Expenses		nes, Fees, and Charges for Services	C	Operating Frants and Ontributions		pital Grants and ontributions	-	overnmental Activities
Primary government Governmental activities:									
General government	\$ 5,161,840	\$	1,513,036	\$	130,907	\$	-	\$(	3,517,897)
Judicial	2,320,480		1,053,547		129,692		•	(	1,137,241)
Public safety	11,031,850		629,777		2,288,340		184,733	(	7,929,000)
Health and welfare	577,654		-		162		II - II <del>-</del>	(	577,492)
Roads and highways	4,622,991		905,724		653,246		174,817	(	2,889,204)
Interest on long-term debt	121,427		•	_	-	-	-		121,427)
Total governmental activities	23,836,242	_	4,102,084	_	3,202,347		359,550	<u></u>	16,172,261)
Total primary government	\$ 23,836,242	\$	4,102,084	<b>s</b>	3,202,347	\$	359,550	<u></u>	16,172,261)
	General revenues:								
	Taxes:								
	Property								13,658,077
	Sales								1,998,786
	Mixed beverage								37,065
	Interest on investm	ents							79,340
	Miscellaneous								136,644
	Gain on sale of cap								15,776
	Total general r	revenue	8					_	15,925,688
	Change in n	et asset	s					(	246,573)
	Net assets, beginning								19,440,229
	Net assets, ending							\$	19,193,656

# BALANCE SHEET GOVERNMENTAL FUNDS AS OF SEPTEMBER 30, 2009

		General		HIDTA	G	Other overnmental Funds		Total
ASSETS			_					
Cash	\$	531,801	\$	4,117	\$	108,597	\$	644,515
Investments		1,606,287		_		2,448,904		4,055,191
Accounts receivable		4,367,671		346,577		39,148		4,753,396
Property taxes receivable, net		707,023		-		277,065		984,088
Prepaid items		184,587		-		3,452		188,039
Due from other funds	_	221,987	_	-	_	-		221,987
Total assets	\$_	7,619,356	\$_	350,694	\$	2,877,166	\$_	10,847,216
LIABILITIES AND FUND BALANCES								
Liabilities:								
Accounts payable	\$	252,241		128,707	\$	120,869	\$	501,817
Due to other funds		-		221,987		-		221,987
Deferred revenue	_	4,570,981				261,372		4,832,353
Total liabilities		4,823,222		350,694	_	382,241		5,556,157
Fund balances:								
Reserved for:								
Debt service		54		-		117,781		117,781
Capital projects		-				353,519		353,519
Prepaid items		184,587		3		3,452		188,039
Unreserved, undesignated, reported in:								
General fund		2,611,547		-		-		2,611,547
Special revenue funds	_		_		_	2,020,173	_	2,020,173
Total fund balances	_	2,796,134	_	<u> </u>	, F 1	2,494,925	-	5,291,059
Total liabilities and fund balances	\$_	7,619,356	\$_	350,694	\$	2,877,166	\$_	10,847,216

## RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS

#### AS OF SEPTEMBER 30, 2009

Total fund balances - governmental funds balance sheet		\$ 5,291,059
Amounts reported for governmental activities in the Statement of Net Assets are different because:		
Capital assets used in governmental activities are not financial resources and		
therefore are not reported in the funds. Those assets consist of:		
Land	\$ 1,074,962	
Buildings and improvements, net of		
\$7,741,534 accumulated depreciation	5,342,875	
Machinery and equipment, net of		
\$4,579,275 accumulated depreciation	3,064,500	
Infrastructure, net of	2,000,000	
\$21,019,060 accumulated depreciation	2,943,005	
	2,545,005	12,425,342
Total capital assets		12,423,342
Long-term liabilities applicable to governmental activities are not due and		
payable in the current period and, accordingly, are not reported as fund		
liabilities. Interest on long-term debt is not accrued in governmental funds, but		
rather is recognized in the statement of net assets.		
Accrued interest on bonds	( 11,473)	
Refunding bonds payable	( 2,850,000)	
Deferred loss on refunding bonds	51,181	
Capital leases payable	( 400,917)	
Compensated absences	( 139,166)	
	( 59,152)	
Net OPEB obligation	( 39,132)	( 0 400 505)
Total long-term liabilities		( 3,409,527)
Cost associated with refunding bonds issued were reported as fund expenditures.		
These costs were accrued as assets in the statement of net assets.		
Bond issuance costs		71,259
Long-term assets are not available to pay for current period expenditures and,		
therefore are not reported in the funds.		
Accounts receivable - fine and court costs:	911,356	
Property taxes	3,904,167	
Total long-term assets		4,815,523
TOTAL TOTIS-TERM assets		4,015,525
Net assets of governmental activities		\$ 19,193,656

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### **GOVERNMENTAL FUNDS**

#### FOR THE YEAR ENDED SEPTEMBER 30, 2009

	General	HIDTA	Other Governmental Funds	Total Governmental	
REVENUES					
Property taxes	\$ 10,685,966	\$ -	\$ 2,892,720	\$ 13,578,686	
Intergovernmental	2,313,749	2,204,385	788,063	5,306,197	
License and permits	•		905,724	905,724	
Fees of office	1,805,455		_	1,805,455	
Fines and forfeitures	660,819	-	540,736	1,201,555	
Interest on investments	57,979	153	21,206	79,338	
Other	511,699		41,235	552,934	
Total revenues	16,035,667	2,204,538	5,189,684	23,429,889	
EXPENDITURES					
Current:					
General government	4,987,296			4,987,296	
Judicial	2,272,495	-	40,925	2,313,420	
Public safety	8,245,872	2,204,754	-	10,450,626	
Health and welfare	577,157		" - " - T	577,157	
Roads and highways	•		4,143,951	4,143,951	
Debt service:					
Principal		( <del>-</del> -1)	564,714	564,714	
Interest and fiscal charges	-	11N 11-	102,557	102,557	
Capital outlay	547,291	-	699,490	1,246,781	
Intergovernmental:					
Tax increment reinvestment	115,916	-	-	115,916	
Total expenditures	16,746,027	2,204,754	5,551,637	24,502,418	
EXCESS (DEFICIENCY) OF REVENUES					
OVER (UNDER) EXPENDITURES	( 710,360)	( 216)	( 361,953)	( 1,072,529)	
OTHER FINANCING SOURCES (USES)					
Proceeds from sale of capital assets	5,137		43,492	48,629	
Capital lease issued		-	371,479	371,479	
Total other financing sources and uses	5,137	-	414,971	420,108	
NET CHANGE IN FUND BALANCES	( 705,223)	( 216)	53,018	( 652,421)	
FUND BALANCES, BEGINNING	3,501,357	216	2,441,907	5,943,480	
FUND BALANCES, ENDING	\$ 2,796,134	\$	\$ 2,494,925	\$ 5,291,059	

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

#### AS OF SEPTEMBER 30, 2009

Amounts reported	for	governmental	activities	in	the	Statement	of	Activities	are	different	
because:											

because:			
Net change in fund balances - total governmental funds		\$(	652,421)
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.  Capital outlays	\$ 1,431,514		
Retirement of capital assets	( 32,853)		
Depreciation expense	(1,071,156)		
Net adjustment			327,505
Repayment of principal is an expenditure in the governmental funds but reduces the liability in the statement of net assets.  Repayments:			
Certificates of obligation	410,000		
Capital lease	154,714		
Net adjustment			564,714
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.  Accounts receivable:  Fines and court costs  Delinquent property taxes receivable	( 120,120) 79,391		
Net adjustment		(	40,729)
The issuance of long-term debt (e.g., capital leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets.		(	371,479)
Under the modified accrual basis of accounting used in the governmental funds, expenditures are recognized for transactions that are normally paid with expendable, available financial resources. In the statement of activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. In addition, interest on long-term debt is not recognized as an expenditure under the modified accrual basis of accounting until due, rather than as it accrues.  Interest on long-term debt  Compensated absences  OPEB obligation  Amortization of bond issuance costs  Amortization of deferred loss on refunding bonds	1,537 3,859 ( 59,152) ( 11,877) ( 8,530)		741(2)
Net adjustment		_	74,163)
		1, 4	

The accompanying notes are an integral part of these financial statements.

Change in net assets of governmental activities

\$( 246,573)

### STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES

#### **SEPTEMBER 30, 2009**

ASSETS	
Cash	\$ 3,600,619
Investments	1,845,900
Total assets	\$ 5,446,519
LIABILITIES	
Due to others	\$5,446,519
Total liabilities	\$5,446,519

The accompanying notes are an integral part of these financial statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

**SEPTEMBER 30, 2009** 

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting and reporting policies of the County reflected in the accompanying financial statements conform to the accounting principles generally accepted in the United States of America applicable to state and local governments. Accounting principles generally accepted in the United States of America for local governments are those promulgated by the Governmental Accounting Standards Board (GASB) in Governmental Accounting and Financial Reporting Standards. This financial report has been prepared in accordance with GASB Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments, issued in June, 1999 and implemented by the County in fiscal year 2003. The most significant accounting and reporting policies of the County are described in the following notes to the financial statements.

#### A. Reporting Entity

Navarro County is a public corporation and a political subdivision of the State of Texas. The Commissioners Court, which is composed of four commissioners and the County Judge, is the governing body of the County in accordance with Article 5, Paragraph 18 of the Texas Constitution. The County provides the following services as authorized by the statutes of the State of Texas: general government (e.g., tax collection), judicial (e.g., courts, juries, district attorney, etc.) public safety (e.g., sheriff, jail, etc.), roads and highways and health and welfare (e.g., assistance to indigents).

As required by GAAP, the financial statements of the reporting entity include those of the County (the primary government) and its component units in conformity with GASB Statement 14, The Financial Reporting Entity, which supersedes all previous pronouncements issued by GASB and the National Council of Governmental Accounting (NCGA) for defining the reporting entity.

In accordance with GASB Statement 14, a financial reporting entity consists of the primary government and its component units. Component units are legally separate organizations for which the elected officials of the County are financially accountable, or the relationship to the County is such that exclusion would cause the County's financial statements to be misleading or incomplete. Blended component units, although legally separate entities, are in substance, part of the County's operations and so data from these units are combined with data of the County. Each discretely presented component unit on the other hand, is reported in a separate column under component unit on the government-wide statements to emphasize that it is legally separate from the primary government.

No component units are reported in this financial report for the fiscal year ended September 30, 2009.

#### B. Government-wide and Fund Financial Statements

The government-wide statements include the statement of net assets and the statement of activities. Government-wide statements report, except for County fiduciary activity, information on all the activities of Navarro County. For the most part, the effect of interfund transfers has been removed from the government-wide statements but continues to be reflected on the fund statements. Governmental activities generally are financed through taxes, intergovernmental revenues and other non-exchange transactions.

The statement of activities reflects the degree to which the direct expenses of the given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate fund financial statements are provided for governmental funds and fiduciary funds even though the latter are excluded from the government-wide financial statement. The General Fund and the HIDTA Grant Fund meet criteria as major governmental funds. Each major fund is reported as a separate column in the fund financial statements. Nonmajor funds include other Special Revenue, Capital Projects and Debt Service funds. The combined amounts for these funds are reflected in a single column in the fund Balance Sheet and Statement of Revenues, Expenditures, and Changes in Fund Balances. Detailed statements for nonmajor funds are presented within combining and individual fund statements and schedules.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide fund statements are reported using the economic resources measurement focus and the accrual basis of accounting. This measurement focus is also used for the fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized in the fiscal year for which the taxes are levied. Major revenue types that have been accrued are district clerk and county clerk fees, justice of the peace fees, intergovernmental revenues and charges for services. Grants are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The County considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after year-end. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured.

# C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Property taxes, sales taxes, licenses and interest associated with the current fiscal period are considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The County reports the following major governmental funds:

The <u>General Fund</u> is the County's primary operating fund. It accounts for all financial resources of the general government, except those that are required to be accounted for in another fund.

The <u>HIDTA Grant Fund</u> accounts for all activities related to the North Texas High Intensity Drug Trafficking Area (HIDTA) through a grant from the Federal Office of National Control Policy. The purpose of this grant is to provide resources to help federal, state and local law enforcement organizations invest in infrastructure and joint initiatives to confront drug-trafficking organizations in North Texas.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants, and then by general revenues.

Additionally, the County reports fiduciary funds in the form of agency funds. These funds account for monies held on behalf of other governmental entities. Agency funds typically involve only the receipt, temporary investment and remittance of fiduciary resources to individuals, private organizations or other governments.

Fiduciary funds are reported in the fiduciary fund financial statements. However, because their assets are held in a trustee or agent capacity and are therefore not available to support County programs, these funds are not included in the government-wide statements.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources as they are needed.

#### D. Assets, Liabilities and Net Assets or Equity

#### 1. Deposits and Investments

The County's cash and cash equivalents are considered to be cash on hand, demand deposits and short term investments with original maturities of three months or less from the date of acquisition. State statutes authorize the County to invest in bank certificates of deposit, obligations of the United States or its agencies, obligations of the State of Texas, obligations of other political subdivisions having at least an "A" credit rating, commercial paper, repurchase agreements and local government investment pools.

The County records investments at fair market value in accordance with provisions of GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools. All investment income is recognized as revenue in the appropriate fund's statement of activity and or statement of revenues, expenditures and changes in fund balance.

#### 2. Receivables and Payables

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to" or "due from" other funds (current portion) or "advances to" or "advances from" other funds (non-current portion). All other outstanding balances between funds are reported as "due to/from other funds."

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable, available financial resources. Interfund activity reflected in "due to" or "due from" other funds is eliminated in the government-wide statements.

Property taxes are levied based on taxable value at the prior January 1 and become due on October 1 of the year in which assessed. Taxes are due and payable, without penalty or interest, from October 1 of the year in which levied until January 31 of the following year. Accordingly, receivables and revenues for property taxes are reflected in the government-wide statements based on the full accrual method of accounting. Property tax receivables for the prior year's levy are shown net of an allowance for uncollectible amounts.

Accounts receivables from other governments include amounts due from grantor agencies for approved grants for specific programs and reimbursements for services performed by the County. Program grants are recorded as receivables and revenues at the time all eligibility requirements established by the provider have been met.

#### D. Assets, Liabilities and Net Assets or Equity (Continued)

#### 2. Receivables and Payables (Continued)

Reimbursements for services performed are recorded as receivables and revenues when they are earned in the government-wide statements. Included are fines and costs assessed by court action and billable services for certain contracts. Revenues received in advance of the costs being incurred are recorded as deferred revenue in the fund statements. Receivables are shown net of an allowance for uncollectibles.

#### 3. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

#### 4. Capital Assets

Capital assets, which include land, buildings and improvements, machinery and equipment, and infrastructure assets (e.g., roads and bridges), are reported in the government-wide financial statements. Capital assets, other than infrastructure assets, are defined as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Infrastructure assets include County-owned roads and bridges.

In the case of the initial capitalization of infrastructure assets, the County chose to include all such items regardless of their acquisition date or amount. The County was able to estimate the historical cost for the initial reporting of these assets through back trending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). As the County constructs or acquires additional capital assets each period, including infrastructure assets, they are capitalized and recorded at historical cost. The reported cost excludes normal maintenance and repairs which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or extend its useful life beyond the original estimate. In the case of donations, the County values these capital assets at the estimated fair value of the item at the date of its donation.

#### D. Assets, Liabilities and Net Assets or Equity (Continued)

#### 4. Capital Assets (Continued)

Capital assets are depreciated using the straight line method over the following estimated useful lives:

Assets	Years
Buildings	30
Infrastructure	25
Furniture and fixtures	10
Trucks	10
General equipment	5
Computer hardware	5
Cars	5

#### 5. Compensated Absences

It is the County's policy to permit employees to accumulate earned but unused vacation and sick leave benefits. There is no liability for unpaid accumulated sick leave since the County does not have a policy to pay any amounts when employees separate from service with the County.

The County has recognized a liability for accumulated vacation leave where the employees' rights to receive benefits are attributable to services already rendered and it is probable that the County will compensate the employees through either paid time off or cash payments at termination.

Vacation pay is accrued when incurred in the government-wide financial statements. A liability for this amount is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

#### 6. Long-term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities under governmental activities in the statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### D. Assets, Liabilities and Net Assets or Equity (Continued)

#### 7. Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

#### 8. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvements of those assets, and adding back unspent proceeds. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislations adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

#### 9. Estimates

The preparation of financial statements, in conformity with generally accepted accounting principles, requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual amounts could differ from those estimates.

#### II. DETAILED NOTES ON ALL FUNDS

#### A. Cash and Investments

As of September 30, 2009, the County had the following investments:

Investment Type	Fair Value	Weighted Average Maturity (Days)
TexPool	\$ 5.899.601	43

#### A. Cash and Investments (Continued)

The Public Funds Investment Act (Government Code Chapter 2256) contains specific provisions in the areas of investment practices, management reports and establishment of appropriate policies. Among other things, it requires the County to adopt, implement, and publicize an investment policy. That policy must address the following areas: (1) safety of principal and liquidity, (2) portfolio diversification, (3) allowable investments, (4) acceptable risk levels, (5) expected rates of return, (6) maximum allowable stated maturity of portfolio investments, (7) maximum average dollar-weighted maturity allowed based on the stated maturity date for the portfolio, (8) investment staff quality and capabilities, and (9) bid solicitation preferences for certificates of deposit. Statutes authorize the County to invest in (1) obligations of the U. S. Treasury, certain U. S. agencies, and the State of Texas; (2) certificates of deposit, (3) certain municipal securities, (4) money market savings accounts, (5) repurchase agreements, (6) bankers acceptances, (7) Mutual Funds, (8) investment pools, (9) guaranteed investment contracts, and (10) common trust funds. The Act also requires the County to have independent auditors perform test procedures related to investment practices as provided by the Act. The County is in substantial compliance with the requirements of the Act and with local policies.

The County's investment pool is a 2a7-like pool. A 2a7-like pool is one which is not registered with the Securities and Exchange Commission ("SEC") as an investment company, but nevertheless has a policy that it will, and does, operate in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940.

Interest Rate Risk — In accordance with its investment policy, the County manages its exposure to declines in fair market values by limiting the average dollar weighted maturity of its investment portfolios to a maximum of 270 days.

Custodial Credit Risk — In the case of deposits, this is the risk that in the event of a bank failure, the County's deposits may not be returned to it. State statutes require that all deposits in financial institutions be fully collateralized by U. S. Government obligations or its agencies and instrumentalities or direct obligations of Texas or its agencies and instrumentalities that have a fair value of not less than the principal amount of deposits. As of September 30, 2009, the County's deposit balance was collateralized with securities held by the pledging financial institution in the County's name or by FDIC insurance.

Credit Risk – It is the County's policy to limit its investments to investment types with an investment quality rating not less than A or its equivalent by a nationally recognized statistical rating organization. The County's investment pool is rated AAAm by Standard & Poor's Investors Service.

#### B. Property Taxes and Other Receivables

Property is appraised and a lien on such property becomes enforceable as of January 1, subject to certain procedures for rendition, appraisal, appraisal review and judicial review. Property taxes are levied by October 1 of the year in which assessed, or as soon thereafter as practicable. Taxes are due and payable, without penalty or interest, from October 1 of the year in which levied until January 31 of the following year. Taxes become delinquent February 1 of each year and are subject to simple interest and penalty of 7% in February, 9% in March, 11% in April, 13% in May, 15% in June, 18 % in July and interest continues to accrue at 1% per month.

Collections of the current year's levy are reported as current collections if received by June 30 (within 9 months of the October 1 due date). Collections received thereafter are reported as delinquent collections.

The County's taxes on real property are a lien against such property until paid. The County may foreclose on real property upon which it has a lien for unpaid taxes. The exception is homestead property belonging to persons 65 years of age or older who file for deferral or abatement. The County does make considerable effort to collect delinquent taxes before foreclosure proceedings. Delinquent taxes on property not otherwise collected are generally paid when there is a sale or transfer of the title of the property.

Any liens and subsequent suits against the taxpayer for payment of delinquent personal property taxes are barred unless instituted within four years from the time such taxes became delinquent. Unlike real property, the sale or transfer of most personal property does not require any evidence that taxes thereon are paid.

The County bills and collects its own property taxes as well as those for Navarro College, the City of Corsicana, the City of Kerens, the City of Rice, the City of Goodlow, the City of Emhouse, the City of Barry, the City of Richland, the City of Dawson, the City of Blooming Grove, the Dawson Independent School District, the Blooming Grove Independent School District and the Rice Independent School District. The County acts only as an intermediary in the collection and distribution of property taxes to the other entities.

Collections of the property taxes and subsequent remittances to the proper entities are accounted for in the Tax Assessor and Collector's Agency Fund. Tax collections are recorded net of the entities' related collection commission paid to the County in this agency fund according to the levy year for which the taxes are collected. Tax collections deposited for the County are distributed on a monthly basis to the General, Road and Bridge, Flood Control and Debt Service Funds of the County. This distribution is based on the tax rate established for each fund by order of the Commissioners Court for the tax year for which the collections are made.

#### B. Property Taxes and Other Receivables (Continued)

The County participates in Tax Increment Finance (TIF) Districts. When a TIF District is created, with the approval of all participating governmental entities, the property included in the District has its assessed valuation frozen at that time for the duration of the District. As projects are developed, increasing the assessed valuation of the property, the incremental increases are returned to the entity which initially financed the improvements, i.e., County contribution, County bond funds or developer advances.

Delinquent taxes receivable have been reported in the assets section of the various balance sheets where applicable and offset as deferred revenue in the liabilities section. The following is a summary, by fund, of current and delinquent taxes receivable at September 30, 2009.

Property taxes receivable:		
General fund	\$	763,235
Road and bridge funds		175,720
Debt service fund		107,519
Flood control fund		15,301
Less: allowance for uncollectibles	<u>(</u>	77,687)
	\$	984,088

Article VIII, Section 9 of the Texas Constitution imposes a limit of \$0.80 per \$100 assessed valuation for general governmental services, including the payment of premium and interest on general obligation long-term debt in the Jury, General, Permanent Improvement and Road and Bridge Funds. In addition, a Special Road Tax of \$0.15 per \$100 valuation has been authorized by Article 6790, VACS, and a Farm-to-Market and Lateral Road Tax of \$0.30 per \$100 valuation has been authorized by Article 7048a, VACS; however, of a total tax rate of \$1.25 authorized for the County, only \$0.5828 was levied for the 2008 tax roll.

Receivables at year-end for the government's individual major funds and nonmajor and fiduciary funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

		General		.D.T.A. nt Fund	N	Vonmajor		Total
Taxes	\$	763,235	\$	-	\$	298,540	\$	1,061,775
Accounts		81,020		-		39,148		120,168
Court fines	1	8,647,806		-		-		18,647,806
Intergovernmental		382,484	_ 3	346,577			100	729,061
		9,874,545	3	46,577	_	337,688	_	20,558,810
Less: allowance for								
uncollectibles		14,799,851		<u>- 11</u>	_	21,475	_	14,821,326
Total	\$	5,074,694	\$_3	346,577	\$_	316,213	\$_	5,737,484

#### B. Property Taxes and Other Receivables (Continued)

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred revenue and unearned revenue reported in the governmental funds were as follows:

	Unavailable	Unearned	
General fund			
Delinquent property taxes	\$ 649,984	\$ -	
Court fines	3,904,167		
Miscellaneous		16,830	
Total general fund	4,554,151	16,830	
Nonmajor governmental funds			
Delinquent property taxes	261,372	-	
Total nonmajor governmental funds	261,372		
Total governmental funds	\$ 4,815,523	\$16,830	

#### C. Capital Assets

Capital assets activity for the year ended September 30, 2009, are as follows:

#### **Primary Government**

	Beginning Balance	Additions	Deletions	Ending Balance
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 1,074,962	\$	\$	\$ 1,074,962
Total assets not being depreciated	1,074,962	<u> </u>		1,074,962
Capital assets, being depreciated:				
Buildings and improvements	13,084,409			13,084,409
Machinery and equipment	6,819,987	1,210,697	386,909	7,643,775
Infrastructure	23,741,248	220,817	-	23,962,065
Total capital assets being depreciated	43,645,644	1,431,514	386,909	44,690,249
Less accumulated depreciation:				
Buildings and improvements	( 7,342,217)	( 399,317)	-	( 7,741,534)
Machinery and equipment	( 4,553,977)	( 379,354)	( 354,056)	( 4,579,275)
Infrastructure	( 20,726,575)	( 292,485)	_	(_21,019,060)
Total accumulated depreciation	( 32,622,769)	(1,071,156)	( 354,056)	( 33,339,869)
Total capital assets being				
depreciated, net	11,022,875	360,358	32,853	11,350,380
Governmental activities capital assets, net	\$ 12,097,837	\$ 360,358	\$32,853	\$ 12,425,342

#### C. Capital Assets (Continued)

Depreciation expense for fiscal year 2009 was charged to functions and programs of the County as follows:

General government	\$ 51,582
Public safety	547,760
Roads and highways	471,814
	\$ 1,071,156

#### D. Interfund Receivables and Payables

In the fund financial statements, interfund balances are the result of normal transactions between funds that will be liquidated in the subsequent fiscal year. The following is a summary of amounts due from and due to other funds:

#### **Due to/from Other Funds**

Receivable Fund	Payable Fund	Amount
General	HIDTA	\$ 221,987

Expenditures incurred for the HIDTA grant program are paid by the General Fund and reimbursed by the granting agency. As a result, appropriate interfund balance entries are recorded to reflect these activities. Balances between governmental funds are eliminated in the government-wide financial statements.

#### E. Long-term Debt

General obligation refunding bonds are direct obligations and pledge the full faith and credit of the government. The refunding bonds currently outstanding are as follows:

Purpose	Interest Rates	Amount
Debt reduction	3.0 - 3.5%	\$ 2,850,000

#### E. Long-term Debt (Continued)

Annual debt service requirements to maturity for the refunding bonds are as follows:

Year Ending	Governmental Activities				
September 30,	 Principal		Interest	_	Total
2010	\$ 420,000	\$	85,480	\$	505,480
2011	460,000		72,280		532,280
2012	470,000		58,095		528,095
2013	480,000		43,010		523,010
2014	490,000		26,880		516,880
2015	 530,000	-	9,275		539,275
Total	\$ 2,850,000	\$	295,020	\$_	3,145,020

In fiscal year 2005, the County defeased certain bonds by placing the proceeds of the new bonds in an irrevocable trust to provide future debt service payments on the old bonds. As of September 30, 2009, the County does not have bonds considered defeased and outstanding.

#### **Capital Lease Obligation**

Capital lease at September 30, 2009, is composed of the following individual issues:

Equipment lease with the original principal amount of \$125,301; payable in monthly installments of \$3,747, including principal and interest at 4.85%, due May 31, 2010; secured by one Caterpillar motor grader purchased during fiscal year 2007.	\$ 29,438
Equipment lease with the original principal amount of \$167,083; payable in monthly installments of \$3,849,	\$ 25,430
including principal and interest at 4.90%, due September 1, 2013; secured by one Caterpillar motor grader purchased during fiscal year 2009.	167,083
Equipment lease with the original principal amount of \$28,895; payable in monthly installments of \$665, including principal and interest at 4.99%, due September 1, 2013; secured by one belly dump trailer	
purchased in fiscal year 2009.	28,895
Equipment lease with the original principal amount of \$175,501; payable in monthly installments of \$2,787, including principal and interest at 5.19%, due	
September 1, 2013; secured by two 2009 GU Mack trucks purchased during fiscal year 2009.	175,501
Total capital leases	\$ 400,917

#### E. Long-term Debt (Continued)

The capital assets acquired through capital leases are as follows:

	Governmental Activities
Machinery and equipment Less: accumulated depreciation	\$ 1,169,497 257,019
Balance	\$ 912,478

The annual debt service requirements to maturity for capital lease obligations are as follows:

Year Ending September 30,	I	Principal		Interest	Total		
2010	\$	99,901	\$	17,691	\$	117,592	
2011		74,077		13,540		87,617	
2012		77,876		9,741		87,617	
2013		149,063		5,746	· · · · <u>-</u>	154,809	
	\$	400,917	\$	46,718	\$	447,635	

### Changes in Long-term Liabilities

Long-term liability activity for the year ended September 30, 2009, was as follows:

	Balance 09/30/08	Additions	Reductions	Balance 09/30/09	Due Within One Year
Bonds payable:					
G.O. Refunding - Series 2005	\$ 3,260,000	\$ -	\$ 410,000	\$ 2,850,000	\$ 420,000
Deferred loss on refunding	( 59,711)	-	( 8,530)	( 51,181)	( 8,530)
Capital lease obligations:					
Equipment - 5 Motorgraders	112,301	-	112,301		
Equipment - 2007 Motorgrader	71,851	-	42,413	29,438	29,438
2009 Mack trucks	-	175,501	-	175,501	24,920
2009 Trailer	/ - / · ·	28,895		28,895	6,693
2009 Motorgrader	- L	167,083	-	167,083	38,850
Compensated absences	143,025	139,166	143,025	139,166	139,166
OPEB obligation		69,942	10,790	59,152	
Governmental activity					
liabilities	\$_3,527,466	\$ 580,587	\$ 709,999	\$ 3,398,054	\$ 650,537

The compensated absences and OPEB liability are liquidated primarily by the General Fund and Road and Bridge Funds in prior years.

#### III. OTHER INFORMATION

#### A. Risk Management

The County maintains third party insurance coverage for general liability, property, automobile liability, public officials' liability, employee health and workers' compensation. There was no significant change in coverage from the prior year and settlements did not exceed insurance coverage for fiscal years 2007, 2008, or 2009.

#### B. Contingent Liabilities and Commitments

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under the terms of the grant. A contingent liability was not established because potential reimbursements are considered immaterial.

The County is involved in lawsuits and other claims in the ordinary course of its operations. Although the outcome of such lawsuits and other claims is not presently determinable, the resolution of these matters is not expected to have a material effect on the financial condition of the County.

#### C. Employee Retirement System

#### **Plan Description**

Navarro County provides retirement benefits for all of its full-time employees through a nontraditional defined benefit pension plan in the statewide Texas County and District Retirement System (TCDRS). The Board of Trustees of TCDRS is responsible for the administration of the statewide agent multiple-employer public employee retirement system consisting of 586 nontraditional defined benefit pension plans. TCDRS in the aggregate issues a comprehensive annual financial report (CAFR) on a calendar year basis. The CAFR is available upon written request from the TCDRS Board of Trustees at P. O. Box 2034, Austin, Texas 78768-2034.

The plan provisions are adopted by the Commissioners Court of the County, within the options available in the Texas state statutes governing TCDRS (TCDRS Act). Members can retire at age 60 and above with 8 or more years of service, with 30 years of service regardless of age, or when the sum of their age and years of service equals 75 or more. Members are vested after 8 years of service but must leave their accumulated deposits in the plan to receive any employer-financed benefit. Members who withdraw their personal deposits in a lump sum are not entitled to any amounts contributed by the County.

#### C. Employee Retirement System (Continued)

#### Plan Description (Continued)

Benefit amounts are determined by the sum of the employee's deposits to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the Commissioners Court within the actuarial constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the County's commitment to contribute. At retirement, death, or disability, the benefit is calculated by converting the sum of the employee's accumulated deposits and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act.

#### **Funding Policy**

The employer has elected the annually determined contribution rate (Variable-Rate) plan provisions of the TCDRS Act. The plan is funded by monthly contributions from both employee members and the employer based on the covered payroll of employee members. Under the TCDRS Act, the contribution rate of the employer is actuarially determined annually.

The employer contributed using the actuarially determined rate of 8.02% for the months of the accounting year in 2008, and 8.00% for the months of the accounting year in 2009.

The deposit rate payable by the employee members for calendar year 2009 is the rate of 7.0%, as adopted by the governing body of the employer.

The annual required contributions were actuarially determined as a percent of the covered payroll of the participating employees, and were in compliance with the GASB Statement No. 27 parameters based on the actuarial valuations as of December 31, 2006 and December 31, 2007, the basis for determining the contribution rates for calendar years 2008 and 2009. The December 31, 2008, actuarial valuation is the most recent valuation.

#### **Actuarial Liabilities and Funding Progress**

Actuarial Valuation Date	12/31/06	12/31/07	12/31/08
Actuarial cost method Amortization method	entry age level percentage of payroll, closed	entry age level percentage of payroll, closed	entry age level percentage of payroll, closed
Amortization period Asset valuation method	15 SAF: 10-yr smoothed value ESF: Fund Value	15 SAF: 10-yr smoothed value ESF: Fund Value	15 SAF: 10-yr smoothed value ESF: Fund Value
Actuarial Assumptions:			
Investment return	8.00%	8.00%	8.00%
Projected salary increases	5.3%	5.3%	5.3%
Inflation	3.5%	3.5%	3.5%
Cost-of-living adjustments	0.0%	0.0%	0.0%

#### C. <u>Employee Retirement System</u> (Continued)

**Funding Policy (Continued)** 

# Trend Information for the Retirement Plan for the Employees of Navarro County

Accounting Year	Annual Pension	Percentage of APC	Net Pension
Ending	 ost (APC)	Contributed	Obligation
09/30/07	\$ 815,091	100%	-
09/30/08	785,728	100%	- ·
09/30/09	913,179	100%	

#### Schedule of Funding Progress for the Retirement Plan For the Employees of Navarro County

Year		Actuarial Value of Assets (a)		Actuarial Accrued Liability (AAL) (b)		Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Annual Covered Payroll (1) (c)		UAAL as a Percentage of Covered Payroll ((b-a)/c)	
	2006	\$ 23,979,271	\$	25,164,941	\$	1,185,670	95.29%	\$	9,878,130	12.00%	
	2007	26,503,963		27,952,389		1,448,426	94.82%		10,361,850	13.98%	
	2008	25,927,537		29,671,166		3,743,629	87.38%		10,952,548	34.18%	

#### D. Postemployment Health Care

Plan Description and Funding Policy. In addition to the pension benefits described above, the Commissioners' Court established a medical insurance benefit plan for retirees. The County administers this single-employer defined benefit medical plan ("the Retiree Medical Plan"). The Retiree Medical Plan does not issue a publicly available financial report. Eligible retirees will be provided medical insurance benefits and eligible retirees may also cover their eligible dependents if elected within 60 days. Retirees are responsible for paying the premiums. A retiree is defined as someone who is receiving lifetime monthly Texas County and District retirement pension benefit payments and who retired directly from active employment with Navarro County. The County will stop insurance coverage on the retiree and dependent on the last day of the month when one of the following occurs:

- 1. the retiree reaches age 65; or
- 2. the retiree fails to submit the required set premium rate.

#### D. Postemployment Health Care (Continued)

Annual OPEB Cost and Net OPEB Obligation. The County's annual other postemployment benefit (OPEB) cost is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years. The following table shows the components of the County's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the County's OPEB obligation to the postemployment medical plan.

Fiscal Year		2009		
Annual Required Contribution (ARC)	\$	69,942		
Interest on Net OPEB Obligation		-		
Adjustment to the ARC		-		
Annual OPEB Cost		69,942		
Contributions Made	(_	10,790)		
Increase in Net OPEB Obligation		59,152		
Net OPEB Obligation, beginning of year	<u> </u>	-		
Net OPEB Obligation, ending of year	\$	59,152		

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for fiscal year 2009 are as follows. This information is not included for fiscal years 2008 and 2007 due to fiscal year 2009 being a transition year of the implementation of GASB Statement 45.

		Percentage of		Net	
Fiscal Year	Annual	Annual OPEB		OPEB	
Ended	OPEB Cost	Cost Contributed	Obligation		
09/30/2009	\$ 69,942	84.6%	\$	59,152	

Funded Status and Funding Progress. The funding status of the post employment medical plan as of the most recent actuarial valuation date is as follows:

Actuarial Valuation Date	12/31/2008				
Actuarial value of assets	\$ -				
Actuarial accrued liabilities (AAL)	512,204				
Unfunded actuarial					
accrued liability (UAAL)	512,204				
Funded ratio	0.00%				
Covered payroll (active plan members)	10,952,548				
UAAL as a percentage of covered payroll	4.68%				

#### D. Postemployment Health Care (Continued)

Actuarial valuations of an ongoing plan involve estimates of the value reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. A schedule of funding progress presents multi-trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits. A schedule of funding progress is not available in year of implementation of GASB Statement 45.

Actuarial Methods and Assumptions. Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the December 31, 2008, actuarial valuation, the projected unit credit actuarial cost method was used. The actuarial assumptions included a 4.5 percent investment rate of return compounded annually (net of administrative expenses), which is a blended rate of the expected long-term investment returns on plan assets and on the employer's own investments calculated based on the funded level of the plan at the valuation date, an annual health care cost trend rate of 10 percent in the first year, 9.5 percent in the second year, 9.0 percent in the third year, 8.5 percent in the fourth year, and ultimately grade down to 4.5 percent per year after the 16<sup>th</sup> year. The actuarial value of assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a five-year period. The UAAL is being amortized as a level as a percentage of payroll over a 30-year period.

# REQUIRED SUPPLEMENTARY INFORMATION

Required supplementary information includes financial information and disclosures required by the Governmental Accounting Standards Board but not considered a part of the basic financial statements.

#### **GENERAL FUND**

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET (GAAP BASIS) AND ACTUAL

		Budgete	d Amo	unts				
		Original		Final		Actual	Bud	nce with Final get - Positive Negative)
REVENUES	•	10 910 409		10 910 409	•	10 695 066	e/	124 442
Property taxes	\$	10,810,408	\$	10,810,408	\$	10,685,966	\$(	124,442)
Intergovernmental		1,812,630		1,797,663		2,313,749	,	516,086
Fees of office Fines and forfeitures		1,833,750 725,000		1,833,750 725,000		1,805,455 660,819	(	28,295) 64,181)
Interest on investments		175,000		175,000		57,979	-	117,021)
		484,166		484,166		511,699		27,533
Other	_		-		_		_	
Total revenues	<del>-</del>	15,840,954	_	15,825,987		16,035,667		209,680
EXPENDITURES								
General government:								
Salaries		1,781,165		1,779,599		1,725,279		54,320
Benefits		523,456		553,119		523,456		29,663
Supplies		152,120		172,228		152,120		20,108
Other services		2,586,605		2,550,520		2,586,441	(	35,921)
Capital outlay		34,759		34,759		34,759		-
Intergovernmental		115,916	_	150,000	_	115,916		34,084
Total general government	-	5,194,021	_	5,240,225	·	5,137,971		102,254
Judicial:								
Salaries		1,274,969		1,323,575		1,274,969		48,606
Benefits		349,084		375,327		349,084		26,243
Supplies		35,426		45,100		35,426		9,674
Other services	_	613,016	_	785,717		613,016		172,701
Total judicial	<u>^</u>	2,272,495	_	2,529,719		2,272,495		257,224
Public safety:								
Salaries		4,753,816		5,089,656		4,753,816		335,840
Benefits		1,564,962		1,776,567		1,564,962		211,605
Supplies		700,668		904,856		700,668		204,188
Other services		1,226,426		1,204,661		1,226,426	(	21,765)
Capital outlay	11 II <u> </u>	512,532		581,702		512,532		69,170
Total public safety	IIV	8,758,404		9,557,442		8,758,404	111	799,038
Health and welfare:								
Salaries		67,753		67,754		67,753		1
Benefits		21,311		22,176		21,311		865
Supplies		864		1,200		864		336
Other services	_	487,229		546,250	_	487,229		59,021
Total health and welfare	v 1 <u>-</u>	577,157	_	637,380		577,157		60,223
Total expenditures	, , , , <u>, , , , , , , , , , , , , , , </u>	16,802,077		17,964,766	_	16,746,027		1,218,739
EXCESS (DEFICIENCY) OF REVENUE OVER (UNDER) EXPENDITURES	(	961,123)	(	2,138,779)	(	710,360)		1,428,419
OTHER FINANCING SOURCES (USES)								
Proceeds from sale of capital assets		5,137		5,137	_	5,137		-
Total other financing sources and uses	A177 II =	5,137		5,137		5,137		-
NET CHANGE IN FUND BALANCES	(	955,986)	(	2,133,642)	(	705,223)		1,428,419
FUND BALANCES, BEGINNING		3,501,357		3,501,357	_	3,501,357		A E .
FUND BALANCES, ENDING	<b>s</b> _	2,545,371	\$	1,367,715	\$_	2,796,134	\$	1,428,419

#### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

#### **SEPTEMBER 30, 2009**

#### A. Budgetary Information

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds except the HIDTA Grant, TDRA Grant, and Capital Projects Funds, which adopt project-length budgets. All annual appropriations lapse at the end of the fiscal year.

Elected officials and department heads submit requests for appropriations to the budget officer, the County Judge, so that a budget may be prepared. The proposed budget is presented to the Commissioners Court for review by the second Monday in July. The Commissioners Court holds public work sessions and public hearings. A final budget must be prepared and adopted no later than September 30.

The appropriated budget is prepared by fund, function and department. The County's department heads may make transfers of appropriations within a department. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the function level.

Encumbrance accounting, under which funds are reserved for purchase orders, contracts and other commitments, is employed in the General and Special Revenue funds. Encumbrances outstanding at year-end are reported as reservations of fund balance and do not constitute expenditures or liabilities because the commitment will be honored in the next fiscal year. Such encumbrances are reappropriated in the next budget year. There were no outstanding encumbrances at year-end.

# COMBINING STATEMENTS AND BUDGETARY COMPARISONS AS SUPPLEMENTARY INFORMATION

This supplementary information includes financial information and schedules not required by the Governmental Accounting Standards Board, but presented for purposes of additional analysis.

#### NONMAJOR GOVERNMENTAL FUNDS

#### SPECIAL REVENUE FUNDS

Special Revenue Funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

Flood Control Fund – This fund is used to account for revenues and expenditures relating to specific flood control projects. Revenues in this fund are derived from property taxes.

**Road and Bridge Funds** – These funds, reported by Commissioners' Precinct, are used to account for revenues and expenditures relating to road construction and maintenance.

**District Attorney Forfeiture Fund** — This fund is used to account for money and property forfeited to the District Attorney's office as a result of drug seizures under Chapter 59 of the *Texas Code of Criminal Procedure*.

Sheriff Seizure Fund – This fund is used to account for money and property forfeited to the County Sheriff's office as a result of drug seizures under Chapter 59 of the Texas Code of Criminal Procedure.

TDRA Grant Fund – This fund is used to account for revenues and expenditures relating to the Texas Department of Rural Affairs Program related to flood repairs.

#### **DEBT SERVICE FUND**

The **Debt Service Fund** is used to account for the accumulation of resources and the subsequent disbursement of such resources to pay principal, interest and related costs on general long-term debt.

#### **CAPITAL PROJECTS FUND**

The Capital Projects Fund is used to account for expenditures for renovation of the historic courthouse structure.

#### COMBINING BALANCE SHEET

#### NONMAJOR GOVERNMENTAL FUNDS

#### **SEPTEMBER 30, 2009**

		Flood Control		Road nd Bridge recinct 1		Road nd Bridge Precinct 2		Road nd Bridge recinct 3
ASSETS								
Cash	\$	1,431	\$	24,629	\$	25,544	\$	14,612
Investments		704,154		185,623		264,718		219,873
Accounts receivable		-		9,714		9,568		10,169
Property taxes receivable, net		14,184		40,691		40,691		40,690
Prepaid items	<del>-</del>			-	-		=	3,452
Total assets	\$_	719,769	\$_	260,657	\$_	340,521	\$_	288,796
LIABILITIES AND FUND BALANCES								
Liabilities:								
Accounts payable	\$	11,718	\$	21,966	\$	35,845	\$	25,998
Deferred revenue		13,070	_	37,727	_	37,727	_	37,728
Total liabilities	_	24,788		59,693	=	73,572	_	63,726
Fund balances:								
Reserved for:								
Prepaid items		-				-		3,452
Debt service		-		-				-
Capital projects		-				-		-
Unreserved, undesignated		694,981		200,964		266,949	_	221,618
Total fund balances	_	694,981	_	200,964	-	266,949		225,070
Total liabilities and fund balances	\$_	719,769	\$_	260,657	\$_	340,521	\$_	288,796

Road and Bridge Precinct 4		District Attorney Forfeiture	Sheriff Seizure	TDRA Grant	Debt Service	Capital Projects	Total Nonmajor Governmental Funds
\$	34,619 197,077 9,697 40,691	\$ 2,347 72,504 -	\$ 2,249 339,546 -	\$ - - -	\$ 3,008 112,048 - 100,118	\$ 158 353,361 -	\$ 108,597 2,448,904 39,148 277,065
-	<u>-</u>				-		3,452
\$_	282,084	\$ <u>74,851</u>	\$ <u>341,795</u>	\$	\$_215,174	\$ 353,519	\$_2,877,166
\$	25,082 37,727 62,809	\$ - 	\$ 260 - 260	\$ - 	\$ - <u>97,393</u> <u>97,393</u>	\$ - - -	\$ 120,869 261,372 382,241
_	219,275 219,275	74,851 74,851	341,535 341,535	<u> </u>	- 117,781 - - - 117,781	353,519 - 353,519	3,452 117,781 353,519 2,020,173 2,494,925
\$_	282,084	\$ 74,851	\$ 341,795	\$	\$ 215,174	\$ 353,519	\$ 2,877,166

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### NONMAJOR GOVERNMENTAL FUNDS

	Flood Control	Road and Bridge Precinct 1	Road and Bridge Precinct 2	Road and Bridge Precinct 3
REVENUES				
Property taxes	\$ 216,560	\$ 552,551	\$ 552,551	\$ 552,550
Intergovernmental		48,504	56,372	246,866
Licenses and permits		226,431	226,431	226,431
Fines and forfeitures		124,202	124,202	124,202
Interest on investments	7,155	1,467	1,811	1,812
Other		25,000	90	15,145
Total revenues	223,715	978,155	961,457	1,167,006
EXPENDITURES				
Current:				
Judicial		-	· -	
Roads and highways	346,835	890,981	887,529	828,616
Debt service:				
Principal	71 ×	42,413	-	40,900
Interest		2,550	-	483
Capital outlay	23,720	182,478		493,292
Total expenditures	370,555	1,118,422	887,529	1,363,291
EXCESS (DEFICIENCY) OF REVENUES				
OVER (UNDER) EXPENDITURES	( 146,840)	( 140,267)	73,928	( 196,285)
OTHER FINANCING SOURCES (USES)				
Proceeds from sale of capital assets	12	16,943	-	26,549
Capital lease issued		167,478		204,001
Total other financing sources (uses)	<u> </u>	184,421		230,550
NET CHANGE IN FUND BALANCES	( 146,840)	44,154	73,928	34,265
FUND BALANCES, BEGINNING	_841,821	156,810	193,021	190,805
FUND BALANCES, ENDING	\$ 694,981	\$ 200,964	\$ 266,949	\$ 225,070

Road and Bridge Precinct 4	District Attorney Forfeiture	Sheriff Seizure	TDRA Grant	Debt Service	Capital Projects	Total Nonmajor Governmental Funds
\$ 552,550	\$ -	<b>\$</b> -	\$ -	\$ 465,958	\$ -	\$ 2,892,720
42,021	-		394,300	-	-	788,063
226,431	- I	•	-			905,724
124,202	29,181	14,747	-	-	-	540,736
1,124	576	2,827	- I	1,574	2,860	21,206
-		-		-	1,000	41,235
946,328	29,757	17,574	394,300	467,532	3,860	5,189,684
_	20,195	20,730			3	40,925
795,690	-	- N	394,300		-	4,143,951
71,401	-	· · ·	-	410,000	<u> </u>	564,714
844			AIII - 11	98,680	-	102,557
		<u> </u>	_		<u> </u>	699,490
867,935	20,195	20,730	394,300	508,680		5,551,637
1 1 1						
78,393	9,562	(3,156)		(41,148)	3,860	( 361,953)
AND		== ``'' <u>=</u> ''= ``'	1.07			43,492
254		241			'	371,479
					- I	414,971
						414,571
78,393	9,562	( 3,156)		( 41,148)	3,860	53,018
140,882	65,289	344,691		158,929	349,659	2,441,907
\$ 219,275	\$ 74,851	\$ <u>341,535</u>	\$	\$ <u>117,781</u>	\$ 353,519	\$ 2,494,925

#### FLOOD CONTROL

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL

		Budgeted	Amou	nts				
		Original		Final		Actual	Fina P	ance with I Budget - Positive Legative)
REVENUES								
Property taxes	\$	222,520	\$	222,520	\$	216,560	\$(	5,960)
Interest on investments	· · · ·	25,000		25,000		7,155	(	17,845)
Total revenues	_	247,520	_	247,520	-	223,715	(	23,805)
EXPENDITURES								
Roads and highways:								
Other services		416,650		392,930		346,835		46,095
Capital outlay	_	23,720		23,720		23,720		<u> </u>
Total expenditures	<u> </u>	440,370	_	416,650		370,555		46,095
NET CHANGE IN FUND BALANCES	(	192,850)	(	169,130)	(	146,840)		22,290
FUND BALANCES, BEGINNING	_	841,821		841,821		841,821		
FUND BALANCES, ENDING	\$	648,971	\$	672,691	\$	694,981	\$	22,290

#### **ROAD AND BRIDGE FUND - PRECINCT 1**

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL

	Budgeted Amounts							
	Original		Final		Actual		Variance with Final Budget - Positive (Negative)	
REVENUES								
Property taxes	\$	568,942	\$	568,942	\$	552,551	\$(	16,391)
Intergovernmental		23,000		406		48,504		48,098
License and permits		225,000		225,000		226,431		1,431
Fines and forfeitures		120,000		120,000		124,202		4,202
Interest on investments		5,000		5,000		1,467	(	3,533)
Other		-		25,000)		25,000		50,000
Total revenues	_	941,942	_	894,348	_	978,155		83,807
EXPENDITURES								
Roads and highways:								
Salaries		342,414		342,414		272,336		70,078
Benefits		120,802		120,802		86,277		34,525
Supplies		408,000		352,294		325,437		26,857
Other services		106,100		209,400		206,931		2,469
Capital outlay				-		182,478	(	182,478)
Debt service:								
Principal		42,413		42,413		42,413		•
Interest		47,552		47,552	_	2,550		45,002
Total expenditures	_	1,067,281		1,114,875	-	1,118,422	(	3,547)
EXCESS (DEFICIENCY) OF REVENUE								
OVER (UNDER) EXPENDITURES	(_	125,339)	<u>_</u>	220,527)	_	140,267)	-	80,260
OTHER FINANCING SOURCES (USES)								
Proceeds from sale of capital assets		-		-		16,943		16,943
Capital lease issued		•		-		167,478	<u> </u>	167,478
Total other financing sources (uses)					_	184,421	-	184,421
NET CHANGE IN FUND BALANCES	(	125,339)	(	220,527)		44,154		264,681
FUND BALANCES, BEGINNING	_	156,810		156,810	_	156,810		
FUND BALANCES, ENDING	\$	31,471	\$ <u>(</u>	63,717)	\$	200,964	\$	264,681

#### **ROAD AND BRIDGE FUND - PRECINCT 2**

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL

	- 1	Budgeted	i Amou	nts				
		Original		Final		Actual	Fina P	ance with I Budget - cositive cegative)
REVENUES								
Property taxes	\$	568,942	\$	568,942	\$	552,551	\$(	16,391)
Intergovernmental		23,000		8,225		56,372		48,147
License and permits		225,000		225,000		226,431		1,431
Fines and forfeitures		120,000		120,000		124,202		4,202
Interest on investments		5,500		5,500		1,811	(	3,689)
Other		-			- III <u>-</u>	90		90
Total revenues	<u> </u>	942,442		927,667	_	961,457		33,790
EXPENDITURES								
Roads and highways:								
Salaries		369,401		369,401		338,714		30,687
Benefits		132,920		132,920		116,704		16,216
Supplies		310,000		342,025		333,056		8,969
Other services		106,600		105,800	_	99,055		6,745
Total expenditures	, : <del>-</del>	918,921	-	950,146		887,529		62,617
NET CHANGE IN FUND BALANCES		23,521	(	22,479)		73,928		96,407
FUND BALANCES, BEGINNING		193,021	_	193,021	_	193,021		-
FUND BALANCES, ENDING	\$	216,542	\$	170,542	\$	266,949	\$	96,407

#### **ROAD AND BRIDGE FUND - PRECINCT 3**

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL

	Budgeted Amounts							
		Original		Final		Actual		iance with al Budget - Positive Negative)
REVENUES								
Property taxes	\$	568,942	\$	568,942	\$	552,550	\$(	16,392)
Intergovernmental		23,000		25,421		246,866		221,445
License and permits		225,000		225,000		226,431		1,431
Fines and forfeitures		120,000		120,000		124,202		4,202
Interest on investments		9,000		9,000		1,812	(	7,188)
Other	_		_	-		15,145		15,145
Total revenues		945,942	_	948,363	-	1,167,006		218,643
EXPENDITURES								
Roads and highways:								
Salaries		366,301		366,301		350,466		15,835
Benefits		132,527		132,527		114,794		17,733
Supplies		321,500		341,000		267,423		73,577
Other services		99,520		100,020		95,933		4,087
Debt service:								
Principal		40,900		40,900		40,900		-
Interest		488		488		483		5
Capital outlay		65,000	_	239,817	_	493,292		253,475)
Total expenditures	_	1,026,236	_	1,221,053	_	1,363,291		142,238)
EXCESS (DEFICIENCY) OF REVENUE								
OVER (UNDER) EXPENDITURES	<u></u>	80,294)	<u>(</u>	272,690)	(	196,285)		76,405
OTHER FINANCING SOURCES (USES)								
Proceeds from sale of capital assets		-		-		26,549		26,549
Capital lease issued					_	204,001		204,001
Total other financing sources (uses)	-	<u></u> _	v <u>=</u>	-		230,550	_	230,550
NET CHANGE IN FUND BALANCES	(	80,294)	(	272,690)		34,265		306,955
FUND BALANCES, BEGINNING	_	190,805		190,805	_	190,805		
FUND BALANCES, ENDING	\$	110,511	\$ <u>(</u>	81,885)	\$	225,070	\$	306,955

#### **ROAD AND BRIDGE FUND - PRECINCT 4**

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL

	- <u> </u>	Budgeted	ınts					
	Original Final		Actual		Variance with Final Budget - Positive (Negative)			
REVENUES								
Property taxes	\$	568,942	\$	568,942	\$	552,550	\$(	16,392)
Intergovernmental		23,000		7,518		42,021		34,503
License and permits		225,000		225,000		226,431		1,431
Fines and forfeitures		120,000		120,000		124,202		4,202
Interest on investments		4,000		4,000		1,124	(	2,876)
Total revenues	. ,,,,,⊒	940,942		925,460	_	946,328	- 1	20,868
EXPENDITURES								
Roads and highways:								
Salaries		333,839		333,839		333,837		2
Benefits		126,157		126,157		111,955		14,202
Supplies		379,000		349,000		239,451		109,549
Other services		73,750		119,232		110,447		8,785
Debt service:								
Principal		71,401		71,401		71,401		-
Interest	0.1	844	_	844		844		-
Total expenditures		984,991	1	1,000,473	_	867,935	<u> </u>	132,538
NET CHANGE IN FUND BALANCES	(	44,049)	(	75,013)		78,393		153,406
FUND BALANCES, BEGINNING	- 11 -	140,882	_	140,882		140,882		
FUND BALANCES, ENDING	\$	96,833	\$	65,869	\$	219,275	\$	153,406

#### DISTRICT ATTORNEY FORFEITURE FUND

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL

		Budgeted	l Amour	its				
		riginal		Final		Actual	Fins F	iance with al Budget - Positive legative)
REVENUES								
Forfeitures	\$	-	\$		\$	29,181	\$	29,181
Interest on investments	· <u></u>	750		750		576	(	174)
Total revenues	7 -	750		750	_	29,757		29,007
EXPENDITURES								
Judicial:								
Supplies		1,500		1,500		707		793
Other services		5,000		5,000	- , <u></u>	19,488	(	14,488)
Total expenditures		6,500	<u> </u>	6,500		20,195		13,695)
NET CHANGE IN FUND BALANCES	(	5,750)	(	5,750)		9,562		15,312
FUND BALANCES, BEGINNING	M. <u>115</u>	65,289		65,289		65,289		
FUND BALANCES, ENDING	\$	59,539	\$	59,539	\$	74,851	\$	15,312

#### SHERIFF SEIZURE FUND

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL

		Budgeted	i Amou	nts				
		Original		Final		Actual	Fina I	iance with al Budget - Positive Vegative)
REVENUES								
Forfeitures	\$		\$		\$	14,747	\$	14,747
Interest on investments		-				2,827		2,827
Total revenues	<u> </u>	- L	-	- 1	"W	17,574		17,574
EXPENDITURES								
Public safety:								
Supplies		3,500		3,500		1,890		1,610
Other services		35,000	· <u> </u>	35,000	<u> </u>	18,840		16,160
Total expenditures	'' Y <u>-</u>	38,500	111	38,500	<u>-</u>	20,730		17,770
NET CHANGE IN FUND BALANCES	(	38,500)	(	38,500)	(	3,156)		35,344
FUND BALANCES, BEGINNING	, William	344,691	1	344,691		344,691	1	
FUND BALANCES, ENDING	\$	306,191	\$	306,191	\$	341,535	\$	35,344

#### DEBT SERVICE FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL

#### FOR THE YEAR ENDED SEPTEMBER 30, 2009

		Budgeted	l Amo	unts				
		Original		Final		Actual	Fina P	ance with I Budget - Positive Legative)
REVENUES								
Property taxes	\$	446,478	\$	446,478	\$	465,958	\$	19,480
Interest on investments	· II - <u> </u>	8,000		8,000		1,574	(	6,426)
Total revenues	11 E	454,478		454,478	_	467,532		13,054
EXPENDITURES								
Debt service:								
Principal		410,000		410,000		410,000		•
Interest	<u> </u>	98,930		98,930		98,680		250
Total expenditures		508,930	_	508,930	_	508,680		250
NET CHANGE IN FUND BALANCES	(	54,452)	(	54,452)	(	41,148)		13,304
FUND BALANCES, BEGINNING	_	158,929	_	158,929		158,929	- <u> </u>	<u>-</u>
FUND BALANCES, ENDING	\$_	104,477	\$	104,477	\$	117,781	\$	13,304

#### **AGENCY FUNDS**

Agency Funds are used to account for assets held by the County as an agent for individual private organizations and other governments. The following are the County's Fiduciary Funds:

County Treasurer – This fund is used as a clearing account for the allocation of resources collected by fee offices, pending audit and distribution to other entities.

**District Clerk** – This fund is used to account for monies held on behalf of individuals in accordance with court ordered decrees by the District Clerk.

Tax Collector – This fund is used to record tax collections which are deposited intact pending audit and distribution to the state and other taxing authorities.

State Fees – This fund is used to account for fees collected on behalf of the State of Texas.

Juvenile Probation and Corrections — This fund is used to account for funds received from the State of Texas for supervision, rehabilitation and placement of juvenile probationers.

Community Supervision and Corrections – This fund is used to account for funds received from the State of Texas for supervision, rehabilitation and placement of adult probationers.

*Inmate Commissary* – This fund is used to account for inmate deposits which may be used by inmates to purchase miscellaneous personal items.

**Richland Chambers** – This fund is used to account for mortgage payments received from property owners and held in escrow for improvement due to default on a performance bond.

Special Forfeiture – This fund is used to account for cash seized by law enforcement personnel prior to court order as to its disposition.

**Economic Development** – This fund is used to account for funds available to the Corsicana Navarro County Economic Development commission to be used to further economic development in Navarro County.

### COMBINING STATEMENT OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES

#### FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2009

	Balance October 1, 2008	Additions	Deductions	Balance September 30, 2009
COUNTY TREASURER				
Assets:	n 1 500 675	0 70 165 222	0 (0 700 416	A 0.040 f01
Cash	\$ 1,592,675	\$ 70,165,332	\$ 69,709,416	\$ 2,048,591
Investments	1,295,767	3,878,516	4,112,432	1,061,851
Total assets	\$ 2,888,442	\$ 74,043,849	\$ 73,821,849	\$ 3,110,442
Liabilities:				
Due to others	\$ 2,888,442	\$ 74,043,849	\$ 73,821,849	\$ 3,110,442
Total liabilities	\$ 2,888,442	\$ 74,043,849	\$ 73,821,849	\$ 3,110,442
DISTRICT CLERK				
Assets:				
Cash	\$161,214	\$1,100,784	\$ 952,190	\$309,808
Total assets	\$ 161,214	\$1,100,784	\$952,190	\$ 309,808
Liabilities:				
Due to others	\$ 161,214	\$1,100,784	\$ 952,190	\$ 309,808
Total liabilities	\$ 161,214	\$1,100,784	\$ 952,190	\$ 309,808
TAX ASSESSOR AND COLLECTOR				
Assets:				
Cash	\$ 656,602	\$ 36,425,525	\$ 36,253,466	\$828,661
Total assets	\$ 656,602	\$ 36,425,525	\$ 36,253,466	\$ 828,661
Liabilities:				
Due to others	\$ 656,602	\$ 36,425,525	\$ 36,253,466	\$828,661
Total liabilities	\$ 656,602	\$ 36,425,525	\$ 36,253,466	\$ 828,661

# COMBINING STATEMENT OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES (Continued) FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2009

	Balance October 1, 2008	Additions	Deductions	Balance September 30, 2009
STATE FEES				
Assets:				
Cash	\$164,664	\$766,762	\$ 790,776	\$140,649
Total assets	\$ <u>164,664</u>	\$ 766,762	\$ 790,776	\$ 140,649
Liabilities:				
Due to others	\$ <u>164,664</u>	\$766,762	\$ 790,776	\$ 140,649
Total liabilities	\$164,664	\$ 766,762	\$790,776	\$ 140,649
JUVENILE PROBATION AND C	ORRECTIONS			
Assets:				
Cash	\$ 3,176	\$ 703,736	\$ 699,207	\$ 7,704
Investments	278,498	298,009	332,425	244,082
Accounts receivable	10,321	<u> </u>	10,321	
Total assets	\$ 291,995	\$ 1,001,744	\$ 1,041,953	\$251,786
Liabilities:				
Due to others	291,995	1,001,744	1,041,953	251,786
Total liabilities	\$ 291,995	\$1,001,744	\$ 1,041,953	\$251,786
COMMUNITY SUPERVISION A	ND CORRECTIONS			
Assets:				
Cash	\$ 8,870	\$ 1,837,735	\$ 1,846,406	\$ 200
Investments	484,116	796,820	837,150	443,786
Total assets	\$ <u>492,986</u>	\$ 2,634,555	\$ 2,683,556	\$ 443,984
Liabilities:				
Due to others	492,986	2,634,555	2,683,556	443,984
Total liabilities	\$ 492,986	\$ 2,634,555	\$2,683,556	\$ 443,984

# COMBINING STATEMENT OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES (Continued) FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2009

	Balance October 1, 2008	Additions	Deductions	Balance September 30, 2009
INMATE COMMISSARY Assets:				
Cash	\$ 150,046	\$33,110	\$ 30,546	\$ 152,610
Total assets	\$150,046	\$ 33,110	\$ 30,546	\$ 152,610
Liabilities:				
Due to others	\$ <u>150,046</u>	\$33,110	\$30,546	\$ 152,610
Total liabilities	\$ 150,046	\$ 33,110	\$ 30,546	\$ 152,610
RICHLAND CHAMBERS				
Assets:				
Cash	\$ 220	\$ 3	\$ 223	\$ -
Investments	92,052	752	- <u> </u>	92,804
Total assets	\$ 92,272	\$ 755	\$ 223	\$ 92,804
Liabilities:				
Due to others	\$ 92,272	\$755	\$ 223	\$92,804
Total liabilities	\$92,272	\$ 755	\$ 223	\$ 92,804
SPECIAL FORFEITURE				
Assets:				
Cash	\$ 53,520	\$ 90,743	\$ 32,069	\$ 112,194
Investments	37,046	273	36,038	1,281
Total assets	\$ 90,566	\$ 91,016	\$ 68,107	\$ 113,475
Liabilities:				
Due to others	\$90,566	\$91,016	\$68,107	\$ 113,475
Total liabilities	\$90,566	\$ 91,016	\$ 68,107	\$ 113,475

## COMBINING STATEMENT OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES

## (Continued) FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2009

	Balance October 1, 2008	Additions	Deductions	Balance September 30, 2009
ECONOMIC DEVELOPMENT				
Assets:				
Cash	\$ 198	\$ 140,006	\$ 140,000	\$ 204
Investments	<u>7,019</u>	50,077	55,000	2,096
Total assets	\$ 7,217	\$ 190,083	\$ 195,000	\$2,300
Liabilities:				
Due to others	\$7,217	\$ 190,083	\$ 195,000	\$
Total liabilities	\$ 7,217	\$ 190,083	\$ 195,000	\$2,300
TOTALS - ALL AGENCY FUNDS				
Assets:				
Cash	\$ 2,791,185	\$ 111,263,735	\$ 110,454,300	\$ 3,600,619
Investments	2,194,498	5,024,447	5,373,045	1,845,900
Accounts receivable	10,321	-	10,321	-
Total assets	\$ 4,996,004	\$ 116,288,182	\$ 115,837,666	\$ 5,446,519
Liabilities:				
Due to others	4,996,004	116,288,182	115,837,666	5,446,519
Total liabilities	\$ 4,996,004	\$ 116,288,182	\$ 115,837,666	\$ 5,446,519

### STATISTICAL SECTION

# NET ASSETS BY COMPONENT

# LAST SEVEN FISCAL YEARS (Accrual Basis of Accounting) (Unaudited)

		Governmental activities:  Invested in capital assets, net of related debt \$ 9,  Restricted 2,  Unrestricted 7,	Total governmental activities net assets \$ 19,	Primary government:  Invested in capital assets, net of related debt \$ 9,  Restricted 2,  Unrestricted 7,	Total primary government net assets \$\simes \frac{19}{19},
	2009	9,225,606 2,669,973 7,298,077	\$ 19,193,656	\$ 9,225,606 2,669,973 7,298,077	\$ 19,193,656
	2008	\$ 8,796,531 590,630 10,053,068	\$ 19,440,229	\$ 8,796,531 590,630 10,053,068	\$ 19,440,229
	2007	\$ 8,863,264 540,403 9,514,719	\$ 18,918,386	\$ 8,863,264 540,403 9,514,719	\$ 18,918,386
Fiscal Year	2006	\$ 5,402,943 216,243 9,316,723	\$ 14,935,909	\$ 5,402,943 216,243 9,316,723	\$ 14,935,909
	2005	\$ 5,262,282 209,410 11,852,277	\$ 17,323,969	\$ 5,262,282 209,410 11,852,277	\$ 17,323,969
	2004	\$ 5,158,950 117,970 10,325,277	\$ 15,602,197	\$ 5,158,950 117,970 10,325,277	\$ 15,602,197
	2003	\$ 9,681,996 88,174 748,001	\$ 10,518,171	\$ 9,681,996 88,174 748,001	\$ 10,518,171

Source: Navarro County financial records.

Notes:

Ten years of information is not available. The County did not implement GASB 34 until fiscal year 2003.

# CHANGES IN NET ASSETS

LAST SEVEN FISCAL YEARS
(Accrual Basis of Accounting)
(Unaudited)

Fiscal Year

		2009	L	2008		2007	İ	2006		2005	1	2004		2003	
A FORMAL PARTY OF THE PARTY OF															
Governmental activities:															
General government	€9	5,161,840	S	4,965,892	69	4,134,266	69	4,657,019	69	3,487,974	€9	2,865,783	69	3,163,495	
Judicial		2,320,480		2,303,243		1,856,239		1,712,038		1,572,895		1,475,290		1,426,165	
Public safety		11,031,850		10,668,710		10,734,372		9,904,223		9,271,062		8,403,798		9,366,019	
Health and welfare		577,654		486,507		640,210		552,226		739,859		541,610		638,390	
Roads and highways		4,622,991		3,882,420		3,431,564		3,336,241		3,343,359		2,995,184		3,236,163	
Interest on long-term debt		121,427		144,006		161,552		169,560	1	193,267	1	324,278	١	409,133	
Total expenses		23,836,242		22,450,778		20,958,203	1	20,331,307		18,608,416	Н	16,605,943		18,239,365	
PROGRAM REVENUES															
Governmental activities:															
Fees, Fines and Charges for Services:															
General government	69	1,513,036	69	1,547,567	69	1,634,983	69	1,502,162	69	1,166,698	€9	1,207,523	69	1,060,256	
Judicial		1,053,547		1,242,365		1,396,525		2,300,723		3,520,074		2,976,422		1,790,354	
Public safety		629,777		729,243		365,659		511,194		355,940		298,091		492,310	
Health and welfare		ė						41		13,364		36,286		110,750	
Roads and highways		905,724		924,256		849,518		955,394		974,603		957,431		1,080,451	
Operating grants and contributions		3,202,347		3,092,844		3,136,177		3,107,358		2,854,546		2,939,574		3,200,367	
Capital grants and contributions		359,550	l			•		t			١	•	١		
Total governmental activities program revenues	1	7,663,981	44.	7,536,275		7,382,862		8,376,831	ı	8,885,225	1	8,415,327	- 1	7,734,488	
NET (EXPENSE) REVENUES Governmental activities	š	\$( 16,172,261)	×	\$( 14,914,503)	) <b>%</b>	13,575,341)	)\$	11,954,476)	)s	\$( 9,723,191)	3	8,190,616)	×	\$( 10,504,877)	
Total primary government net expense		(16,172,261)		14,914,503)		13,575,341)	J	(11,954,476)	٦	( 9,723,191)	J	8,190,616)		10,504,877)	

CHANGES IN NET ASSETS
(Continued)
LAST SEVEN FISCAL YEARS
(Accrual Basis of Accounting)
(Unaudited)

							Fisc	Fiscal Year						
		2009		2008		2007		2006		2005		2004		2003
GENERAL REVENUES AND OTHER CHANGES IN NET ASSETS	GES IN NE	T ASSETS												
Governmental activities:														
Taxes														
Property taxes	69	13,658,077	69	12,640,920	6-9	11,627,040	69	10,761,523	\$ 10	10,180,808	69	9,154,236	69	8,103,709
Sales tax		1,998,786		2,251,771		1,769,539		1,744,918		1,553,432		1,477,607		1,353,292
Mixed beverage		37,065		33,948		36,163		29,620		27,864		24,675		31,103
Unrestricted grants and contributions						89,649		74,851		43,730		48,990		25,517
Investment earnings		79,340		280,494		356,684		299,310		174,064		61,053		46,609
Miscellaneous		136,644		176,507		•								
Gain from sale of capital assets		15,776	m	52,706		274,266				•		•		
Total governmental activities		15,925,688		15,436,346		14,153,341		12,910,222	=	11,979,898	=	10,766,561		9,560,230
Total primary government		15,925,688		15,436,346		14,153,341		12,910,222	=	11,979,898	٦	10,766,561		9,560,230
CHANGE IN NET ASSETS Governmental activities	٠	246.573)		521.843		578.000		955.746		2,256,707		2.575.945	Ų	944,647)
	1													
Total primary government	<b>%</b>	246,573)	69	521,843	89	578,000	89	955,746	, s	2,256,707	8	2,575,945	<b>%</b>	944,647)
Prior period adjustment	8		8		e	\$ 3,404,477	<b>2</b>	\$( 3,343,806)	2	541,025)	8	\$ 2,508,171	69	

Source: Navarro County financial records

Note:

Ten years of information is not available. The County did not implement GASB 34 until fiscal year 2003.

### FUND BALANCES GOVERNMENTAL FUNDS

#### LAST TEN FISCAL YEARS

(Modified accrual basis of accounting) (Unaudited)

				Fisca	al Year	r		
		2009		2008		2007		2006
General fund								
Reserved for prepaid items	\$	184,587	\$	214,468	\$	-	\$	
Unreserved, undesignated	_	2,611,547	_	3,286,889	<u> -</u>	2,948,940	_	2,507,319
Total general fund	\$_	2,796,134	\$_	3,501,357	\$_	2,948,940	\$_	2,507,319
All other governmental funds								
Reserved for:								
Debt service	\$	117,781	\$	158,929	\$	157,029	\$	225,128
Capital projects fund		353,519		349,659		338,521		6,705
Grant expenditures		_ 100		216		145		-
Prepaid items		3,452		1 <u>-</u>		_		-
Unreserved, reported in:								
Special revenue funds	' - '-	2,020,173	_	1,933,319	_	1,458,115	-	1,396,483
Total all other								
governmental funds	\$_	2,494,925	\$_	2,442,123	\$_	1,953,810	\$_	1,628,316

Source: Navarro County financial records

Fiscal Year

					1 1504	TOM					
_	2005		2004	-	2003	-	2002		2001		2000
\$	2,311,517	\$	2,706,245	\$_	- 286,858	\$_	356,625	\$_	1,855,605	\$	2,017,088
\$_	2,311,517	\$_	2,706,245	\$_	286,858	\$_	356,625	\$_	1,855,605	\$_	2,017,088
\$	217,512 9,002 - -	\$	146,289 8,770 61	\$	25,731 8,673 53,770	\$	6,611 8,562 -	\$	15,006 15,006 - -	\$	15,345 14,226
_	1,395,960	_	1,658,723	-	1,709,670	_	2,260,553	Ť	3,304,195	_	3,976,147
\$_	1,622,474	\$_	1,813,843	\$_	1,797,844	\$_	2,275,726	\$_	3,334,207	\$_	4,005,718

### CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

#### LAST TEN FISCAL YEARS

(Modified accrual basis of accounting) (Unaudited)

				Fiscal	Year	r		
		2009		2008		2007		2006
REVENUES								
Property taxes	\$	13,578,686	\$	12,582,395	\$	11,658,503	\$	10,893,689
Intergovernmental		5,306,197		5,365,900		5,007,527		5,074,899
Licenses and permits		905,724		924,256		845,302		953,756
Fees of office		1,805,455		1,932,416		2,034,084		1,791,271
Fines and forfeitures		1,201,555		1,525,735		1,223,117		1,219,525
Interest on investments		79,338		280,371		351,055		299,310
Other		552,934		473,659		385,414		469,856
Total revenues		23,429,889		23,084,732		21,505,002		20,702,306
EXPENDITURES								
General government		4,987,296		4,769,753		4,084,834		4,632,701
Judicial		2,313,420		2,303,243		1,861,415		1,708,627
Public safety		10,450,626		10,137,780		10,143,012		9,299,401
Health and welfare		577,157		486,507		640,522		547,236
Roads and highways		4,143,951		3,429,274		2,982,327		3,187,307
Capital outlay		1,246,781		321,583		731,251		998,598
Debt service								
Principal		564,714		653,330		617,348		615,824
Interest and fiscal charges		102,557		124,645		129,902		150,667
Intergovernmental		115,916		146,065		-		-
Total expenditures		24,502,418	_	22,372,180	ļ., ī	21,190,611		21,140,361
EXCESS OF REVENUES								
OVER (UNDER) EXPENDITURES	(	1,072,529)	_	712,552	_	314,391	(	438,055)

					Fisca	l Year					1 1 1
	2005		2004		2003	-	2002	_	2001		2000
\$	9,862,193	\$	9,862,193	\$	8,539,840	\$	7,478,450	\$	7,439,200	\$	6,837,999
	4,409,319		4,409,319		4,771,585		4,764,121		5,612,912		6,081,318
	957,100		957,100		939,268		988,011		970,405		974,366
	1,511,807		1,511,807		1,354,578		1,289,472		1,214,474		1,199,522
	1,066,236		1,066,236		808,452		919,013		829,418		965,527
	61,054		61,054		46,608		120,510		379,373		440,117
	400,837		400,837		517,417		336,860		456,056		379,684
Ī	18,268,546	-	18,268,546	=	16,977,748	_	15,896,437	_	16,901,838	_	16,878,533
	2,867,002		2,867,002		3,028,314		3,211,878		3,042,241		2,757,169
	1,468,486		1,468,486		1,359,930		1,564,788		1,331,204		1,220,739
	7,808,514		7,808,514		8,448,497		8,030,163		7,680,490		6,941,822
	541,133		541,133		633,710		630,842		622,174		763,957
	2,823,374		2,823,374		2,956,964		3,240,903		3,062,180		2,675,777
	196,725		196,725		476,811		679,002		1,533,052		2,107,152
	548,029		548,029		752,201		629,970		563,337		498,089
	327,352		327,352		368,969		397,897		445,428		416,367
_	-			_	-	_	-	_	-	_	
-	16,580,615	"-	16,580,615		18,025,396	_	18,385,443	-	18,280,106	-	17,381,072
	1,687,931		1,687,931	(	1,047,648)	(	2,489,006)	(	1,378,268)	(	502,539

# CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS (Continued)

#### LAST TEN FISCAL YEARS

(Modified accrual basis of accounting) (Unaudited)

				Fiscal	Year		
		2009		2008		2007	2006
OTHER FINANCING							
SOURCES (USES)							
Transfers in	\$	-	\$	-	\$	10,000	\$ -
Transfers out				-	(	10,000)	-
Increase in obligations - capital lease		371,479		-		125,301	639,700
Proceeds from sale of capital assets		48,629		68,706		336,758	-
Payment to escrow agent		-		-		-	-
Issuance of refunding bonds		-		<u> </u>		-	
Total other financing				w Table			
sources (uses)	_	420,108	_	68,706		462,059	 639,700
NET CHANGE IN FUND BALANCES	\$ <u>(</u>	652,421)	\$	781,258	\$	776,450	\$ 201,645
PRIOR PERIOD ADJUSTMENT	\$	-	\$	200,708	\$	H-11-	\$ 
DEBT SERVICES (PRINCIPAL AND INTEREST) AS PERCENTAGE OF							
NONCAPITAL EXPENDITURES		2.87%		4.37%		3.79%	3.96%

Source: Navarro County financial records

Fiscal Year

					risca	I Year					
	2005	2005 2004			2003		2002		2001		2000
\$	84,568 84,568)	\$	313,500 313,500)	\$	202,701 202,701)	\$	10,000 10,000)	\$	-	\$ (	17,500 17,500)
(	4,410,297)				500,000 - -		- - - -		504,282 - -		500,000 - -
	34,703		-		500,000		<u> </u>		504,282		500,000
\$_	1,722,634	\$_	1,687,931	\$ <u>(</u>	547,648)	\$ <u>(</u>	2,489,006)	\$ <u>(</u>	873,986)	\$ <u>(</u>	2,539)
\$ <u>(</u>	541,025)	\$	2,508,171	\$		\$		\$	-	\$	-
	4.30%		5.64%		6.82%		6.16%		6.41%		6.37%

#### ASSESSED VALUE AND ACTUAL VALUE OF TAXABLE PROPERTY

#### LAST TEN FISCAL YEARS

(Unaudited)

				Real Property						
Fiscal Year	_	Residential Property	_	Commercial Property	Other Property	Personal Property	_	Less: Tax-exempt Property	Total Taxable Assessed Value a	Total Direct Tax Rate
2009	\$	1,443,665,630	\$	817,263,660	\$ 592,679,730	\$ 801,211,720	\$	838,148,310	\$ 2,816,672,430	0.5828
2008		1,289,921,330		735,093,369	534,895,630	783,600,909		718,573,800	2,624,937,438	0.5754
2007		777,115,025		719,526,624	493,320,350	701,804,640		733,375,809	1,958,390,830	0.5973
2006		719,863,922		673,271,469	445,306,700	583,501,447		681,554,017	1,740,389,521	0.6243
2005		671,447,079		628,723,124	434,236,080	537,220,183		647,100,552	1,624,525,914	0.6246
2004		624,334,936		596,809,076	429,097,850	536,426,767		632,946,588	1,553,722,041	0.6246
2003		578,691,976		569,551,126	416,400,550	535,156,144		614,082,568	1,485,717,228	0.5860
2002		542,428,141		552,251,146	411,706,820	531,502,550		606,677,868	1,431,210,789	0.5496
2001		504,470,006		524,399,473	413,233,536	523,641,737		608,479,937	1,357,264,815	0.5496
2000		460,780,236		479,161,572	405,354,746	447,812,642		547,441,604	1,245,667,592	0.5496

Source: Navarro County Appraisal District

Notes:

a - Property is assessed at actual value; therefore, the assessed values are equal to actual value.

b - Tax rates are per \$100 of assessed value.

#### DIRECT AND OVERLAPPING PROPERTY TAX RATES<sup>a</sup>

#### LAST TEN FISCAL YEARS

(Unaudited)

		Fiscal Year	
	2009	2008	2007
County direct rates			
General	\$ 0. <b>49</b> 09	\$ 0.4509	\$ 0.4583
Debt Service	0.0200	0.0200	0.0200
Road and bridge	0.1071	0.0955	0.0955
Flood control	0.0090	0.0090	0.0090
Total direct rate	0.6270	0.5754	0.5828
Cities			
Barry	0.3393	0.3237	0.3237
Blooming Grove	0.4859	0.4653	0.4653
Corsicana	0.6272	0.6272	0.6272
Dawson	0.3783	0.3783	0.3783
Emhouse	0.3072	0.3072	0.3332
Frost	0.5000	0.5000	0.5000
Goodlow	0.0897	0.0897	0.8970
Kerens	0.6434	0.6434	0.6329
Rice	0.4200	0.3700	0.3100
Richland	0.2056	0.2056	0.2068
School Districts			
Blooming Grove	1.1200	1.1200	1.1231
Corsicana	1.2830	1.2857	1.2850
Dawson	1.2900	1.2900	1.2900
Frost	1.2550	1.2850	1.1150
Kerens	1.1200	1.1227	1.1000
Mildred	1.2498	1.2838	1.2427
Rice	1.4200	1.4200	1.1809
Colleges			
Navarro College	0.1190	0.1190	0.1200

<sup>&</sup>lt;sup>a</sup> Tax rates are per \$100 of assessed value

Source: Navarro County Appraisal District

Note: Overlapping rates are those of other governments that apply to property owners within Navarro County. Not all overlapping rates apply to all County property owners. For example, although the total Direct Rate for Navarro County applies to all County property owners, a specific City's tax rate applies only to those taxpayers whose property is located within the City's geographic boundaries. The Navarro College rate applies to all County property owners.

						PR	scal Year						
	2006		2005		2004		2003		2002		2001		2000
	0.4720	<b>c</b>	0.4970	•	0.4010	e	0.4696	•	0.4267	•	0.4069	œ	0.406
5	0.4739	\$	0.4870	\$	0.4818	\$	0.4686	\$	0.4367	\$	0.4068	\$	0.4060
	0.0313		0.0363		0.0442		0.0574		0.0575		0.0510		0.051
	0.0831		0.0920		0.0896		0.0896		0.0828		0.0828		0.082
-	0.0090	1150	0.0090		0.0090		0.0090		0.0090	_	0.0090	-	0.009
	0.5973		0.6243		0.6246		0.6246		0.5860		0.5496		0.549
	0.3279		0.3345		0.3345		0.3380		0.3380		0.3380		0.340
	0.5000		0.4940		0.4514		0.4383		0.4365		0.4387		0.430
	0.6272		0.6272		0.6273		0.5995		0.5995		0.5995		0.599
	0.4143		0.4516		0.4470		0.4335		0.4334		0.4268		0.421
	0.3332		0.3341		0.3600		0.3377		0.3377		0.3377		0.337
	0.5000		0.5000		0.5000		0.4834		0.4983		0.4900		0.490
	0.1000		0.1000		0.1000		0.1000		0.1000		0.1000		0.100
	0.6584		0.6107		0.5500		0.5500		0.5500		0.5500		0.516
	0.3200		0.3063		0.2850		0.2675		0.2500		0.2294		0.229
	0.2009		0.2056		0.2026		0.2082		0.2079		0.1964		0.216
	1.4530		1.5830		1.5685		1.5781		1.5000		1.5000		1.500
	1.5038		1.6746		1.6746		1.5208		1.4908		1.4908		1.490
	1.3700		1.5000		1.5000		1.5000		1.5000		1.5000		1.500
	1.4600		1.5650		1.5650		1.5300		1.4300		1.4300		1.430
	1.3060		1.4000		1.4000		1.4000		1.4000		1.4000		1.400
	1.3027		1.4220		1.4220		1.4220		1.4220		1.4220		1.422
	1.4882		1.5896		1.5896		1.5720		1.5822		1.5696		1.53
	0.1350		0.1405		0.1405		0.1405		0.1405		0.1405		0.141

#### PRINCIPAL PROPERTY TAXPAYERS

#### **CURRENT YEAR AND NINE YEARS AGO**

(Unaudited)

			2009		2000					
Taxpayer		Taxable Assessed Value <sup>a</sup>	Rank	Percentage of Total Taxable Assessed Value		Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value		
HD USA 5147	\$	61,084,750	1	3.12%	\$	-		- %		
Oncor Electric Delivery Co.		48,008,780	2	2.45%		-		- %		
Russell Stover Candies		47,028,340	3	2.40%		-		- %		
Guardian Industries - Abated		36,583,990	4	1.87%		-		- %		
Guardian Industries Corp.		31,867,020	5	1.63%		38,521,880	2	3.42%		
Energy Transfer Fuel, LP		29,956,070	6	1.53%		-		- %		
True Value Company		25,173,180	7	1.29%		-		- %		
Magellan Pipeline		19,760,200	8	1.01%				- %		
National Ind. Portfolio Borrowers		19,051,900	9	0.97%		- '		- %		
Kohl's Dist. Center #607 Abated		19,001,110	10	0.97%		-		- %		
K-Mart Corporation		-		- %		65,378,459	1	5.81%		
Texas Utility Electric Company		-		- %		29,939,510	3	2.66%		
Cotter and Company				- %		15,192,644	4	1.35%		
Southwestern Bell Telephone				- %		14,231,520	5	1.26%		
Tenneco				- %		12,048,620	6	1.07%		
Venture Stores, Inc.				- %		11,779,175	7	1.05%		
Navarro Regional Hospital				- %		8,363,770	8	0.74%		
Mobil Pipeline				- %		8,322,370	9	0.74%		
Tom's Foods, Inc.	_			%	_	7,718,580	10	0.69%		
Total	\$	337,515,340		17.23%	\$_	211,496,528		18.79%		
Total taxable assessed value	\$	1,958,390,830		100.00%	\$_	1,125,520,875		100.00%		

Source: Navarro Central Appraisal District

#### PROPERTY TAX LEVIES AND COLLECTIONS

#### LAST TEN FISCAL YEARS

(Unaudited)

		Collected v			Total Collect	ions to Date	
Fiscal Year	Tax Levy as of Fiscal Year Enda	Amount	Percentage of Levy	Subsequent Collections	Amount	Percentage of Levy	
2009	\$ 14,028,658	\$ 13,567,457	96.71%	\$ -	\$ 13,567,457	96.71%	
2008	12,873,626	12,388,389	96.23%	218,964	12,607,353	97.93%	
2007	11,705,948	11,393,385	97.33%	580,140	11,973,525	102.29%	
2006	10,897,426	10,486,115	96.23%	291,155	10,777,270	98.90%	
2005	10,185,754	9,501,283	93.28%	723,277	10,224,560	100.38%	
2004	9,741,985	8,984,655	92.23%	938,757	9,923,412	101.86%	
2003	8,736,464	7,861,313	89.98%	1,232,486	9,093,799	104.09%	
2002	7,891,809	6,878,775	87.16%	624,143	7,502,918	95.07%	
2001	7,461,607	6,788,931	90.98%	664,139	7,453,070	99.89%	
2000	6,844,765	6,293,171	91.94%	555,078	6,848,249	100.05%	

Source: Navarro County Tax Assessor/Collector

Notes:

a - Tax levies consider supplemental value changes during the initial fiscal year.

#### RATIOS OF OUTSTANDING DEBT BY TYPE

#### LAST TEN FISCAL YEARS

(Unaudited)

#### Governmental Activities

Fiscal Year	0	General bligation Bonds		tificates bligation	_	Capital Leases	1	Total Long-term Debt	Percentage of Personal Income <sup>b,c</sup>	Per Capita <sup>b</sup>
2009	\$	2,850,000	\$		\$	398,344	\$	3,248,344	N/A	\$ 64.03
2008		3,260,000		-		184,153		3,444,153	0.40%	70.36
2007		3,655,000		-		442,482		4,097,482	0.33%	83.71
2006		4,060,000		-		550,605		4,610,605	0.39%	95.16
2005		4,445,000		-		141,728		4,586,728	0.41%	94.19
2004			4	,625,000		268,308		4,893,308	0.46%	101.68
2003		-	4	,900,000		541,337		5,441,337	0.54%	114.87
2002		THE L	5	,150,000		543,538		5,693,538	0.57%	121.60
2001		-	5	,400,000		923,507		6,323,507	0.65%	137.31
2000		-	5	,625,000		771,004		6,396,004	0.68%	141.07

Source: Navarro County financial records

Notes: a - Details regarding the County's outstanding debt can be found in the notes to the financial statements.

- b See Table 13 for personal income and population data.
- c Personal income for 2009 is not available.

## RATIOS OF NET GENERAL BONDED DEBT OUTSTANDING <sup>a</sup> LAST TEN FISCAL YEARS

(Unaudited)

		Gene	ral Bon	ded Debt O	itstand	ing					
Fiscal Year	_	General Obligation Bonds	_	ertificates Obligation		Total	A	Less: Amounts vailable for ebt Service	Net General Bonded Debt	Percentage of Actual Taxable Property Value	Per Capita <sup>c</sup>
2009	\$	2,850,000	\$		\$	2,850,000	\$	117,781	\$ 2,732,219	0.09%	\$ 52.64
2008		3,260,000		-		3,260,000		158,929	3,101,071	0.12%	63.35
2007		3,655,000		٠.		3,655,000		215,793	3,439,207	0.18%	70.26
2006		4,060,000				4,060,000		225,128	3,834,872	0.22%	79.15
2005		4,445,000				4,445,000		217,512	4,227,488	0.26%	86.82
2004		- 1		4,625,000		4,625,000		146,289	4,478,711	0.29%	93.07
2003		-		4,900,000		4,900,000		25,731	4,874,269	0.33%	102.90
2002		-		5,150,000		5,150,000		6,611	5,143,389	0.36%	109.85
2001		- 1		5,400,000		5,400,000		15,006	5,384,994	0.40%	116.93
2000		_		5,625,000		5,625,000		15,345	5,609,655	0.45%	123.73

Source: Navarro County financial records

Notes: a - Details regarding the County's outstanding debt can be found in the notes to the financial statements.

b - See Table 5 for property value data.

c - See Table 13 for population data.

#### DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT

#### AS OF SEPTEMBER 30, 2009

(Unaudited)

	Percentage Applicable to Navarro County	Net Debt
Taxing Jurisdiction	County	Net Deat
County-wide		
Navarro County	100.00%	\$ 4,097,482
Cities		
Angus	100.00%	
Barry	100.00%	2
Blooming Grove	100.00%	148,510
Corsicana	100.00%	83,593,239
Dawson	100.00%	377,969
Emhouse	100.00%	
Eureka	100.00%	<u>.</u>
Frost	100.00%	276,000
Goodlow	100.00%	
Kerens	100.00%	425,220
Mildred	100.00%	-
Navarro Mills	100.00%	
Oak Valley	100.00%	
Powell	100.00%	
Retreat	100.00%	
Rice	100.00%	_
Richland	100.00%	443,983
Total Cities		85,264,921
School District		
Blooming Grove	100.00%	243,775
Corsicana	100.00%	69,187,665
Dawson	100.00%	1,135,000
Frost	100.00%	1,237,440
Kerens	100.00%	
Mildred	100.00%	29,168,139
Rice	100.00%	13,024,210
Total School Districts		113,996,229
Colleges		
Navarro College	100.00%	31,371,784
Total direct and overlapping debt		\$ 234,730,416

Sources: Net debt information in this table was obtained by direct contact with each jurisdiction without further verification.

#### LEGAL DEBT MARGIN INFORMATION

#### LAST TEN FISCAL YEARS

(Unaudited)

				Fisca	l Yea	r		
		2009		2008	п	2007		2006
Assessed value of real property	\$	2,816,672,430	\$	2,624,937,438	\$	1,958,390,830	\$	1,740,389,521
Debt limit rate	_	5%	_	5%		5%	_	5%
Debt limit		140,833,622	1	131,246,872		97,919,542		87,019,476
Debt applicable to limit:								
Total bonded debt		2,850,000		3,655,000		3,655,000		4,060,000
Less: amount set aside for repayment	- II	177,069		143,082		215,793		225,128
Total net debt applicable to limit		2,672,931		3,511,918	****	3,439,207		3,834,872
Legal debt margin	\$	138,160,691	\$_	127,734,954	\$	94,480,335	\$_	83,184,604
Total net debt applicable to the limit								
as a percentage of debt limit		1.90%		2.68%		3.51%		4.41%

Source: Navarro County financial records

Under Legislative provision, any county, any political subdivision of a county, any number of adjoining counties, or any political subdivision of the state, or any defined district now or hereafter to be described and defined within the State of Texas, and which may or may not include towns, villages, or municipal corporations, upon a vote of two-thirds majority of the resident property taxpayers voting thereon who are qualified electors of such district or territory to be affected thereby, in addition to all other debts, any issue bonds or otherwise lend its credit in any amount not to exceed one-fourth of the assessed valuation of the real property of such district or territory, except that the total bonded indebtedness of any city or town shall never exceed the limits imposed by other provisions of this Constitution, and levy and collect taxes to pay the interest thereon and provide a sinking fund for the redemption thereof.

Fiscal Year

	2005	_	2004		2003		2002	- 11	2001		2000
\$_	1,624,525,914 5%	\$	1,553,722,041 5%	\$_	1,485,717,228 <u>5</u> %	\$	1,431,210,789 5%	\$_	1,357,264,815 <u>5</u> %	\$	1,245,667,592 5%
_	81,226,296		77,686,102		74,285,861	Ę	71,560,539	-	67,863,241		62,283,380
_	4,445,000 217,512 4,227,488	_	4,625,000 146,289 4,478,711		4,900,000 25,731 4,874,269	-	5,150,000 6,611 5,143,389		5,400,000 15,006 5,384,994	-	5,625,000 15,345 5,609,655
\$_	76,998,808	\$_	73,207,391	\$_	69,411,592	\$_	66,417,150	\$_	62,478,247	\$_	56,673,725
	5.20%		5.77%		6.56%		7.19%		7.94%		9.01%

#### **DEMOGRAPHIC AND ECONOMIC STATISTICS**

#### LAST TEN CALENDAR YEARS

(Unaudited)

				County				State		United
Calendar Year	Estimated Population <sup>a</sup>			er Capita Personal Income <sup>a</sup>	School Enrollment <sup>b</sup>	Unemployment Rate <sup>c</sup>	of Texas Per Capita Personal Income <sup>a</sup>		States Per Capita Personal Income <sup>a</sup>	
2009	50,774	N/A		N/A	9,493	8.3%		N/A		N/A
2008	48,950	\$ 856,760	\$	16,874	9,439	5.7%	\$	37,774	\$	40,208
2007	48,950	1,234,910		25,228	9,570	5.0%		37,187		38,611
2006	48,450	1,196,404		24,359	9,421	4.9%		35,058		36,629
2005	48,695	1,126,606		23,136	N/A	5.1%		33,160		34,685
2004	48,123	1,067,445		22,182	N/A	5.7%		30,887		33,072
2003	47,371	1,012,538		21,375	N/A	7.6%		29,340		31,466
2002	46,820	993,636		21,222	N/A	6.5%		28,793		30,795
2001	46,052	966,894		20,996	N/A	5.4%		29,012		30,562
2000	45,338	944,452		20,831	N/A	4.5%		28,310		29,843

#### Sources:

- a Texas Workforce Commission
- b Texas Education Agency
- c U. S. Department of Commerce, Bureau of Economic Analysis

Certain of above data have been left blank as the information is not available to Navarro County at this time.

#### PRINCIPAL EMPLOYERS

#### **SEPTEMBER 30, 2009**

(Unaudited)

		2	009
Employer	Nature of Business	Employees	Percentage of Total County Employment
Corsicana I.S.D.	Government/education	811	3.80%
Russell Stover Candies	Candy manufacturing	680	3.18%
Navarro Regional Hospital	Hospital	354	1.66%
Navarro College	Education	321	1.50%
Guardian Industries	Glass manufacturing	318	1.49%
City of Corsicana (includes part-time)	Government/City	338	1.58%
Texas Youth Commission	Government/State Home	299	1.40%
Navarro County	Government/County	284	1.33%
Corsicana Bedding	Beddings	257	1.20%
Kohl's Call Center	Warehousing/retail	216	1.01%
Kohl's Distribution Center	Call Center/retail	200	0.94%
Oil City Iron Works	Castings	172	0.81%
Collin Street Bakery	Food	150	0.70%
Tru-Serve/True Value	Distribution/hardware	149	0.70%
Lance Manufacturing	Snack foods	148	0.69%
Home Depot Distribution Center	Building materials	145	0.68%
JELD-WWEN, Inc.	Windows and doors	85	0.40%
Exxon/Mobil Pipeline	Pipeline	55	0.26%
Northdrop Grumman	Information technology	50	0.23%
Firestone Building Products	Roofing materials	23	0.11%
Total		5,055	23.67%

Source: Corsicana/Navarro County Chamber of Commerce

Notes: Information for 2000 is not available.

a - September 30, 2009, total employment per Texas Workforce Commission - 21,360

#### FULLTIME EMPLOYEES BY FUNCTION

#### LAST SEVEN FISCAL YEARS

(Unaudited)

	Fiscal Year								
Function/Program	2009	2008	2007	2006	2005	2004	2003		
General government									
Elected/appointed officials	5	5	5	5	5	5	5		
Clerical	36	44	42	42	40	38	38		
Building maintenance	3	3	3	3	3	3	3		
Environmental	2	2	2	2	2	1	1		
Judicial									
Judges/justices of the peace	6	7	6	6	6	6	6		
Criminal District Attorney	1	1	1	1	1	1	1		
Assistant prosecutors	5	4	4	4	4	4	4		
Paraprofessionals	4	5	6	6	6	6	6		
Clerical	14	13	11	10	10	5	8		
Public safety									
County sheriff	1	1	1	1	1	1	1		
Constables	4	4	4	4	4	4	4		
Patrol/CID	34	29	29	26	27	30	31		
Jailers	67	78	79	64	66	63	64		
Administration	20	15	23	27	19	14	29		
Juvenile probation	1		1	1	1	1	1		
Health and welfare									
Indigent health care	2	2	2	2	2	2	2		
Jail nurses	4	-	-	-		-			
Roads and highways									
County Commissioners	4	4	4	4	4	4	4		
Road employees	29	33	32	36	34	35	39		
Total	242	250	255	244	235	223	247		

Source: Navarro County Treasurer

Note: Information from 2000 - 2002 is not available.

#### OPERATING INDICATORS BY FUNCTION/PROGRAM

#### LAST SIX FISCAL YEARS

(Unaudited)

			Fiscal	Year								
Function/Program	2009	2008	2007	2006	2005	2004						
General Government												
Auditor's office												
Accounts payable checks issued	11,576	9,389	9,673	9,655	11,513	11,38						
Treasurer's office	,	-,	2,0.0	7,000	11,010	11,50						
Payroll checks issued	1,906	2,192	2,573	2,870	3,215	3,41						
Cash receipts issued	2,611	2,959	2,456	2,315	2,744	2,87						
County clerk				,	-,	_,						
Marriage licenses issued	380	377	425	435	432	402						
Declarations of informal marriage	4	7	12	5	7	(						
Birth certificates issued	650	1,864	1,938	1,918	1.897	2,046						
Death certificates issued	553	451	468	461	427	439						
Tax office												
Title transactions	9,873	11,343	11,043	11,144	1,593	10,806						
Registration transactions	48,746	48,077	46,857	46,561	44,930	42,901						
Tax certificates issued	1,496	1,731	1,868	1,606	1,988	1,844						
Liquor receipts issued	39	32	36	17	70	22						
Beer and wine receipts issued	53	45	52	54	41	28						
Elections administration												
Number of registered voters	26,949	25,067	27,555	27,122	27,396	26,670						
Judicial												
District court												
Civil cases filed	1,413	1,422	1,468	1,545	1,146	1,366						
Civil cases disposed	1,330	1,307	1,666	1,435	1,289	1,478						
Criminal cases filed	696	730	1,058	881	762	759						
Criminal cases disposed	791	814	730	675	707	744						
Juvenile cases filed	62	41	46	51	45	66						
Juvenile cases disposed	67	44	59	44	58	65						
County court												
Civil cases filed	138	109	111	144	96	148						
Civil cases disposed	121	94	99	89	99	118						
Criminal cases filed	1,476	1,948	2,783	2,663	2,551	2,277						
Criminal cases disposed	2,074	2,054	2,534	2,425	2,311	1,882						
Justices of the peace												
Civil cases filed	462	764	524	495	453	484						
Civil cases disposed	511	491	421	410	358	422						
Criminal cases filed	7,246	10,256	10,917	11,414	11,775	12,301						
Criminal cases disposed	6,563	10,595	10,465	9,660	10,220	9,680						

#### **OPERATING INDICATORS BY FUNCTION/PROGRAM**

#### LAST SIX FISCAL YEARS

(Unaudited)

	Fiscal Year									
Function/Program	2009	2008	2007	2006	2005	2004				
Public Safety										
County jail										
Detention officers	72	78	63	51	50	53				
Total persons jailed	3,813	3,806	3,832	4,077	4,194	4,178				
Average prisoner days	190	231	233	205	212	198				
Cost per prisoner day	\$ 76.19	\$ 105.33	\$ 50.97	\$ 50.05	\$ 45.27	\$ 43.58				
County sheriff			0 00.57	0 00.00	Ψ 45.27	Ψ 45.50				
Administration officers	12	15	12	12	12	12				
Patrol officers	24	24	24	24	23	20				
Detectives	7	7	7	7	7	2				
Environmental officers	2	2	2	2	2					
Arrests - NCSO	1,447	1,366	1,444	1,378	1,470	1,243				
Environmental officers	10,954	10,915	10,915	12,463	11,304	10,084				
Communications	10,251	10,510	10,713	12,403	11,504	10,06-				
Communications officers	13	13	13	13	13	1:				
911 calls	20,792	20,585	19,600	20,200	N/A	N/A				
Calls for service	18,013	17,883	18,004	18,931	19,602	17,95				
NCSO vehicles	10,010	11,000	10,001	10,551	15,002	17,55				
Vehicles in fleet	69	56	64	66	60	6				
Miles driven	920,401	959,457	867,876	980,468	869,662	987,984				
Average miles per vehicle	13,945	17,133	13,506	14,418	14,494	16,466				
Gasoline used (gallons)	61,420	57,971	53,081	57,958	65,435	69,350				
Health and welfare										
Number of pauper burial/cremation	2	5	4	7	7	(				
Indigent health care										
Applications approved for assistance	155	97	121	109	120	113				
Texas AgriLife Extension Service										
Number of educational presentations	454	243	238	258	410					
Number of participants in										
educational presentations	16,564	9,930	10,502	12,243	14,866	(*****				
Roads and highways										
Miles of roadways chip sealed	2.0	1.6	6.9	4.1						
Miles of roadways reconstructed	12.0	3.7	5.0	6.4	2.2					
Miles of roadways overlayed		33.7	37.8	34.8	0.1	1 2				
Number of culverts installed	45	49	45	72	76					

Source: Various County Departments

Notes: Miles of roadway are estimated.

Information from 2000 - 2003 is not available.

### CAPITAL ASSETS AND INFRASTRUCTURE STATISTICS BY FUNCTION/PROGRAM

#### LAST SIX FISCAL YEARS

(Unaudited)

			Fiscal	Year		
Function/Program	2009	2008	2007	2006	2005	2004
General government						
Courthouse	1	1	1	1	1	1
Touchscreen voting machines	135	135	135	135	120	
Security scan systems	3	3	3	3	-	-
Public safety						
Justice center	1	1	1	1	1	1
Sheriff's vehicles	68	69	60	66	64	56
Emergency management						
Mobile command center	1	1	1	1	1	112
Emergency operations center	1	1	1	1	1	-
Roads and highways						
County maintenance facilities	5	4	4	5	5	5
Miles of road	916	916	916	916	928	928
Bridges	85	84	84	84	87	87

#### Sources:

County Auditor - Capital Asset Listing Sheriff's Office Texas Department of Transportation County Commissioners

### **COMPLIANCE SECTION**

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Judge and Members of the Commissioners' Court Navarro County, Texas

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Navarro County, Texas (the "County") as of and for the year ended September 30, 2009, which collectively comprise the County's basic financial statements and have issued our report thereon dated April 9, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the County's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the County's financial statements that is more than inconsequential will not be prevented or detected by the County's internal control. We consider the deficiencies described in the accompanying Schedule of Findings and Questioned Costs to be significant deficiencies in internal control over financial reporting (Items 2009-1, 2009-2 and 2008-3).

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the County's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we believe that none of the significant deficiencies described above are a material weakness.

#### **Compliance and Other Matters**

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As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

The County's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. We did not audit the County's response and accordingly, we express no opinion on it.

This report is intended solely for the information and use of management, Commissioners' Court, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

April 9, 2010

# REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

To the Honorable Judge and Members of the Commissioners' Court Navarro County, Texas

#### **Compliance**

We have audited the compliance of the Navarro County, Texas, with the types of compliance requirements described in the U. S. Office of Management and Budget (OMB) Circular a-133 Compliance Supplement that are applicable to each of its major federal programs for the year ended September 30, 2009. The Navarro County, Texas' major federal programs are identified in the summary of auditors' results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the Navarro County, Texas' management. Our responsibility is to express an opinion on the Navarro County, Texas' compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Nonprofit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Navarro County, Texas' compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the Navarro County, Texas' compliance with those requirements.

In our opinion, the Navarro County, Texas, complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended September 30, 2009. However, the results of our auditing procedures disclosed an instance of noncompliance with those requirements, which is required to be reported in accordance with OMB Circular A-133 and is described in the accompanying Schedule of Findings and Questioned Costs as Item 2009-3.

#### **Internal Control Over Compliance**

The management of the Navarro County, Texas, is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the Navarro County, Texas' internal control over compliance with the requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Navarro County, Texas' internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in the County's internal control over compliance that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over compliance that we consider to be significant deficiencies.

A control deficiency in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control. We consider the deficiency in internal control over compliance described in the accompanying Schedule of Findings and Questioned Costs as Item 2009-3 to be a significant deficiency.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the entity's internal control.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we believe that none of the significant deficiencies described above is a material weakness.

This report is intended solely for the information and use of management, others within the entity, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

April 9, 2010

Parillo Brown & Will, UP

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

#### FOR THE YEAR ENDED SEPTEMBER 30, 2009

Federal Grantor/Pass-through Grantor/ Program Title	Federal Pass-through CFDA Entity Identifying Number Number		Federal Expenditures	
U. S. Office of National Drug Control Policy				
Direct Programs:				
High Intensity Drug Trafficking Area (HIDTA)	07.XXX	16PNTP501	\$ 54,587	
High Intensity Drug Trafficking Area (HIDTA)	07.XXX	17PNTP501	302,101	
High Intensity Drug Trafficking Area (HIDTA)	07.XXX	18PNTP501	780,944	
High Intensity Drug Trafficking Area (HIDTA)	07.XXX	G09NTP501	1,066,753	
Total Direct Programs			2,204,385	
Total U. S. Office of National Drug Control Policy			2,204,385	
U. S. Department of Agriculture				
Direct Program:				
Emergency Watershed Protection Program	10.923	Navarro County	783,710	
Direct Program			783,710	
Total U. S. Department of Agriculture			783,710	
U. S. Department of Housing and Urban Development				
Passed through Texas Department of Rural Affairs:				
Texas Community Development Block Grant	14.218	727197	268,578	
Community Development Block Grant - 2007 Floods	14.218	728067	125,722	
Total Passed through Texas Department of Rural Aft	fairs		394,300	
Total U. S. Department of Housing and Urban Devel	opment		394,300	
U. S. Department of Justice				
Direct Program:				
State Criminal Allen Assistance Grant	16.572	2009-AP-BX-0318	24,642	
Direct Program			24,642	
Passed through Bureau of Justice Assistance:				
JAG Program - ARRA	16.804	2009-SB-B9-0457	20,403	
Total Passed through Bureau of Justice Assistance			20,403	
Total U. S. Department of Justice			45,045	

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2009

Federal Grantor/Pass-through Grantor/ Program Title	Federal CFDA Number	Pass-through Entity Identifying Number	Federal Expenditures	
U. S. Department of Transportation				
Passed through Texas Department of Transportation:				
2005 Federal Railroad Signal Program	20.205	CSJ 0918-18-089	\$ 174,817	
Total Passed through Texas Department				
of Transportation			174,817	
Total U. S. Department of Transportation			174,817	
U. S. Department of Health and Human Services				
Passed through North Central Texas Trauma				
Regional Advisory Council:				
National Bioterrorism Hospital Preparedness Program	93.889	2008-029010 CPS/HOSP	184,733	
Total Passed through North Central Texas Trauma				
Regional Advisory Council			184,733	
Total U. S. Department of Health and Human Services			184,733	
U. S. Department of Homeland Security				
Passed through the Texas Department of Public Safety:				
2006 State Homeland Security Grant (SHSP)	97.073	2006-GE-T6-0068	1,294	
2006 State Homeland Security Grant LETPP)	97.074	2006-GE-T6-0068	5,278	
Total Passed through the Texas Department				
of Public Safety			6,572	
Total U. S. Department of Homeland Security			6,572	
Total Expenditures of Federal Awards			\$_3,793,562	

#### NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

#### **SEPTEMBER 30, 2009**

#### 1. GENERAL

The accompanying Schedule of Expenditures of Federal Awards presents the activity of all federal financial assistance programs of Navarro County, Texas, for the year ended September 30, 2009. The County's reporting entity is defined in Note 1 to the County's financial statements. Federal financial assistance received directly from federal agencies and other agencies are included in the Schedule of Expenditures of Federal Awards.

#### 2. BASIS OF ACCOUNTING

The accompanying Schedule of Expenditures of Federal Awards is presented using the modified accrual basis of accounting, which is described in Note 1 to the County's financial statements.

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED SEPTEMBER 30, 2009

#### **Summary of Auditors' Results**

Type of report on financial statements Unqualified

Internal control over financial reporting:

Material weakness(es) identified?

Significant deficiencies identified that are not

considered to be material weaknesses? Yes

Internal control over major programs:

Material weakness(es) identified? No

Significant deficiencies identified that are not

considered to be material weaknesses? None reported

Noncompliance which is material to the

basic financial statements None

Type of report on compliance with major

program Unqualified

Findings and questioned costs for federal awards as defined in Section 501(a), OMB

Circular A-133 disclosed Yes

Dollar threshold considered between Type A

and Type B federal programs \$300,000

Low risk auditee statement The County was classified as a low-risk auditee

in the context of OMB Circular A-133.

Major federal programs HIDTA-High Intensity Drug Trafficking Area,

(CFDA #07.XXX)

**Emergency Watershed Protection Program** 

(CFDA #10.923)

Community Development Block Grant

(CFDA #14.218)

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2009

# Findings Relating to the Financial Statements Which Are Required to be Reported in Accordance With Generally Accepted Government Auditing Standards

Item 2009-1:

Condition: Clerks in the District Clerk's office share one cash drawer and one

password when processing cash collections.

Criteria: Internal controls should be in place to prevent or detect fraudulent

activities.

<u>Cause</u>: The controls over cash collections are not properly designed.

Effect: The lack of controls creates an easy way for money to be taken or lost

with no way of tracing the transaction.

Recommendation: Each clerk who takes in cash should have their own cash drawer and

their own password. In addition, passwords should not be shared with

other clerks.

Management's Response: Management will review the activities in the office and develop

procedures to prevent and detect fraudulent activity.

Contact Person Responsible

for Corrective Action: Kathy Hollomon – County Auditor

Anticipated Completion Date: December 31, 2010

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2009

# Findings Relating to the Financial Statements Which Are Required to be Reported in Accordance With Generally Accepted Government Auditing Standards (Continued)

#### Item 2009-2:

Condition: There are no documented County-wide computer controls in place

that require the setup of unique passwords or user rights. Furthermore, the County does not have a disaster recovery plan in

place for its IT data.

Criteria: Internal controls should be in place to prevent or detect fraudulent

activities.

Cause: Management did not consider the potential effects of the lack of

controls.

Effect: The lack of controls creates an easy way for someone to perpetrate a

fraud without it being detected. Employees who share the same login and ids can easily process transactions that are untraceable to a particular individual leaving no true audit trail. In addition, if user rights are not limited to the appropriate personnel, an employee could have access to perform a task they are not otherwise authorized to

perform adding to the opportunity of fraud.

Recommendation: We recommend the County implement a County-wide IT policy that

addresses the requirement of limiting user rights to the appropriate individuals and requires that each employee have unique ids and passwords into their operating systems. We also recommend the implementation of a disaster recovery plan. In addition, we also recommend that implemented policies be followed up by either the IT

director or the County Auditor's office throughout the year.

Management's Response: Management has hired a new IT Director, who has already drafted an

Acceptable Use Policy for consideration by the Commissioners' Court. A cost effective disaster recovery plan will also be researched

and implemented.

Contact Person Responsible

for Corrective Action: Kathy Hollomon – County Auditor

Anticipated Completion Date: December 31, 2010

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2009

#### Findings and Questioned Costs for Federal Awards

Item 2009-3: U. S. Department of Housing and Urban Development

Passed through the Texas Department of Rural Affairs Community Development Block Grants, CFDA #14.218

Compliance Requirement: Procurement and Suspension and Debarment

Criteria: Recipients of federal awards are required to establish procedures for

the procurement of supplies and other expendable property, equipment, real property and other services with federal funds to ensure that such materials and services are obtained in an effective

manner and from vendors that are not suspended or debarred.

Statement of Condition: Policies and procedures are not in place to ensure that the County

does not enter into an agreement. We verified that selected vendors for the CDBG program were not included on the suspended or

debarred list.

Effect: Procurement of materials and services could be made with a

suspended or debarred vendor and possibly not be detected by the

County.

Cause: The County does not have procedures in place to ensure it does not

contract with a vendor that is suspended or debarred.

Recommendation: Management should implement policies and procedures to ensure that

an agreement for materials or services is not made with a suspended or debarred vendor. Additionally, management or representatives of management should periodically conduct independent reviews of procurements and contracting activities to determine whether policies

and procedures are being followed as intended.

Management's Response: The auditor's office has already implemented appropriate policies

and procedures. In future contracts with third party grant administrators, management will stipulate that third parties will also establish policies and procedures to ensure that all materials and services are obtained in an effective manner and from vendors that

are not suspended or debarred.

Contact Person Responsible

for Corrective Action: Kathy Hollomon - County Auditor

Anticipated Completion Date: September 30, 2010

#### SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

#### FOR THE YEAR ENDED SEPTEMBER 30, 2009

# Findings Relating to the Financial Statements Which Are Required to be Reported in Accordance With Generally Accepted Government Auditing Standards

Item 2008-1:

Condition: Prepaid items were not properly reported in the General Fund

financial statements in error as of September 30, 2007.

Criteria: Prepaid items should be reported on the balance sheet if an amount

was paid prior to the County receiving a benefit.

<u>Cause</u>: Prepaid items were not properly reported in the General Fund in error

as of September 30, 2007. The error was a result of controls not

being in place to ensure prepaid items were properly reported.

Effect: Prepaid items were understated as of September 30, 2007, and a prior

period adjustment was necessary in fiscal year 2008 to properly state

beginning fund balance in the General Fund.

Recommendation: Management should implement policies and procedures to ensure that

prepaid items are properly reported.

Management's Response: Management detected the error in fiscal year 2008 and policies and

procedures have been implemented to ensure prepaid items are

properly reported.

Contact Person Responsible

for Corrective Action: Tim Easley – Assistant County Auditor

Anticipated Completion Date: March 31, 2009

Current Status: This matter has been resolved.

# SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2009

# Findings Relating to the Financial Statements Which Are Required to be Reported in Accordance With Generally Accepted Government Auditing Standards

#### <u>Item 2008-2</u>:

Condition: An internal control process to mitigate the risk of a Justice of the

Peace Clerk from entering a fine paid by community service or time

served when cash is received is not currently in place.

Criteria: Internal controls should be in place to ensure that all cash received by

a Justice of the Peace Clerk is properly deposited into the County's

bank account.

Cause: Management did not consider the potential effects of the lack of

controls over cash receipts at the Justice of the Peace offices.

Effect: The lack of internal controls allows a Justice of the Peace Clerk to

keep the cash received and enter time served or community service

into the defendant's file on the case management system.

Recommendation: Management should implement policies and procedures to mitigate

the risk of error, intentional or unintentional. We recommend an individual independent of the transaction periodically agree the supporting documentation of the case disposition to the case

management system.

Management's Response: Management will review the above recommendation and design a

policy and procedure that will be cost effective for the County.

Contact Person Responsible

for Corrective Action: Kathy Hollomon -County Auditor

Anticipated Completion Date: September 30, 2010

Current Status: Non-cash dispositions are not being reviewed by an employee not

involved in the cash collection process.

