ANNUAL FINANCIAL REPORT

SEPTEMBER 30, 2007

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FINANCIAL SECTION



INDEPENDENT AUDITORS' REPORT

The Honorable County Judge and Members of the Commissioners' Court Bowie County New Boston, Texas

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Bowie County, Texas as of and for the year ended September 30, 2007, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Bowie County, Texas' management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, the aggregate remaining fund information of Bowie County, Texas as of September 30, 2007, and the respective changes in financial position, and the respective budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated September 9, 2008, on our consideration of Bowie County, Texas' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control of financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The management's discussion and analysis information on pages 3 through 7 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Bowie County, Texas' basic financial statements. The combining nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining nonmajor fund financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Pattillo, Brown & Hill, L.L.P.

September 9, 2008

MANAGEMENT'S DISCUSSION AND ANALYSIS

Management's Discussion and Analysis

This section of the Bowie County, Texas (the "County") Financial Report presents a narrative overview and analysis of the financial activities of the primary government for the fiscal year ended September 30, 2007. This discussion and analysis is being presented in accordance with Governmental Accounting Standards Board ("GASB") Statement No. 34, "*Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments*" ("GASB Statement No. 34").

FINANCIAL HIGHLIGHTS

- The County's total net assets increased by \$4,481,073, 25.38 percent, over the course of this year's operations. Prior period adjustments of \$4,555,225 accounted for most of the change. See Note 4 for an explanation of the prior period adjustments.
- The total government-wide assets of the County exceeded the liabilities at September 30, 2007, by \$22,130,187 and is reported as total net assets of the primary government. Of this amount, \$5,018,917 (unrestricted net assets) may be used to meet ongoing obligations to citizens and creditors, \$27,172 is restricted for debt service and \$2,850,802 is restricted for capital improvements, public safety, public works and other purposes (restricted net assets) and \$14,233,296 is invested in capital assets, net of related debt.
- As of September 30, 2007, the County's governmental funds reported combined fund balances of \$6,616,044, as compared to \$6,474,494 at September 30, 2006. This represented an increase of \$141,550. The increase is largely attributable to an increase in sale of capital assets and timber of \$1,154,494.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements, which are comprised of the following three components: 1) Government-wide financial statements; 2) Fund financial statements and 3) Notes to the basic financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide Financial Statements are designed to provide readers with a broad overview of County finances, in a manner similar to a private-sector business.

The Statement of Net Assets presents information on all County assets and liabilities, with the difference between the two representing net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information that indicates how net assets changed during the fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods.

Both of these government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or in part a portion of their costs through user fees and charges (business-type activities). The governmental activities of the County include general government, public safety, roads and bridges, economic development, health and human services, administration of justice and tax administration.

Fund Financial Statements are groupings of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate finance-related legal requirements. All of the funds of the County can be divided into two categories: governmental funds and fiduciary funds. The County does not have any proprietary funds.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the County's near-term financing requirements.

Because the focus of governmental funds is narrower than of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains 17 individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures and changes in fund balances for the major governmental funds. Data from other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs.

Notes to the Basic Financial Statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes can be found starting on page 15 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the notes to the financial statements. Combining fund statements can be found on pages 33 - 40 of this report.

Required Supplementary Information is presented concerning the County's General Fund budgetary schedule. The County adopts an annual budget for this fund. A budgetary comparison statement has been provided to demonstrate compliance with this budget. This statement may be found on page 13.

GOVERNMENT-WIDE FINANCIAL STATEMENTS

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of Bowie County, assets exceeded liabilities by \$22.1 million at the close of the most recent fiscal year. The following table indicates the County's financial position as of September 30, 2006 and September 30, 2007.

	Primary Government Governmental Activities					
	2007	2006				
Current assets Capital assets Total assets	\$ 11,405,259 20,901,622 32,306,881	\$ 9,896,647 18,309,612 28,206,259				
Current liabilities Noncurrent liabilities Total liabilities	3,180,827 6,995,867 10,176,694	1,939,935 8,617,210 10,557,145				
Net assets: Invested in capital assets, net of related debt Restricted Unrestricted	14,233,296 2,877,974 5,018,917	9,854,168 3,706,492 4,088,454				
Total net assets	\$ 22,130,187	\$17,649,114				

BOWIE COUNTY'S NET ASSETS

The largest portion of the County's current fiscal year net assets (64.3 percent) reflects its investments in capital assets (e.g. land, improvements, buildings, equipment, infrastructure) less any related debt used to acquire these assets that is outstanding. The main use of these capital assets is to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Of the County's current fiscal year net assets 22.7 percent, or \$5,018,917 represents unrestricted net assets, which may be used to meet the County's ongoing obligations to citizens and creditors.

The following table indicates changes in net assets for governmental activities.

	Primary Government					
	Governmental Activities					
	2007	2006				
REVENUES						
Program revenues:						
Charges for services	\$ 11,774,409	\$ 12,465,697				
Operating grants and contributions	479,121	523,142				
Capital grants and contributions	35,970	485,646				
General revenues:						
Taxes - levied for general purposes	11,071,814	9,605,031				
Taxes - levied for debt service	917,942	908,622				
Sales taxes	5,010,337	4,911,250				
Other taxes	203,153	191,829				
Investment earnings	608,230	470,782				
Gain on sale of fixed assets	543,463	11,615				
Miscellaneous	204,318	212,425				
Total revenues	30,848,757	29,786,039				
EXPENSES						
General government	8,660,132	6,948,728				
Public safety	17,537,160	17,259,088				
Public works	3,785,924	4,019,806				
Welfare	567,688	695,917				
Economic development	17,433	-				
Interest on long-term debt	354,572	312,790				
Total expenses	30,922,909	29,236,329				
CHANGE IN NET ASSETS	(74,152)	549,710				
PRIOR PERIOD ADJUSTMENT	4,555,225	-				
NET ASSETS, BEGINNING	17,649,114	17,099,404				
NET ASSETS, ENDING	\$22,130,187_	\$17,649,114				

Property taxes are collected to support governmental activity through the General, Road and Bridge Lateral, and Debt Service Funds. Property taxes increased by \$1,476,103, or 14.3 percent for the fiscal year. This increase was due to increased property valuations for the County and an increase in the tax rate from 30.90 to 31.90 per \$100 valuation. Income from charges for services decreased by \$691,288. Expenses for the County increased \$1,686,580 during the fiscal year.

FINANCIAL ANALYSIS OF MAJOR FUNDS

Governmental Funds. The County's major general government functions are contained in the General Fund. The focus of the County's Governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At September 30, 2007, the County's governmental funds reported combined fund balances of \$6,616,044, as compared to \$6,610,237 at September 30, 2006.

The General Fund is the chief operating fund of the County. At September 30, 2007, the General Fund reported revenues of \$28,618,555 and expenditures of \$27,357,076 as compared to revenues of \$28,007,608 and expenditures of \$27,171,564 at September 30, 2006. As a measure of the General Fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures. Unreserved fund balance represents 13.60 percent of total General Fund expenditures and total fund balance represents 13.66 percent of total General Fund expenditures.

Proprietary Funds. As mentioned earlier, the County has no Proprietary Funds.

GENERAL FUND BUDGETARY HIGHLIGHTS

Differences between the original budget and the final budget were primarily on the expenditure side. In the final budget, expenditures increased in public safety by \$4,871,441 due to an accounting change. Budgeted expenditures decreased in public works by \$251,128.

During the year, actual revenues were more than budgeted estimates by \$5,680,006. Actual expenditures were more than budgeted estimates by \$52,169, and other financing sources/uses resulted in a positive budget variance of \$1,231,966. The net effect resulted in a positive variance of \$6,964,141.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets. The County's investment in capital assets for its governmental activities as of September 30, 2007, amounted to \$20,901,622 (net of accumulated depreciation) as compared to \$18,309,612 at September 30, 2006. This investment in capital assets includes land, buildings and improvements, structures, equipment, vehicles, machinery, and other tangible and intangible assets.

For further information regarding capital assets, see Note 4.

Long-term Debt. At September 30, 2007, the County had total long-term debt outstanding of \$6,995,867. Total long-term debt outstanding at September 30, 2006, was \$8,617,210. Refer to Note 4 for further information on the County's long-term debt.

ECONOMIC FACTORS

The Commissioners' Court adopted the County's 2007-2008 budget on September 24, 2007. The budget was adopted based on estimated balances that would be available at the end of fiscal year 2007 and estimated revenues to be received in fiscal year 2007. The total of available resources for fiscal year 2007 was \$27.3 million.

For 2007-2008, the property tax rate at 31.70 per \$100 valuation, which was down from the tax rate in 2006-2007, 31.90 per \$100 valuation.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the County's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the County Auditor's Office, P. O. Box 248, New Boston, Texas 75570.

BASIC FINANCIAL STATEMENTS

BOWIE COUNTY, TEXAS STATEMENT OF NET ASSETS SEPTEMBER 30, 2007

	Primary Government
	Governmental Activities
ASSETS	¢ 7 202 220
Cash and investments Receivables, net of allowance for uncollectibles	\$ 7,302,338
Accounts	191,058
Adjudicated fines	197,096
Property taxes	1,194,987
Sales taxes	827,063
Intergovernmental	1,419,319
Accrued interest	77,576
Deferred charges	40,334
Prepaid expenditures	16,356
Investment in joint venture	139,132
Capital assets:	109,102
Land	484,044
Buildings	20,018,737
Machinery and equipment	5,695,906
Infrastructure	36,191,231
Less: accumulated depreciation	(41,488,296)
Total capital assets	20,901,622
Total assets	32,306,881
1 Otal assets	
LIABILITIES	0 50 4 501
Accounts payable	2,796,781
Accrued liabilities	96,238
Unearned revenue	261,820
Accrued interest	25,988
Noncurrent liabilities:	
Due within one year	2,465,983
Due in more than one year	4,529,884
Total liabilities	10,176,694
NET ASSETS	
Invested in capital assets, net of related debt	14,233,296
Restricted for:	
Debt service	27,172
Special revenue	1,016,620
Capital improvements	1,784,956
Other purposes	49,226
Unrestricted	5,018,917
Total net assets	\$ 22,130,187

STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED SEPTEMBER 30, 2007

				Progr	am Revenues			· 1	ense) Revenue and es in Net Assets
Functions/Programs	Expenses		Charges for Services		Operating Grants and Contributions		Capital Grants and Intributions	Governmental Activities	
Primary Government: Governmental activities:									
General government	\$ 8,660,132	\$	2,386,670	\$	2,708	\$	-	\$(6,270,754)
Public safety	17,537,160		8,554,859		344,467		35,970	(8,601,864)
Public works	3,785,924		832,880		-		-	(2,953,044)
Welfare	567,688		-		131,946		-	(435,742)
Changes in investment in joint venture	17,433		-		-		-	(17,433)
Interest on long-term debt	354,572		-		-		-	(354,572)
Total governmental activities	30,922,909		11,774,409		479,121		35,970	(18,633,409)
	1 2	xes, levi nings fixed a			25				11,071,814 917,942 5,010,337 203,153 608,230 543,463 204,318 18,559,257
	Cł	ange in	net assets					(74,152)
	Net assets, beginn	ing							17,649,114
	Prior period adjus	tment							4,555,225
	Net assets, beginn	ing as re	estated						22,204,339
	Net assets, ending							\$	22,130,187

BALANCE SHEET

GOVERNMENTAL FUNDS

SEPTEMBER 30, 2007

		General	of	Certificates f Obligation Series 2005	Nonmajor overnmental Funds	G	Total overnmental Funds
ASSETS							
Cash and investments	\$	4,467,131	\$	1,722,982	\$ 1,112,225	\$	7,302,338
Receivables (net of allowance for uncollectibles):		1 104 007					1 104 007
Ad valorem taxes		1,194,987		-	-		1,194,987
Sales tax		827,063		-	-		827,063
Fines, fees Interest		41,316 77,576		-	-		41,316 77,576
Accounts		191,058		-	-		,
				-	-		191,058
Adjudicated fines Due from other funds		155,780		-	-		155,780
		105,484		-	-		105,484
Due from other governments		1,265,294		-	154,025		1,419,319
Prepaid items	_	16,356		-	 -		16,356
Total assets	\$	8,342,045	\$	1,722,982	\$ 1,266,250	\$	11,331,277
LIABILITIES AND FUND BALANCES							
Liabilities:							
Accounts payable		2,791,825		-	4,956		2,796,781
Accrued liabilities		95,420		-	818		96,238
Due to other funds		-		-	105,484		105,484
Deferred revenue		1,716,730		-	 -		1,716,730
Total liabilities		4,603,975		-	 111,258		4,715,233
Fund balances: Reserved for:							
Prepaid expenses		16,356		-	-		16,356
Unreserved, reported in:		,					,
General fund		3,721,714		-	-		3,721,714
Special revenue funds		-		-	1,016,620		1,016,620
Capital projects funds		_		1,722,982	61,974		1,784,956
Debt service funds		-		-	27,172		27,172
Permanent fund		-		-	49,226		49,226
Total fund balances	_	3,738,070		1,722,982	 1,154,992		6,616,044
Total liabilities and fund balances	\$	8,342,045	\$	1,722,982	\$ 1,266,250		

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. 20,901,622
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds. 1,569,376

6,956,855)

22,130,187

\$

Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.

Net assets of governmental activities

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

GOVERNMENTAL FUNDS

FOR THE YEAR ENDED SEPTEMBER 30, 2007

	General		Certificates of Obligation Series 2005		Nonmajor Governmental Funds		Total Governmental Funds	
REVENUES								
Taxes	\$	16,280,458	\$	-	\$	965,046	\$	17,245,504
Charges for services		11,593,173		-		131,944		11,725,117
Investment earnings		370,017		121,425		116,788		608,230
Intergovernmental		220,609		-		294,482		515,091
Miscellaneous		154,298		-		50,020		204,318
Total revenues		28,618,555		121,425		1,558,280		30,298,260
EXPENDITURES								
Current:								
General government		6,977,334		1,480,000		1,493		8,458,827
Public safety		16,764,850		-		415,868		17,180,718
Public works		3,012,183		-		4,283		3,016,466
Welfare		-		-		567,688		567,688
Capital outlay		430,960		-		-		430,960
Debt service:		125 251				2 695 241		2 820 602
Principal		135,351		-		3,685,341		3,820,692
Interest and other charges		36,398		-		298,178		334,576
Total expenditures	_	27,357,076		1,480,000		4,972,851		33,809,927
EXCESS (DEFICIENCY) OF REVENUES								
OVER (UNDER) EXPENDITURES	_	1,261,479	(1,358,575)	(3,414,571)	(3,511,667)
OTHER FINANCING SOURCES (USES)								
Proceeds from debt issuance		2,200,468		-		-		2,200,468
Transfers in		-		-		3,764,811		3,764,811
Transfers out	(3,764,811)		-		-	(3,764,811)
Sale of capital assets and timber		1,452,749		-		-		1,452,749
Total other financing sources and uses	(111,594)		-		3,764,811		3,653,217
NET CHANGE IN FUND BALANCES		1,149,885	(1,358,575)		350,240		141,550
FUND BALANCES, BEGINNING		2,723,928		3,081,557		804,752		6,610,237
PRIOR PERIOD ADJUSTMENT	(135,743)	_				(135,743)
FUND BALANCES, RESTATED		2,588,185	_	3,081,557		804,752		6,474,494
FUND BALANCES, ENDING	\$	3,738,070	\$	1,722,982	\$	1,154,992	\$	6,616,044

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED SEPTEMBER 30, 2007

Net change in fund balances - total governmental funds:	\$	141,550
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.	(1,806,650)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		7,034
The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, the governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.		1,595,558
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	<u>(</u>	11,644)
Change in net assets of governmental activities	\$ <u>(</u>	74,152)

STATEMENT OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL GENERAL FUND FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2007

		Budget C	Compari	son	,			Variance Positive
		Original		Final		Actual	(Negative)
REVENUES								
Taxes: Ad valorem	\$	10,517,815	\$	10,972,396	\$	11,110,100	\$	137,704
Sales tax	Ψ	4,919,855	Ψ	4,244,664	Ψ	5,010,337	Ψ	765,673
Other taxes		161,000		142,601		160,021		17,420
Total taxes		15,598,670		15,359,661		16,280,458		920,797
Intergovernmental revenue		183,764		158,207		220,609		62,402
Total intergovernmental		183,764		158,207		220,609		62,402
Charges for services								
General governmen		2,310,950		2,142,407		2,402,196		259,789
Public safety		3,669,545		4,099,724		8,358,097		4,258,373
Public works		812,740		812,740		832,880		20,140
Total charges for services	_	6,793,235		7,054,871		11,593,173		4,538,302
Investment earnings		306,500		294,003		370,017		76,014
Miscellaneous		26,380		71,807		154,298		82,491
Total revenues		22,908,549		22,938,549		28,618,555		5,680,006
EXPENDITURES								
General government		1 700 711		1.074.000		1 012 050		(1.750
Personnel service: Supplies and materials		1,780,711 280,500		1,874,808 295,596		1,813,058 209,176		61,750 86,420
Contractual services		4,577,785		4,780,182		4,955,100	(174,918)
Total general government		6,638,996		6,950,586		6,977,334	(26,748)
Public safety:				- , ,			<u>`</u>	
Personnel service:		7,151,817		6,729,783		6,668,884		60,899
Supplies and materials		1,196,275		1,234,163		1,231,773		2,390
Contractual services		3,631,225		8,886,812		8,864,193		22,619
Total public safety		11,979,317		16,850,758		16,764,850		85,908
Public works:								
Personnel service:		2,023,937		1,596,323		1,566,093		30,230
Supplies and materials		606,170		859,725		860,172	(447)
Contractual services		663,843		586,774		585,918		856
Total public works	_	3,293,950		3,042,822		3,012,183		30,639
Debt service:		25.000		210.049		171 740		20,100
General government		25,000		210,948		171,749		39,199
Total debt service	—	25,000		210,948		171,749		39,199
Capital outlay:		86 600				70 500	(70,500)
General governmen Public safety		86,600 57,600		2,671		79,500	C	79,500) 2,671
Public works		145,100		351,460		351,460		-
Total capital outlay	_	289,300		354,131		430,960	(76,829)
Total expenditures		22,226,563		27,409,245		27,357,076	<u>. </u>	52,169
OTHER FINANCING SOURCES (USES)		, ,, ,,						
Proceeds from debt issuance Transfers out	(- 728,514)	(2,010,388 3,354,448)	(2,200,468 3,764,811)	(190,080 410,363)
	(((1,452,749	(1,452,249
Sale of capital assets and timber		<u>500</u> 728 014)	(1 343 560)	(
Total other financing sources (uses)	<u>(</u>	728,014)	<u>(</u>	1,343,560)	(111,594)	_	1,231,966
Net change in fund balance	\$ <u>(</u>	46,028)	\$ <u>(</u>	5,814,256)	\$	1,149,885	\$	6,964,141

STATEMENT OF FIDUCIARY NET ASSETS

FIDUCIARY FUNDS

SEPTEMBER 30, 2007

	Agency Funds
ASSETS	3
Cash and investments	\$4,249,400
Total assets	\$4,249,400
LIABILITI	ES
Due to others	\$4,249,400
Total liabilities	\$4,249,400

NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2007

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. <u>Reporting Entity</u>

Bowie County, Texas (the "County") was formed in 1841 and operates using a commission form of government under the laws and statutes of the Constitution of the State of Texas. The County provides various services to advance the welfare, health, comfort, safety and convenience of the County and its inhabitants.

The accounting and reporting policies of the County relating to the funds and account groups included in the accompanying financial statements conform to the generally accepted accounting principles (GAAP) applicable to state and local governments. The Government Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. As required by generally accepted accounting principles, these financial statements present Bowie County, Texas (the primary government) and its component units. There are no component units which meet the criteria for inclusion in the County's reporting entity.

Related Organizations

The County's officials are also responsible for appointing the members of the boards of other organizations, but the County's accountability for these organizations does not extend beyond making the appointments. The Commissioners' Court or specific committees of the Commissioners' Court appoint members of the following organizations: Bowie County Child Protective Services, Northeast Texas Mental Health Mental Retardation Center, Red River Redevelopment Authority and Ark-Tex Council of Governments. Positions on these boards are appointed in certain instances in entirety, partially, or with Commissioners' Court members.

A. <u>Reporting Entity</u> (Continued)

Joint Ventures

Bi-State Justice Center – the County is a participant in a joint venture in the Bi-State Justice Center with the City of Texarkana, Arkansas and the City of Texarkana, Texas. The Bi-State Justice Center is jointly occupied by law enforcement and criminal justice agencies of Bowie County, Texas; the City of Texarkana, Texas; and the City of Texarkana, Arkansas. The facility is located on the state line, half in Texarkana, Texas and half in Texarkana, Arkansas. The Intergovernmental Advisory Committee is responsible for the operations of the Center. This seven-member committee is comprised of the Bowie County Judge, one Bowie County Commissioner, two members from the City of Texarkana, Texas City Council, two members from the Texarkana, Arkansas Board of Directors, and one independent member. The Center accounts only for the operations of its own law enforcement and criminal justice agencies. The annual budget is underwritten by the participating entities based on a formula which uses floor space occupied, number of 911 calls received by the Building Information Center and the number of prisoners in the detention facility for each entity.

Bowie County, Texas' net investment, which consists of net assets in the Bi-State Justice Center, is reported in the County's government-wide financial statements. The County's equity interest at September 30, 2007, was \$139,132 based on the Bi-state Justice Center's audited financial statements at December 31, 2006, (the latest available). Complete financial statements for the Bi-State Justice Center can be obtained from the City of Texarkana, Arkansas Finance Department.

B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the government. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities,* which normally are supported by taxes and intergovernmental revenue, are reported separately from *business-type activities,* which rely to a significant extent on fees and charges for support. The government has no business-like activities, or component units.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenue. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenue* includes 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenue are reported instead as *general revenue*.

B. <u>Government-wide and Fund Financial Statements</u> (Continued)

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be *available* when it is collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenue to be available if collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenue of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the County.

The County reports the following major governmental funds:

<u>General Fund</u> – This fund is established to account for resources devoted to financing the general services that the County performs for its citizens. General tax revenue and other sources of revenue used to finance the fundamental operations of the County are included in this fund. The fund is charged with all cost of operating the government for which a separate fund has not been established.

C. <u>Measurement Focus, Basis of Accounting and Financial Statement Presentation</u> (Continued)

<u>Certificates of Obligation Series 2005</u> – This fund is used to account for the proceeds of the Certificates of Obligation Series 2005. These bonds were issued for the purpose of providing matching funds for state road projects in Bowie County.

Additionally, the County reports the following fund types:

Fiduciary Fund Types:

These funds account for assets held by the County as a trustee or agent for individuals, private organizations, and other units of government. These funds are as follows:

Agency Funds account for resources held for others in a custodial capacity.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the *option* of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The government has elected not to follow subsequent private-sector guidance.

As a general rule, the effect of interfund activity has been eliminated from the governmentwide financial statements. Amounts reported as *program revenues* include: 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenue. Likewise, general revenue includes all taxes.

D. Assets, Liabilities and Net Assets or Equity

Deposits and Investments

The government's cash and cash equivalents are considered to be cash on hand, demand deposits, government securities, mutual funds, repurchase agreements, and the Texas Local Government Investment Pool.

State statutes authorize the County to invest in obligations of the U. S. Treasury, commercial paper, corporate bonds, repurchase agreements, and the State Treasurer's Investment Pool.

D. Assets, Liabilities and Net Assets or Equity (Continued)

Deposits and Investments (Continued)

Investments for the government are reported at fair value. The State Treasurer's Investment Pool operates in accordance with appropriate state laws and regulations. The reported value of the pool is the same as the fair value of the pool shares.

Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." There were no "advances to/from other funds" at September 30, 2007.

All trade and property tax receivables are shown net of an allowance for uncollectibles. The property tax receivable allowance is equal to 4% of the current year tax levy. Trade collectibility is defined by the following schedule:

0 – 30 days	
•	
•	
•	
•	

Property taxes are levied on October 1 and attach as an enforceable lien on property as of January 1. Statements are mailed on October 1, or as soon thereafter as possible, and are due upon receipt. All unpaid taxes become delinquent if not paid before February 1 of the following year.

Capital Assets

Capital assets, which include property, plant, equipment, infrastructure (e.g. roads, bridges, sidewalks and similar items), are reported in the governmental column in the government-wide financial statements. The County defines capital assets as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

D. Assets, Liabilities and Net Assets or Equity (Continued)

Capital Assets (Continued)

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Infrastructure assets include roads, bridges, underground pipe (other than related to utilities), traffic signals, etc. These infrastructure assets are likely to be the largest asset class of the County. Neither their historical cost nor related depreciation has historically been reported in the financial statements. The retroactive reporting of infrastructure is subject to an extended implementation period and is first required for the fiscal year ending in 2007. The County has implemented the general provisions of GASB Statement No. 34 and implemented the retroactive infrastructure provisions in the current year.

Property, plant and equipment is depreciated using the straight-line method over the following useful lives:

Assets	Years
Buildings	20-50
Improvements	5-50
Equipment	5-20
Infrastructure (streets and drainage)	35-50

Compensated Absences

It is the government's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. There is no liability for unpaid accumulated sick leave since the government does not have a policy to pay any amounts when employees separate from service with the government. All vacation pay is accrued when incurred in the governmentwide financial statements.

Long-term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

D. Assets, Liabilities and Net Assets or Equity (Continued)

Long-term Obligations (Continued)

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvements of those assets, and adding back unspent proceeds. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislations adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

Explanation of Certain Differences Between the Governmental Fund Statement of Revenue, Expenditures and Changes in Fund Balances and the Government-wide Statement of Activities

The governmental fund statement of revenue, expenditures and changes in fund balances includes a reconciliation between *net changes in fund balances* – *total governmental fund* and *changes in net assets of governmental activities* as reported in the government-wide statement of activities. One element of that reconciliation explains, "Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense." The details of this (1,806,650) difference are as follows:

Capital outlay	\$	430,960
Depreciation expense	(1,282,210)
Retirement of fixed assets	(955,400)
Net adjustment to decrease net changes in fund balances -		
total governmental funds to arrive at changes in net		
assets of governmental activities	\$ <u>(</u>	1,806,650)

Another element of that reconciliation states, "Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds." The details of this \$7,034 difference are as follows:

Property taxes Court fines	\$(42,258) 49,292
Net adjustment to decrease net changes in fund balances -		
total governmental funds to arrive at changes in net		
assets of governmental activities	\$	7,034

Another element of that reconciliation states, "The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Also, the governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. Neither transaction, however, has any effect on net assets." The details of this \$1,595,558 difference are as follows:

Issuance of certificates of obligation	\$(2,200,468)
Payment of certificates of obligation		3,820,692
Amortization of issuance costs	(24,666)
Net adjustment to increase <i>net changes in fund balances</i> - total governmental funds to arrive at changes in net		
assets of governmental activities	\$	1,595,558

Another element of that reconciliation states, "Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds." The details of this \$(11,644) difference are as follows:

Change in compensated absences	\$	1,119
Accrued interest		4,670
Change in investment in joint venture	(17,433)
Net adjustment to decrease <i>net changes in fund balances</i> - <i>total governmental funds</i> to arrive at <i>changes in net</i>		
assets of governmental activities	\$ <u>(</u>	11,644)

3. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

Budgetary Information

Encumbrances represent purchase orders, contracts and other commitments for the expenditure of funds. Encumbrances do not constitute expenditures or liabilities. The County does not employ encumbrance accounting. As it is the County's intention to honor all commitments, the subsequent year's appropriation will provide authority to complete these transactions. Generally, the County's commitments at year-end do not constitute a material amount.

The Commissioners' Court follow the general provisions outlined below in establishing the budgetary data reflected in the financial statements.

- 1. The County Judge, serving as the budget officer, submits to the Commissioners' Court a proposed budget for the fiscal year beginning October 1. The operating budget includes proposed expenditures and the means of financing them for governmental fund types.
- 2. Public hearings are conducted, at which all interested persons' comments concerning the budget are heard.
- 3. The budget is legally enacted by the Commissioners' Court, usually by the end of September.
- 4. The budget, as compared to actual, is reviewed on a monthly basis, and periodically, budget amendments are made.
- 5. Budgets for the General, Special Revenue, and Debt Service Funds are adopted on a basis consistent with generally accepted accounting principles. Budgeted amounts are as originally adopted, or as amended by the Commissioners' Court.
- 6. Appropriations lapse at year-end. Since the County intends to honor all commitments, subsequent year's appropriations provide authority to complete any transactions not completed in any year. Appropriations lapsing at September 30, 2007, were not material.

Excess of Expenditures Over Appropriations

For the year ended September 30, 2007, expenditures exceeded appropriations in the following functions (the legal level of budgetary control) of the General Fund:

General government	\$ 26,748
Capital outlay	76,829

Deficit Fund Balances

The Law Library Fund had a deficit fund balance of \$2,471 as of September 30, 2007. The County will fund this deficit with operating transfers from the General Fund.

4. DETAILED NOTES ON ALL FUNDS

Deposits and Investments

As of September 30, 2007, the County had the following investments:

Investment Type	Fair Value	Weighted Average Maturity (Days)
TexPool	\$2,819,695	33
Total portfolio	\$2,819,695	
Portfolio weighted average maturity (days)		33

The County's investment pool is 2a7-like pool. A 2a7-like pool is one which is not registered with the Securities and Exchange Commission ("SEC") as an investment company, but nevertheless has a policy that it will, and does, operate in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940.

Interest Rate Risk. In accordance with its investment policy, the County manages its exposure to declines in fair market values by limiting the weighted average maturity of its investment portfolios to a maximum of 90 days.

Custodial Credit Risk. In the case of deposits, this is the risk that in the event of a bank failure, the County's deposits may not be returned to it. State statutes require that all deposits in financial institutions be fully collateralized by U. S. Government obligations or its agencies and instrumentalities or direct obligations of Texas or its agencies and instrumentalities that have a fair value of not less than the principal amount of deposits. As of September 30, 2007, \$2,897,614 of the County's \$3,396,156 deposit balance was collateralized with securities held by the pledging financial institution. The remaining balance, \$408,542, was covered by FDIC insurance.

Credit Risk. It is the County's policy to limit its investments to investment types with an investment quality rating not less than A or its equivalent by a nationally recognized statistical rating organization. The County's investment pool was rated AAAm by Standard and Poor's Investors Service.

Receivables

Receivables as of year-end for the County's individual major funds and nonmajor funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

		Ν	onmajor
	General	Governmental Funds	
	Fund		
D			
Receivables:			
Taxes	\$ 2,066,397	\$	-
Adjudicated fines	3,481,255		-
Accounts	598,564		-
Interest	77,576		-
Intergovernmental	1,265,294		154,025
Fines, fees	41,316		-
Gross receivables	7,530,402		154,025
Less: allowance for			
uncollectibles	(3,777,328)		-
Net total receivables	\$3,753,074_	\$	154,025

Deferred Revenue

Governmental funds report *deferred revenue* in connection with receivables for revenue that is not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of *deferred revenue* and *unearned revenue* reported in the governmental funds were as follows:

	Unavailable	
General fund:		
Delinquent property taxes receivable	\$ 1,031,692	\$ -
Adjudicated fines	423,218	-
Intergovernmental		261,820
Governmental Funds	\$1,454,910	\$261,820

Capital Assets

Primary Government

Capital asset activity for the year ended September 30, 2007, was as follows:

	Beginn Balan	U	Increases	Ľ	Decreases	 Ending Balance
Government activities:						
Capital assets, not being depreciated:						
Land	\$ 48	34,044	\$ -	\$	-	\$ 484,044
Construction in progress	3	35,264			35,264	 -
Total capital assets not being depreciated	51	9,308			35,264	 484,044
Capital assets, being depreciated:						
Buildings and improvements	20,01	8,737	-		-	20,018,737
Machinery and equipment	6,72	25,364	430,960		1,460,418	5,695,906
Infrastructure		-	36,191,231		-	 36,191,231
Total capital assets being depreciated	26,74	4,101	36,622,191		1,460,418	 61,905,874
Less accumulated depreciation:						
Buildings and invprovements	6,37	8,684	391,559		-	6,770,243
Machinery and equipment	3,48	32,135	390,194		540,282	3,332,047
Infrastructure		-	31,386,006		-	 31,386,006
Total accumulated depreciation	9,86	50,819	32,167,759		540,282	 41,488,296
Total capital assets, being depreciated, net	16,88	33,282	4,454,432		920,136	 20,417,578
Governmental activities capital assets, net	\$17,40	02,590	\$ 4,454,432	\$	955,400	\$ 20,901,622

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:		
General government	\$	166,041
Public safety		346,711
Public works	_	769,458
	<i>•</i>	1 000 010
Total depreciation expense - governmental activities	\$	1,282,210

Interfund Receivables, Payables and Transfers

The composition of interfund balances as of September 30, 2007, is as follows:

Due to/from Other Funds:

Project	Payable Fund	 Amount
General fund	Nonmajor governmental	\$ 105,484

Balances resulted from the time lag between the dates that 1) interfund goods and services are provided on reimbursable expenditures, 2) transactions are recorded in the accounting system, and 3) payment between funds are made.

Interfund Receivables, Payables and Transfers (Continued)

Interfund Transfers:

	Transfers In Nonmajor Governmental
Transfers Out: General	\$3,764,811

Transfers are used to (1) use unrestricted revenues in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations, and (2) transfer funds out of a nonmajor fund to help finance the General Fund.

Long-term Debt

General Obligation Bonds

The government issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. The original amount of general obligation bonds issued in prior years was \$11,110,000.

General obligation bonds are direct obligations and pledge the full faith and credit of the government. These bonds generally are issued as 15 to 10-year serial bonds with increasing amounts of principal maturing each year. General obligation bonds currently outstanding are as follows:

Purpose	Interest Rates	Amount			
Government activities Government activities - refunding	2.9 - 5.25% 4.0 - 4.9%	\$ 4,040,000 305,000			
		\$ 4,345,000			

Installment Loans

The County annually issues various installment loans in the form of time warrants that are used to purchase equipment. These loans vary in amounts monthly and annually and have interest rates ranging from 3.94% to 4.15%. This debt is considered long-term because the County has the intention and ability to refinance the notes each year, thus extending the due date beyond 2007. The total amount of time warrants outstanding at September 30, 2007, is \$1,602,468.

Long-term Debt (Continued)

Installment Loans (Continued)

In 2005, an installment loan in the amount of \$1,139,948 was issued to finance a project to make various County offices more energy efficient. The loan will be paid over seven years with equal monthly payments. The total amount of the loan outstanding at September 30, 20067, is \$874,336.

Annual debt service requirements to maturity for general obligation bonds and installment loans are as follows:

Year Ending	Govern	Governmental Activities					
September 30,	Principal	Interest					
2008	\$ 2,558,108	\$ 249,769					
2009	676,135	150,581					
2010	706,845	123,121					
2011	737,778	94,217					
2012	882,938	63,893					
2013-2016	1,260,000	66,624					
Totals	\$6,821,804	\$748,205					

Compensated Absences

County employees earn annual leave up to a maximum of 15 days per year based on months of service. Fulltime regular employees earn 10 days of sick leave per year. Employees who have been employed for six or more months are eligible to be paid for all unused annual leave at their regular rate of pay upon termination of employment. Unused sick leave is not paid upon termination of employment.

At September 30, 2007, the County had accrued compensated absences in the amount of \$174,063.

Changes in Long-term Liabilities

	 Beginning Balance	 Additions	 Reductions		Ending Balance		Due Within One Year
Governmental Activities							
General obligation bonds	\$ 5,145,000	\$ -	\$ 800,000	\$	4,345,000	\$	815,000
Installment loans	3,297,028	2,200,468	3,020,692		2,476,804		1,743,108
Compensated absences	 175,182	 173,500	 174,619	_	174,063	_	17,406
Governmental activity							
long-term liabilities	\$ 8,617,210	\$ 2,373,968	\$ 3,995,311	\$	6,995,867	\$	2,575,514

Other Information

Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the County carries commercial insurance. The County participates in a risk management program through Texas Association of Counties for workers' compensation coverage. The County currently provides health benefits for its employees.

The County has not had any significant reductions in insurance coverage from coverage in the prior year. The amount of settlements has not exceeded insurance coverage in any of the previous three years.

Commitments and Contingencies

On October 16, 2001, the County entered into a contract with Civigenics for the operation and management of the bi-state jail and detention center. The agreement allows for cancellation without cause after 90 days prior written notice with no penalty incurred by the County. Otherwise, the agreement is for three consecutive years with three one-year options for renewal. The County is responsible for payment of Civigenics of an operating management fee of \$19.00 per inmate per day. This excludes any inmates housed in the 720-bed facility under third-party contracts or being housed under the authority of jurisdictions outside of the County. A \$10 per inmate fee is credited to the County's monthly bill based on these third-party housing agreements. Charges from third-party contracts will be billed and payable by those entities to Civigenics. Civigenics will be responsible for providing monthly financial information to the County as support for payment requested or remitted. The contract with Civigenics expires in October 2007.

The County is the defendant in a number of lawsuits arising principally in the normal course of operations. In the opinion of the management the outcome of these lawsuits will not have a material adverse effect on the accompanying combined financial statements and accordingly, no provision for losses has been recorded.

The County participates in numerous state and federal grant programs, which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the County has not complied with the rules and regulations governing the grants, refunds of any money received may be required and the collectibility of any related receivable at September 30, 2007, may be impaired. In the opinion of the County, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying combined financial statements for such contingencies.

Pension Plans – Primary Government

Defined Benefit Plan – Texas County and District Retirement System (TCDRS)

Plan Description

The County provides retirement, disability, and death benefits for all of its fulltime employees through a nontraditional defined benefit pension plan in the statewide Texas County and District Retirement System (TCDRS). The Board of Trustees of TCDRS is responsible for the administration of the statewide agent multiple-employer public employee retirement system consisting of 573 nontraditional defined benefit pension plans. TCDRS in the aggregate issues a comprehensive annual financial report (CAFR) on a calendar year basis. The CAFR is available upon written request from the TCDRS board of trustees at P. O. Box 2034, Austin, Texas 78768-2034.

The plan provisions are adopted by the governing body of the employer, within the options available in the Texas state statutes governing TCDRS (TCDRS Act). Members can retire at ages 60 and above with 10 or more years of service, with 30 years of service regardless of age, or when the sum of their age and years of service equals 75 or more. Members are vested after 10 years of service, but must leave their accumulated contributions in the plan to receive any employer-financed benefit. Members who withdraw their personal contributions in a lump sum are not entitled to any amounts contributed by their employer. Benefit amounts are determined by the sum of the employee's contributions to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the governing body of the employer within the actuarial constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer's commitment to contribute. At retirement, death, or disability, the benefit is calculated by converting the sum of the employee's accumulated contributions and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act.

Funding Policy

The employer has elected the annually determined contribution rate (variable-rate) plan provisions of the TCDRS Act. The plan is funded by monthly contributions from both employee members and the employer based on the covered payroll of employee members. Under the TCDRS Act, the contribution rate of the employer is actuarially determined annually. The employer contributed using the actuarially determined rate of 7.44% for the months of the accounting year in 2007, and 7.18% for the months of the accounting year in 2006.

4. **DETAILED NOTES ON ALL FUNDS** (Continued)

Pension Plans – Primary Government (Continued)

Defined Benefit Plan – Texas County and District Retirement System (TCDRS) (Continued)

The contribution rate payable by the employee members for calendar year 2007 is the rate of 7% as adopted by the governing body of the employer. The employee contribution rate and the employer contribution rate may be changed by the governing body of the employer within the options available in the TCDRS Act.

For the employer's accounting year ended September 30, 2007, the annual pension cost for the TCDRS plan for its employees was \$617,108, and the actual contributions were \$617,108.

Annual Pension Cost

The annual required contributions were actuarially determined as a percent of the covered payroll of the participating employees, and were in compliance with the GASB Statement No. 27 parameters based on the actuarial valuations as of December 31, 2003 and December 31, 2004, the basis for determining the contribution rates for calendar years 2006 and 2007. The December 31, 2006, actuarial valuation is the most recent valuation.

Actuarial Valuation Date	12/31/04	12/31/05	12/31/06
Actuarial cost method Amortization method	entry age level percentage of payroll, open	entry age level percentage of payroll, open	entry age level percentage of payroll, open
Amortization period Asset valuation method	20 long-term appreciation with adjustment	20 long-term appreciation with adjustment	30 SAF: 10-yr smoothed value ESF: fund value
Actuarial Assumptions:	5	5	
Investment return	8.00%	8.00%	8.00%
Projected salary increases	5.5%	5.3%	5.3%
Inflation	3.5%	3.5%	3.5%
Cost-of-living adjustments	0.0%	0.0%	0.0%

(continued)

4. **DETAILED NOTES ON ALL FUNDS** (Continued)

Pension Plans – Primary Government (Continued)

Defined Benefit Plan - Texas County and District Retirement System (TCDRS) (Continued)

Annual Pension Cost (Continued)

Trend Information for the Retirement Plan for the Employees of Bowie County

Accounting Year Ending	Annual Pension ost (APC)	Percentage of APC Contributed	Net ension ligation
09/30/05 09/30/06 09/30/07	\$ 654,860 607,357 617,108	100% 100% 100%	\$ - - -

Schedule of Funding Progress for the Retirement Plan For the Employees of Bowie County

Year	 Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)		 Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	 Annual Covered Payroll (1) (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
2004 2005 2006	\$ 24,646,093 25,977,416 28,953,362	\$	25,863,976 27,150,020 29,009,622	\$ 1,217,883 1,172,604 56,260	95.29% 95.68% 99.81%	\$ 8,188,147 8,210,508 8,328,415	14.87% 14.28% 0.68%

1) The annual covered payroll is based on the employee contributions received by TCDRS for the year ending with the valuation date.

2) Revised economic and demographic assumptions due to an experience review were reflected in this valuation.

Prior Period Adjustment

In the current year, the County completed implementation of the retroactive infrastructure reporting in accordance with GASB 34. An adjustment to retroactively report infrastructure in governmental activities statement of net assets was made during the current year and increased prior year net assets in the amount of \$5,305,682.

Generally accepted accounting principles direct that governmental funds recognize revenues in the accounting period in which they become both measurable and available to finance expenditures of the fiscal period. During fiscal year ended 2006, certain balances for the County that had not been collected were recognized as revenue. As a result, the beginning equity in the accompanying financial statements has been restated. The result of this restatement is a decrease in the amount of \$135,743 to the beginning fund balance in the fund financial statements.

COMBINING FUND STATEMENTS

NONMAJOR GOVERNMENTAL FUNDS

Special Revenue Funds are used to account primarily for revenue from specific taxes and federal grant revenue which by law are designated to finance particular functions or activities of government and which, therefore, cannot be diverted to other uses.

Capital Projects Funds are used to account for the acquisition and construction of major capital facilities other than those financed by trust funds.

Debt Service Funds are used to account for the accumulation of resources and payment of debt for governmental funds.

Permanent Funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the County's programs.

NONMAJOR SPECIAL REVENUE FUNDS

Special Revenue Funds are used to account primarily for revenue from specific taxes and federal grant revenue which by law are designated to finance particular functions or activities of government and which, therefore, cannot be diverted to other uses.

Federal Emergency Management Agency (FEMA) Grant – This fund is used to account for the revenue and expenditures associated with the ice storm disaster which occurred in December 2000. This disaster was funded with federal grant monies received from FEMA. In addition to reimbursement of actual outlays, federal assistance was received for administrative expenditures as well as use of the county personnel and equipment.

Inmate Benefit – This fund is used to account for the County's share of commissary proceeds which may be used to develop a program addressing the social needs of the County prisoners; supply prisoners with certain supplies; establish, staff and equip the commissary operations; or fund, staff and equip a library for the educational use of County prisoners.

<u>Indigent Health Care</u> – This fund is used to account for revenue and expenditures related to the County's indigent health care program mandated by the Texas Indigent Health Care and Treatment Act of 1985. Revenue consists of operating transfers from the General Fund. Currently, no state assistance is being received.

<u>*Right-of-Way Work*</u> – This fund is used to account for revenue and expenditures related to acquisition of right-of-way property in the County.

<u>Road and Bridge Lateral</u> – This fund is used to account for receipts of state gasoline taxes allocated by the State of Texas. The monies are transferred to the General Fund as costs are accumulated for the maintenance of certain County roads. Since revenue is generally matched in a short time period by expenditures, this fund normally does not have any assets, liabilities or fund balance.

<u>Law Library</u> – This fund is used to account for the cost of maintaining the County's law library for public use. Financing is provided through fees charged as a part of court costs for cases processed through the Justice and District Courts.

<u>**Texas VINE**</u> – This fund is used to account for grant monies received from the State of Texas Office of the Attorney General.

<u>Homeland Security</u> – This fund is used to account for grant monies received from Ark-Tex Council of Governments, which receives a grant from the U. S. Department of Homeland Security.

<u>*Title IV-E*</u> – This fund is used to account for grant monies received to reimburse the County for expenditures associated with administering Title IV-E child support payments.

<u>Drug Court Grant</u> – This fund is used to account for grant monies received to reimburse the County for expenditures associated with the Edward Byrne Memorial Justice Assistance Grant.

NONMAJOR CAPITAL PROJECTS FUNDS

Capital Projects Funds are used to account for the acquisition and construction of major capital facilities other than these financed by trust funds.

<u>Capital Projects</u> – This fund is used to account for the proceeds of General Obligation Certificates of Obligation Debt. These bonds were issued for the purpose of providing funds to purchase right-of-ways, macadamize, gravel, or pave roads.

NONMAJOR DEBT SERVICE FUNDS

Debt Service Funds are used to account for the accumulation of resources and payment of debt for governmental funds.

<u>Certificates of Obligation, Series 1996</u> – This fund is used to account for the payment of principal, interest, and fiscal charges on the outstanding long-term debt of the Certificates of Obligation and General Obligation Refunding Bonds, Series 1996. Financing is to be provided by ad valorem taxes.

<u>Certificates of Obligation, Series 2005 Debt Service</u> – This fund is used to account for the payment of principal, interest, and fiscal charges on the outstanding long-term debt of the Certificates of Obligation, Series 2005. Financing is to be provided by ad valorem taxes.

<u>Installment Loans</u> – This fund is used to accumulate monies for payment of various installment loan contracts entered into by Bowie County. Financing is provided by transfers from the General Fund.

NONMAJOR PERMANENT FUNDS

Permanent Funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the County's programs.

<u>**Permanent School**</u> – This fund is used to account for the distribution of the resulting income to school districts in the County.

COMBINING BALANCE SHEET

NONMAJOR GOVERNMENTAL FUNDS

SEPTEMBER 30, 2007

		Special Revenue					
	Fema Grant	Inmate Benefit	Indigent Health Care	ROW Work			
ASSETS Cash and investments Due from other governments	\$ 590,250 	\$ 160,453	\$ - 	\$ 926 			
Total assets	\$ 590,250	\$160,453	\$ <u>16,673</u>	\$ 926			
LIABILITIES AND FUND BALANCES Liabilities: Accounts payable Accrued liabilities Due to other funds Total liabilities	\$ - - - -	\$ - - 	\$ 698 763 1,461	\$ - - 			
Fund equity: Fund balances: Unreserved, reported in: Special revenue funds Capital project funds Permanent fund Debt service fund Total fund equity	590,250 - - - 590,250	160,453 - - - 160,453	15,212 - - 	926 - - - 926			
Total liabilities and fund balances	\$ 590,250	\$160,453	\$ <u>16,673</u>	\$ <u>926</u>			

	Special Revenue					
Road and Bridge Lateral	Law Library	Texas VINE	Homeland Security	Title IV-E	Drug Court Grant	Capital Projects
\$ 129,663	\$ 597 	\$ - <u>17,925</u>	\$ - 26,892	\$ 91,964 <u>61,497</u>	\$ - <u>31,038</u>	\$
\$ <u>129,663</u>	\$ <u>597</u>	\$ <u>17,925</u>	\$ <u>26,892</u>	\$ <u>153,461</u>	\$31,038	\$61,974
\$ - - - -	\$ 3,068 	\$ - 	\$ - 	\$	\$ 1,190 55 <u>29,793</u> <u>31,038</u>	\$
129,663 - - - 129,663	(2,471) - - (2,471)	- - - -	- - - -	122,587	- - - -	61,974 - - 61,974
\$ 129,663	\$597_	\$ 17,925	\$	\$ 153,461	\$31,038_	\$ 61,974

(continued)

COMBINING BALANCE SHEET

NONMAJOR GOVERNMENTAL FUNDS (Continued) SEPTEMBER 30, 2007

	of Ot	ificates bligation es 1996	Ce of (Se	t Service ertificates Obligation ries 2005 bt Service		allment _oans	Per	rmanent rmanent school	Go	Total overnmental Funds
ASSETS Cash and investments	¢		¢	27 172	¢		¢	40.226	¢	1 112 225
Due from other governments	\$	-	\$	27,172	\$	-		49,226	\$	1,112,225 154,025
Total assets	\$	_	\$	27,172	\$	_	\$	49,226	\$	1,266,250
LIABILITIES AND FUND BALANCES										
Liabilities:										
Accounts payable	\$	-	\$	-	\$	-	\$	-	\$	4,956
Accrued liabilities		-		-		-		-		818
Due to other funds		-		-		-		-		105,484
Total liabilities		-		-		-				111,258
Fund equity: Fund balances: Unreserved, reported in:										
Special revenue funds		-		-		-		-		1,016,620
Capital project funds		-		-		_		-		61,974
Permanent fund		-		-		-		49,226		49,226
Debt service fund		-		27,172		-		-		27,172
Total fund equity		-	_	27,172	_	-	_	49,226		1,154,992
Total liabilities and fund balances	\$	-	\$	27,172	\$	_	\$	49,226	\$	1,266,250

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

NONMAJOR GOVERNMENTAL FUNDS

FOR THE YEAR ENDED SEPTEMBER 30, 2007

	Special Revenue					
	Fema Grant	Inmate Benefit	Indigent Health Care	ROW Work		
REVENUES	¢	¢	Φ	¢.		
Taxes	\$ -	\$ -	\$ -	\$ -		
Charges for services	-	103,492	-	-		
Investment earnings	-	-	-	-		
Intergovernmental	-	-	-	-		
Miscellaneous		-	50,020			
Total revenues		103,492	50,020			
EXPENDITURES Current:						
General government	-	-	-	-		
Public safety	-	79,475	-	-		
Public works	-	-	-	-		
Welfare	-	-	567,688	-		
Debt service:						
Principal retirement	-	-	-	-		
Interest and fiscal charges	-	-	-	-		
Total expenditures		79,475	567,688	_		
EXCESS (DEFICIENCY) OF REVENUES						
OVER (UNDER) EXPENDITURES		24,017	(517,668)			
OTHER FINANCING SOURCES (USES)						
Transfers in	_	-	587,944	-		
Total other financing sources and uses			587,944			
Total other financing sources and uses			507,774			
NET CHANGE IN FUND BALANCES	-	24,017	70,276	-		
FUND BALANCES, BEGINNING	590,250	136,436	(55,064)	926		
FUND BALANCES, ENDING	\$ 590,250	\$ 160,453	\$15,212	\$ <u>926</u>		

		Special	Revenue			Capital Projects
Road and Bridge Lateral	Law Library	Texas VINE	Homeland Security	Title IV-E	Drug Court Grant	Capital Projects
\$ 43,132 - - - - - - - - - - - - - - - - - - -	\$ - 28,452 - - - 28,452	\$ - - 35,850 - 35,850	\$ - - 35,970 - 35,970	\$ - 122,587 - 122,587	\$ - - 100,075 - 100,075	\$ - 38,628 - - 38,628
	41,911 - - - 41,911	35,850	35,970 - - - 35,970	122,587	- 100,075 - - - - - - - - - - - - - - - - - - -	- 4,283 - - - 4,283
43,132	(13,459)					34,345
43,132	 (13,459)	 	 	<u>122,587</u> <u>122,587</u> 122,587	 	<u>58,528</u> <u>58,528</u> 92,873
86,531 <u>129,663</u>	<u>10,988</u> \$ <u>(2,471</u>)	<u>-</u> \$	<u> </u>	<u>-</u> \$ <u>122,587</u>	<u> </u>	(<u>30,899</u>) \$ <u>61,974</u>

(continued)

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

NONMAJOR GOVERNMENTAL FUNDS (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2007

	Certificates of Obligation Series 1996	Debt Service Certificates of Obligation Series 2005 Debt Service	Installment Loans	Permanent Permanent School	Total Governmental Funds
REVENUES Taxes	\$ 479,226	\$ 442,688	\$ -	\$ -	\$ 965,046
Charges for services	\$ 479,220	\$ 442,088 -	φ = -	φ = -	\$ 905,040 131,944
Investment earnings	65,854	9,807	_	2,499	116,788
Intergovernmental	-	-	_	-	294,482
Miscellaneous	_	_	_	_	50,020
Total revenues	545,080	452,495		2,499	1,558,280
EXPENDITURES Current:					
General government	-	-	_	1,493	1,493
Public safety	_	_	_	-	415,868
Public works	-	-	-	-	4,283
Welfare	-	-	-	-	567,688
Debt service:					
Principal retirement	470,000	330,000	2,885,341	-	3,685,341
Interest and fiscal charges	75,080	112,687	110,411	_	298,178
Total expenditures	545,080	442,687	2,995,752	1,493	4,972,851
EXCESS (DEFICIENCY) OF REVENUES	}				
OVER (UNDER) EXPENDITURES		9,808	(2,995,752)	1,006	(3,414,571)
OTHER FINANCING SOURCES (USES)					
Transfers in	-	-	2,995,752	-	3,764,811
Total other financing sources and uses			2,995,752	_	3,764,811
NET CHANGE IN FUND BALANCES	-	9,808	-	1,006	350,240
FUND BALANCES, BEGINNING		17,364		48,220	804,752
FUND BALANCES, ENDING	\$ <u> </u>	\$ 27,172	\$ <u> </u>	\$ 49,226	\$ 1,154,992

FIDUCIARY FUNDS

COMBINING STATEMENT OF FIDUCIARY NET ASSETS

SEPTEMBER 30, 2007

	Agency Funds					
	State of Texas	Levee and Drainage	District Attorney Evidence	Inmate Escrow		
ASSETS						
Cash and investments	\$205,843_	\$ 35,603	\$ <u>141,384</u>	\$ 109,066		
Total assets	\$205,843	\$ 35,603	\$ <u>141,384</u>	<u>\$ 109,066</u>		
LIABILITIES						
Liabilities:						
Due to others	\$205,843	\$ 35,603	\$	\$ 109,066		
Total liabilities	\$205,843	\$35,603	\$ <u>141,384</u>	\$109,066		

Agency Funds					Totals		
Food Service	County Clerk Guardianship	District Clerk Trust	Other Agency	Tax Office Clearing	Adult Probation	Juvenile Probation	2007
\$ <u>38,191</u> \$ <u>38,191</u>	\$ <u>372,600</u> \$ <u>372,600</u>	\$ <u>1,843,043</u> \$ <u>1,843,043</u>	\$ <u>238,541</u> \$ <u>238,541</u>	\$ <u>329,825</u> \$ <u>329,825</u>	\$ <u>740,123</u> \$ <u>740,123</u>	\$ <u>195,181</u> \$ <u>195,181</u>	\$ <u>4,249,400</u> \$ <u>4,249,400</u>
\$ <u>38,191</u>	\$ <u>372,600</u>	\$ <u>1,843,043</u>	\$ <u>238,541</u>	\$ <u>329,825</u>	\$ <u>740,123</u>	\$ <u>195,181</u>	\$ <u>4,249,400</u>
\$ 38,191	\$ 372,600	\$ 1,843,043	\$ 238,541	\$ 329,825	\$ 740,123	\$ <u>195,181</u>	\$ 4,249,400

COMPLIANCE SECTION

PATTILLO, BROWN & HILL, L.L.P. CERTIFIED PUBLIC ACCOUNTANTS BUSINESS CONSULTANTS

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable County Judge and Members of the Commissioners' Court Bowie County, Texas New Boston, Texas

We have audited the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Bowie County, Texas (the "County") as of and for the year ended September 30, 2007, which collectively comprise Bowie County, Texas' basic financial statements and have issued our report thereon dated September 9, 2008. We conducted our audit in accordance with auditing standard generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the County's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the County's financial statements that is more than inconsequential will not be prevented or detected by the County's internal control. We consider the deficiency described in the accompanying Schedule of Findings and Questioned Costs as Item 2007-1 to be a significant deficiency in internal control over financial reporting. A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the County's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies that might be significant deficiencies or material weaknesses. However, we believe Item 2007-1 described above is a material weakness.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that were reported to management of the County in a separate letter dated September 9, 2008.

This report is intended solely for the information and use of the Commissioners' Court, management, federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Pattillo, Brown & Hill, L.L.P.

September 9, 2008

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

FOR THE YEAR ENDED SEPTEMBER 30, 2008

<u>Findings Relating to the Financial Statements Which are</u> <u>Required to be Reported in Accordance With Generally</u> <u>Accepted Government Auditing Standards</u>

Finding 2007-01:

Condition:	Generally accepted accounting principles direct that governmental funds recognize revenues in the accounting period in which they become both measurable and available to finance expenditures of the fiscal period. We identified certain revenues that were recorded in the prior year that should have been deferred.
Effect:	Revenue was overstated at year-end.
<u>Cause</u> :	County personnel were unaware of the applicable revenue recognition principles.
Recommendation:	The County should properly design controls over the recognition of revenues so that revenues are recorded when they have been earned and become both measurable and available to finance expenditures of the fiscal period.
Management's Response:	The County will properly record all revenues and deferred revenues in the future.